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The City of New York  
**Mayor's Office of Management and Budget**  
255 Greenwich Street - New York, New York 10007 - 2146  
(212) 788-5900

**Jacques Jiha, Ph.D.**  
**Budget Director**

June 30, 2025

**TO THE FINANCIAL CONTROL BOARD**

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits for review by the Financial Control Board, Modification No. 25-4 to the Financial Plan for the City and Covered Organizations for fiscal years 2025-2029 (the "Modification") as such plan relates to fiscal year 2025. The fiscal year 2025 Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Governmental Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25, and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis. The Modification as it relates to the City is attached hereto as Exhibit A. The Plans for the Covered Organizations which require modification will be forwarded to you under separate cover.

The City hereby certifies that, in its judgment, the Modification is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

A handwritten signature in black ink, appearing to read "Jacques Jiha", with a stylized flourish at the end.

Jacques Jiha, Ph.D.

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### **EXHIBIT A**

### **CITY OF NEW YORK - FINANCIAL PLAN**

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| A-2 | Projections of Cash Sources and Uses    |
| A-3 | Capital Plan Funding Sources            |
| A-4 | Borrowing Schedule                      |
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# FY 2025 Financial Plan Revenues and Expenditures (\$ in millions)

| REVENUES                                  | Plan              | Revised Plan      | Increase/<br>(Decrease) |
|-------------------------------------------|-------------------|-------------------|-------------------------|
| Taxes                                     |                   |                   |                         |
| General Property Tax                      | \$ 34,434         | \$ 34,607         | \$ 173                  |
| Other Taxes                               | 44,783            | 44,873            | 90                      |
| Tax Audit Revenue                         | 825               | 870               | 45                      |
| Subtotal: Taxes                           | \$ 80,042         | \$ 80,350         | \$ 308                  |
| Miscellaneous Revenues                    | 8,759             | 8,917             | 158                     |
| Unrestricted Intergovernmental Aid        | 22                | 52                | 30                      |
| Less: Intra-City Revenue                  | (2,186)           | (2,246)           | (60)                    |
| Disallowances Against Categorical Grants  | 4                 | 4                 | -                       |
| Subtotal: City Funds                      | \$ 86,641         | \$ 87,077         | \$ 436                  |
| Other Categorical Grants                  | 1,113             | 946               | (167)                   |
| Inter-Fund Revenues                       | 792               | 792               | -                       |
| Federal Categorical Grants                | 10,517            | 11,040            | 523                     |
| State Categorical Grants                  | 20,728            | 20,927            | 199                     |
| <b>Total Revenues</b>                     | <b>\$ 119,791</b> | <b>\$ 120,782</b> | <b>\$ 991</b>           |
| <b>EXPENDITURES</b>                       |                   |                   |                         |
| Personal Service                          |                   |                   |                         |
| Salaries and Wages                        | \$ 33,240         | \$ 33,130         | \$ (110)                |
| Pensions                                  | 10,034            | 10,030            | (4)                     |
| Fringe Benefits                           | 13,958            | 13,696            | (262)                   |
| Subtotal: Personal Service                | \$ 57,232         | \$ 56,856         | \$ (376)                |
| Other Than Personal Service               |                   |                   |                         |
| Medical Assistance                        | 6,380             | 6,380             | -                       |
| Public Assistance                         | 2,648             | 2,648             | -                       |
| All Other                                 | 49,460            | 50,110            | 650                     |
| Subtotal: Other Than Personal Service     | \$ 58,488         | \$ 59,138         | \$ 650                  |
| Debt Service <sup>1,2</sup>               | 7,654             | 7,624             | (30)                    |
| FY 2024 Budget Stabilization <sup>1</sup> | (4,397)           | (4,397)           | -                       |
| FY 2025 Budget Stabilization <sup>2</sup> | 2,950             | 3,787             | 837                     |
| Capital Stabilization Reserve             | -                 | -                 | -                       |
| General Reserve                           | 50                | 20                | (30)                    |
| Less: Intra-City Expenses                 | (2,186)           | (2,246)           | (60)                    |
| <b>Total Expenditures</b>                 | <b>\$ 119,791</b> | <b>\$ 120,782</b> | <b>\$ 991</b>           |
| <b>Gap To Be Closed</b>                   | <b>\$ -</b>       | <b>\$ -</b>       | <b>\$ -</b>             |

<sup>1</sup> Fiscal Year 2024 Budget Stabilization total \$4.397 billion, including GO of \$1.954 billion and TFA-FTS of \$2.443 billion.

<sup>2</sup> Fiscal Year 2025 Budget Stabilization total \$3.787 billion, including GO of \$1.443 billion and TFA-FTS of \$2.344 billion.

