CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

NEW YORK CITY CHARTER REVISION COMMISSION 2019

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September 27, 2018 Start: 6:00 p.m. Recess: 12:44 a.m.

HELD AT: New York City Hall

Council Chambers

B E F O R E: GAIL BENJAMIN

Chairperson

COMMISSIONERS: Sal Albanese

Dr. Lilliam Barrios-Paoli

Lisette Camilo James Caras

Eduardo Cordero, Sr.

Stephen Fiala Paula Gavin Lindsay Greene Alison Hirsh

Rev. Clinton Miller

Sateesh Nori Dr. Merryl Tisch

James Vacca Carl Weisbrod

A P P E A R A N C E S (CONTINUED)

Corey Johnson, Speaker, NYC Council

Scott Stringer, NYC Comptroller

Gale Brewer, Manhattan Borough President

Helen Rosenthal, Council Member, NYC Council

Keith Powers, Council Member, NYC Council

Bradford Gonzalez-Sussman, Pitta Bishop
Attorney & Senior Government Relations Specialist
Appearing for: Lancman Van Arsdale, Jr., Assistant
Business Manager, IBEW Local Union No. 3 AFLCIO

Gregory Floyd, President, Local 237 Teamsters

John Manning, Bay Ridge, Brooklyn Resident

Rachel Bloom, Director of Public Policy & Programs, Citizens Union

Bella Wong, Voting Reform Chair, League of Women Voters

Kate Doran, Election Specialist, League of Women Voters

Frank Morano

Jeff Weiss, Fellow to SUNY Rockefellers to the Government

David Ford, First Vice Chair & Chair of Charter Revision Task Force, Manhattan Community Board 3

Marilyn Galphin, Founder, Voices for Shelter Animals

Craig Seamen, Voices for Shelter Animals

M. N'digo Washington, Appearing for NYC Council Member Inez Barron

Juan Pagan, Native New Yorker Running for Election

Roxanne Delgado, Bronx Resident

Betty Maloney, Radical Women

Holly Rocca

Michael Beltzer, Community Organizer, Southeast Bronx

Pamela Monroe, Steering Committee Member, Campaign for an Elected Civilian Review Board

Joanna Crispe, Municipal Art Society of New York

Shula Kendrick, Save Central Park NYC

Andrea Goldwyn, New York Landmarks Conservancy

Patricia Okoumou, Scaled the Statue of Liberty Advocate for Elected Civilian Review Board

Beth Goldman, President, New York Legal Assistance Group, NYLAG

Michael Zumbluskas, Former Chairman, Manhattan County Chairman of the Independence Party

Alida Camp, Chair of Community Board 8

Nancy Sliwa, Director, Guardian Angels Animal Protection

Curtis Sliwa, Chairman, New York State Reform Party

Michelle Jackson, Deputy Executive Director Human Services Council, HSC

Tousif Asan, Civic Engagement Coordinator
New York Public Interest Research Group, NYPIRG
Appearing for: Megan Ahern, Program Director

Mary Luke, NYC CEDAW Act & Metropolitan New York Chapter of UN Women

Alicia Boyd, Attorney and Brooklyn Resident

Kyle Bragg, Secretary-Treasurer, SEIU 32BJ

Ed Hartzog, Co-Chair, Housing Committee, Community Board 8

Julia Durante-Martinez, New Economy Project

Andy Morrison, Campaigns Director, New Economy Project. Appearing for Public Bank NYC

Emily Goldstein, Director of Organizing and Advocacy Association for Neighborhood & Housing Development, ANHD

Howard Katzman, Policy and Strategy Representative, Steering Committee, NYC for CEDAW Act

Darlene Jackson, City Employee, Manhattan Community Board 11, East Harlem

Terri Cude, Chair, Community Board 2, Manhattan

Anirudh Dinesh, Associate Research Fellow, Governance Lab

David Eisenbach, History Teacher, Columbia University & past Public Advocate Candidate, Democratic Primary