**New York City Financial Plan**  
**FY 2025 Projections of Cash Sources and Uses**  
**(\$ in millions)**

| <b>Sources of Cash</b>                         | <b>Plan</b>      | <b>Revised Plan</b> | <b>Increase/<br/>(Decrease)</b> |
|------------------------------------------------|------------------|---------------------|---------------------------------|
| Funds Provided/(Used) from Operations          | \$ 1,946         | \$ 2,436            | \$ 490                          |
| Proceeds from Seasonal Borrowings              | -                | -                   | -                               |
| Capital Plan Funding Sources (see Exhibit A-3) | 16,167           | 16,167              | -                               |
| Total Sources of Cash                          | <u>\$ 18,113</u> | <u>\$ 18,603</u>    | <u>\$ 490</u>                   |
| <b>Uses of Cash</b>                            |                  |                     |                                 |
| Capital Disbursements                          | \$ 16,167        | \$ 16,167           | \$ -                            |
| Repayment of Seasonal Borrowings               | -                | -                   | -                               |
| Total Uses of Cash                             | <u>\$ 16,167</u> | <u>\$ 16,167</u>    | <u>\$ -</u>                     |
| Net Sources/(Uses) of Cash                     | \$ 1,946         | \$ 2,436            | \$ 490                          |
| Cash Balance - Beginning of Period             | \$ 10,410        | \$ 10,410           | \$ -                            |
| Cash Balance - End of Period                   | \$ 12,356        | \$ 12,846           | \$ 490                          |

New York City Financial Plan  
FY 2025 Capital Plan Funding Sources  
(\$ in millions)

| Sources of Capital Cash                | Plan      | Revised Plan | Increase/ (Decrease) |
|----------------------------------------|-----------|--------------|----------------------|
| New York City General Obligation Bonds | \$ 7,650  | \$ 7,650     | \$ -                 |
| Other Long-Term Sources:               |           |              |                      |
| TFA-FTS                                | \$ 7,850  | \$ 7,850     | \$ -                 |
| Water Authority                        | 2,229     | 2,229        | -                    |
| Subtotal Long-Term Sources             | \$ 17,729 | \$ 17,729    | \$ -                 |
| Other Non-City Funds                   | 934       | 934          | -                    |
| Subtotal Reimbursable Capital          | \$ 934    | \$ 934       | \$ -                 |
| Financial Plan Adjustment              | (2,496)   | (2,496)      | -                    |
| Total Capital Plan Funding Sources     | \$ 16,167 | \$ 16,167    | \$ -                 |

**New York City Financial Plan  
FY 2025 Borrowing Schedule  
(\$ in millions)**

|                                                    | <b>First<br/>Quarter</b> | <b>Second<br/>Quarter</b> | <b>Third<br/>Quarter</b> | <b>Fourth<br/>Quarter</b> | <b>Total<br/>Financing</b> |
|----------------------------------------------------|--------------------------|---------------------------|--------------------------|---------------------------|----------------------------|
| Short-Term Borrowing:                              |                          |                           |                          |                           |                            |
| Borrowing                                          | \$ -                     | \$ -                      | \$ -                     | \$ -                      | \$ -                       |
| Repayment                                          | -                        | -                         | -                        | -                         | -                          |
| Total Short-Term<br>Borrowing (Repayment)          | \$ -                     | \$ -                      | \$ -                     | \$ -                      | \$ -                       |
| Capital Borrowing:                                 |                          |                           |                          |                           |                            |
| New York City General Obligation                   | \$ 2,100                 | \$ 1,500                  | \$ 4,050                 | \$ -                      | \$ 7,650                   |
| Transitional Financial Authority (TFA-FTS)         | -                        | 3,600                     | 3,300                    | 950                       | 7,850                      |
| Water Authority <sup>1</sup>                       | 126                      | 754                       | 1,125                    | 224                       | 2,229                      |
| Total Borrowing to Finance<br>City Capital Program | \$ 2,226                 | \$ 5,854                  | \$ 8,475                 | \$ 1,174                  | \$ 17,729                  |

## Notes:

1. Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

New York City Financial Plan  
FY 2025 Capital Plan  
(\$ in millions)

| Projected Capital Commitments |           |              |        |   |
|-------------------------------|-----------|--------------|--------|---|
|                               | Plan      | Revised Plan | Change |   |
| City                          | \$ 18,579 | \$ 18,579    | \$     | - |
| Non-City <sup>1</sup>         | 1,337     | 1,337        |        | - |
| Total                         | \$ 19,916 | \$ 19,916    | \$     | - |

| Projected Capital Expenditures |           |              |        |   |
|--------------------------------|-----------|--------------|--------|---|
|                                | Plan      | Revised Plan | Change |   |
| City                           | \$ 15,233 | \$ 15,233    | \$     | - |
| Non-City <sup>1</sup>          | 934       | 934          |        | - |
| Total                          | \$ 16,167 | \$ 16,167    | \$     | - |

Notes:

1. Includes Federal, State and other Reimbursable Capital.



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**Jacques Jiha, Ph.D.**  
**Budget Director**

June 30, 2025

## **TO THE FINANCIAL CONTROL BOARD**

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits the Four Year Financial Plan for the City and Covered Organizations for fiscal years 2026-2029 (the "Plan"). The Plans for the Covered Organizations will be forwarded to you under separate cover.

The Four Year Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Governmental Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25, and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis.

The City hereby certifies that, in its judgment, the Plan is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

A handwritten signature in black ink, appearing to be "J. Jiha", written over a circular stamp or seal.

Jacques Jiha, Ph.D.

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### **CITY OF NEW YORK - FINANCIAL PLAN**

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| A-3 | Capital Plan Funding Sources            |
| A-4 | Borrowing Schedule                      |
| A-5 | Capital Plan                            |

### Four Year Financial Plan Revenues and Expenditures (\$ in millions)

| REVENUES                                  | FY 2026           | FY 2027           | FY 2028           | FY 2029           |
|-------------------------------------------|-------------------|-------------------|-------------------|-------------------|
| Taxes                                     |                   |                   |                   |                   |
| General Property Tax                      | \$ 35,161         | \$ 36,524         | \$ 37,603         | \$ 38,717         |
| Other Taxes                               | 45,353            | 45,526            | 47,098            | 48,805            |
| Tax Audit Revenue                         | 809               | 779               | 779               | 779               |
| Subtotal: Taxes                           | \$ 81,323         | \$ 82,829         | \$ 85,480         | \$ 88,301         |
| Miscellaneous Revenues                    | 8,103             | 7,935             | 7,957             | 8,011             |
| Unrestricted Intergovernmental Aid        | -                 | -                 | -                 | -                 |
| Less: Intra-City Revenue                  | (1,884)           | (1,856)           | (1,847)           | (1,847)           |
| Disallowances Against Categorical Grants  | (15)              | (15)              | (15)              | (15)              |
| Subtotal: City Funds                      | \$ 87,527         | \$ 88,893         | \$ 91,575         | \$ 94,450         |
| Other Categorical Grants                  | 1,125             | 1,120             | 1,116             | 1,114             |
| Inter-Fund Revenues                       | 805               | 795               | 796               | 799               |
| Federal Categorical Grants                | 7,470             | 7,237             | 7,284             | 7,344             |
| State Categorical Grants                  | 18,980            | 18,859            | 18,993            | 19,145            |
| <b>Total Revenues</b>                     | <b>\$ 115,907</b> | <b>\$ 116,904</b> | <b>\$ 119,764</b> | <b>\$ 122,852</b> |
| <b>EXPENDITURES</b>                       |                   |                   |                   |                   |
| Personal Service                          |                   |                   |                   |                   |
| Salaries and Wages                        | \$ 34,632         | \$ 35,530         | \$ 36,471         | \$ 37,266         |
| Pensions                                  | 10,479            | 11,081            | 11,873            | 11,513            |
| Fringe Benefits                           | 14,899            | 15,446            | 16,058            | 16,699            |
| Subtotal: Personal Service                | \$ 60,010         | \$ 62,057         | \$ 64,402         | \$ 65,478         |
| Other Than Personal Service               |                   |                   |                   |                   |
| Medical Assistance                        | 6,583             | 6,733             | 6,883             | 7,033             |
| Public Assistance                         | 1,650             | 2,000             | 2,463             | 2,905             |
| All Other                                 | 43,224            | 42,018            | 41,998            | 42,403            |
| Subtotal: Other Than Personal Service     | \$ 51,457         | \$ 50,751         | \$ 51,344         | \$ 52,341         |
| Debt Service <sup>1</sup>                 | 8,661             | 9,546             | 10,518            | 11,394            |
| FY 2025 Budget Stabilization <sup>1</sup> | (3,787)           | -                 | -                 | -                 |
| Capital Stabilization Reserve             | 250               | 250               | 250               | 250               |
| General Reserve                           | 1,200             | 1,200             | 1,200             | 1,200             |
| Less: Intra-City Expenses                 | (1,884)           | (1,856)           | (1,847)           | (1,847)           |
| <b>Total Expenditures</b>                 | <b>\$ 115,907</b> | <b>\$ 121,948</b> | <b>\$ 125,867</b> | <b>\$ 128,816</b> |
| <b>Gap To Be Closed</b>                   | <b>\$ -</b>       | <b>\$ (5,044)</b> | <b>\$ (6,103)</b> | <b>\$ (5,964)</b> |

<sup>1</sup> Fiscal Year 2025 Budget Stabilization total \$3.787 billion, including GO of \$1.443 billion and TFA-FTS of \$2.344 billion.

**New York City Financial Plan**  
**Four Year Projections of Cash Sources and Uses**  
**(\$ in millions)**

| <b>Sources of Cash</b>                         | <b>FY 2026</b>   | <b>FY 2027</b>   | <b>FY 2028</b>   | <b>FY 2029</b>   |
|------------------------------------------------|------------------|------------------|------------------|------------------|
| Funds Provided/(Used) from Operations          | \$ -             | \$ -             | \$ -             | \$ -             |
| Proceeds from Seasonal Borrowings              | -                | -                | -                | -                |
| Capital Plan Funding Sources (see Exhibit A-3) | 17,341           | 18,087           | 18,748           | 19,339           |
| <b>Total Sources of Cash</b>                   | <b>\$ 17,341</b> | <b>\$ 18,087</b> | <b>\$ 18,748</b> | <b>\$ 19,339</b> |
| <b>Uses of Cash</b>                            |                  |                  |                  |                  |
| Capital Disbursements                          | \$ 17,341        | \$ 18,087        | \$ 18,748        | \$ 19,339        |
| Repayment of Seasonal Borrowings               | -                | -                | -                | -                |
| <b>Total Uses of Cash</b>                      | <b>\$ 17,341</b> | <b>\$ 18,087</b> | <b>\$ 18,748</b> | <b>\$ 19,339</b> |
| <b>Net Sources/(Uses) of Cash</b>              | <b>\$ -</b>      | <b>\$ -</b>      | <b>\$ -</b>      | <b>\$ -</b>      |
| Cash Balance - Beginning of Period             | \$ 12,846        | \$ 12,846        | \$ 12,846        | \$ 12,846        |
| Cash Balance - End of Period                   | \$ 12,846        | \$ 12,846        | \$ 12,846        | \$ 12,846        |

New York City Financial Plan  
Four Year Capital Plan Funding Sources  
(\$ in millions)

| Sources of Capital Cash                | FY 2026   | FY 2027   | FY 2028   | FY 2029   |
|----------------------------------------|-----------|-----------|-----------|-----------|
| New York City General Obligation Bonds | \$ 7,200  | \$ 7,000  | \$ 7,316  | \$ 7,500  |
| Other Long-Term Sources:               |           |           |           |           |
| TFA-FTS                                | \$ 6,000  | \$ 7,000  | \$ 7,316  | \$ 7,500  |
| Water Authority                        | 2,430     | 2,637     | 2,872     | 3,097     |
| Subtotal Long-Term Sources             | \$ 15,630 | \$ 16,637 | \$ 17,504 | \$ 18,097 |
| Other Non-City Funds                   | 1,309     | 1,175     | 1,088     | 1,020     |
| Subtotal Reimbursable Capital          | \$ 1,309  | \$ 1,175  | \$ 1,088  | \$ 1,020  |
| Financial Plan Adjustment              | 402       | 275       | 156       | 222       |
| Total Capital Plan Funding Sources     | \$ 17,341 | \$ 18,087 | \$ 18,748 | \$ 19,339 |

**New York City Financial Plan  
FY 2026 Borrowing Schedule  
(\$ in millions)**

|                                                    | <b>First<br/>Quarter</b> | <b>Second<br/>Quarter</b> | <b>Third<br/>Quarter</b> | <b>Fourth<br/>Quarter</b> | <b>Total<br/>Financing</b> |
|----------------------------------------------------|--------------------------|---------------------------|--------------------------|---------------------------|----------------------------|
| Short-Term Borrowing:                              |                          |                           |                          |                           |                            |
| Borrowing                                          | \$ -                     | \$ -                      | \$ -                     | \$ -                      | \$ -                       |
| Repayment                                          | -                        | -                         | -                        | -                         | -                          |
| Total Short-Term<br>Borrowing (Repayment)          | \$ -                     | \$ -                      | \$ -                     | \$ -                      | \$ -                       |
| Capital Borrowing:                                 |                          |                           |                          |                           |                            |
| New York City General Obligation                   | \$ 1,800                 | \$ 1,800                  | \$ 1,800                 | \$ 1,800                  | \$ 7,200                   |
| Transitional Financial Authority (TFA-FTS)         | 1,500                    | 1,500                     | 1,500                    | 1,500                     | 6,000                      |
| Water Authority <sup>1</sup>                       | 215                      | 600                       | 800                      | 815                       | 2,430                      |
| Total Borrowing to Finance<br>City Capital Program | \$ 3,515                 | \$ 3,900                  | \$ 4,100                 | \$ 4,115                  | \$ 15,630                  |

## Notes:

1. Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

New York City Financial Plan  
Four Year Capital Plan  
(\$ in millions)

| Projected Capital Commitments |           |           |           |           |           |
|-------------------------------|-----------|-----------|-----------|-----------|-----------|
|                               | FY 2026   | FY 2027   | FY 2028   | FY 2029   | Total     |
| City                          | \$ 19,542 | \$ 17,931 | \$ 19,820 | \$ 19,461 | \$ 76,754 |
| Non-City <sup>1</sup>         | 2,393     | 504       | 410       | 521       | 3,828     |
| Total                         | \$ 21,935 | \$ 18,435 | \$ 20,230 | \$ 19,982 | \$ 80,582 |

| Projected Capital Expenditures |           |           |           |           |           |
|--------------------------------|-----------|-----------|-----------|-----------|-----------|
|                                | FY 2026   | FY 2027   | FY 2028   | FY 2029   | Total     |
| City                           | \$ 16,032 | \$ 16,912 | \$ 17,660 | \$ 18,319 | \$ 68,923 |
| Non-City <sup>1</sup>          | 1,309     | 1,175     | 1,088     | 1,020     | 4,592     |
| Total                          | \$ 17,341 | \$ 18,087 | \$ 18,748 | \$ 19,339 | \$ 73,515 |

Notes:

1. Includes Federal, State and other Reimbursable Capital.



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The City of New York  
**Mayor's Office of Management and Budget**  
255 Greenwich Street - New York, New York 10007 - 2146  
(212) 788-5900

Jacques Jiha, Ph.D.  
*Budget Director*

July 30, 2025

**TO THE FINANCIAL CONTROL BOARD**

Enclosed please find Exhibit B-1 on behalf of the Covered Organizations. This completes Modification No. 25-4.

Yours truly,

A handwritten signature in black ink, appearing to read "Kenneth J. Godiner".

Kenneth J. Godiner  
*First Deputy Director*

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### EXHIBIT B

### COVERED ORGANIZATIONS - FINANCIAL PLAN

B-1

New York City Transitional Finance Authority

**EXHIBIT B-1**

New York City Transitional Finance Authority  
June 2025 Financial Plan  
Fiscal Years 2025 - 2029  
(\$ in millions)

|                                   | <u>2025</u>    | <u>2026</u>   | <u>2027</u>   | <u>2028</u>   | <u>2029</u>   |
|-----------------------------------|----------------|---------------|---------------|---------------|---------------|
| Revenue                           |                |               |               |               |               |
| Personal Income Tax Retained      | 656.998        | 1,518.218     | 4,432.496     | 4,949.059     | 5,378.032     |
| Building Aid Retained             | 1,144.808      | 1,195.279     | 1,195.279     | 1,249.437     | 1,318.216     |
| Grant from NYC                    | 2,442.576      | 2,343.987     | -             | -             | -             |
| Build America Bond Subsidy        | 117.649        | 63.226        | 60.549        | 42.233        | 38.578        |
| Interest Earnings                 | <u>125.369</u> | <u>37.296</u> | <u>12.623</u> | <u>13.020</u> | <u>13.250</u> |
| Total Revenue                     | 4,487.400      | 5,158.006     | 5,700.947     | 6,253.749     | 6,748.075     |
| Expenses                          |                |               |               |               |               |
| Future Tax Secured Debt Service   | 3,767.748      | 4,419.299     | 4,942.122     | 5,512.224     | 6,009.516     |
| Building Aid Revenue Bond Debt    | 579.289        | 652.543       | 674.681       | 675.061       | 675.024       |
| Build America Bond Subsidy to NYC | 117.649        | 63.226        | 60.549        | 42.233        | 38.578        |
| Administration (FTS & BARB)       | <u>22.713</u>  | <u>22.939</u> | <u>23.595</u> | <u>24.231</u> | <u>24.958</u> |
| Total Expenses                    | 4,487.400      | 5,158.006     | 5,700.947     | 6,253.749     | 6,748.075     |
| Operating Surplus/(Deficit)       | <u>-</u>       | <u>-</u>      | <u>-</u>      | <u>-</u>      | <u>-</u>      |

\*Numbers might not add due to rounding.