Susan Lerner, Executive Director, Common Cause NY

Nikolai Popa, Advocating for Immigrant Rights

Thomas Burton, Member Community Board 1 & Owner of Sailing Business

Leandra Requena. Activist & Junior Member of SEIU 32 BJ, and leader of Committee Orasca (sp?) of Make the Road New York

Lowell Van Der Valk, President, Carnegie Hill Neighbors

Scott Kaplan, Officer, Jim Owles Liberal Democratic Club and Gramercy-Stuyvesant Independent Democrats 1 NEW YORK CITY CHARTER REVISION COMMISSION 2019

2 [sound check] [background comments,

3 pause]

CHAIRPERSON BENJAMIN: Good evening and welcome to today's hearing of the Charter Revision

Commission of the City of New York established pursuant to Local Law 91 of 2018. I am Gail Benjamin and I am honored to lead this Commission as chair.

It is my please to call this meeting to order. I would like to recognize that we are joined by

Commissioners Sal Albanese, Lilliam Barrios-Paoli,

Lisette Camilo, Jim Caras, Stephen Fiala-
SERGEANT-AT-ARMS: [interposing] Quiet,

SERGEANT-AT-ARMS: [interposing] Quiet, please.

CHAIRPERSON BENJAMIN: --Paula Gavin,
Reverend Clinton Miller, Sateesh Nori, and Carl
Weisbrod. I said Lisette Camilo. Therefore, we have
a quorum. This is the fifth public hearing in our
ongoing effort to engage the public in the generation
of ideas about ways in which the City Charter can
help make the city work better. This Commission was
established by legislation proposed by the Speaker,
adopted by the City Council and has appointments from
each of the borough presidents, the public advocate,
the Controller, the City Council and the Mayor. We,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 the 15 of us represent a cross-section of New Yorkers. We live throughout the five boroughs, we work in diverse fields, we are of diverse backgrounds, ages and means. What we share is a love of our city, and a desire to help shape our city's future and to meaningfully participate in changing the document that will provide the basis for that task. Given that you're here today, I know that you are already aware of the importance of the Charter, and how we live our everyday lives here in New York. The Charter provides the manner in which the city handles public money and provides goods and services to residents throughout the city. It defines the responsibilities of government officials, as well as our city agencies and provides the framework for the use and development of land in the city. We're all here tonight to propose ideas that can strengthen the compact between citizens and their government, ideas that can provide a transition from the city of 1989 to the city of 2050. These ideas may rebalance the rights and responsibilities of our agencies, or our government official, may streamline our budget or may redefine how the city uses its land or purchases its goods and services. We welcome all of your ideas,

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 and thank you for sharing them with us. If you wish to testify today, please fill out a speaker's slip and to-submit it to our staff. I would say for all of you that we have almost 70 speaker slips. So, this may be a long hearing. Please make your points clearly and succinctly, as we want to understand the issues you raise. We're happy to accept any written testimony you may have either today or over the course of the coming weeks and months. Our web address and Twitter feed is on the pamphlets, which are on the table located in the front of the room. All testimony in whatever form you choose to submit it will be included in the record and made available to the Commissioner's staff and to the public. hope to gather a robust set of proposals that will and we will be conducting additional hearings in the spring to present the results of our research and analysis, and receive further feedback. By September of 2019, we will share with you a set of proposed revisions to the Charter, which will then be put before all of you on the ballot of November 2019. Again, we thank you for being here and taking part in this momentous task. As a first order of business I will entertain a motion to adopt the minutes of the

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 10
2	Commission's September 24 th meeting. Motion to
3	adopt.
4	COMMISSIONER: So moved.
5	CHAIRPERSON BENJAMIN: Second?
6	COMMISSIONER: Second.
7	CHAIRPERSON BENJAMIN: All in favor?
8	COMMISSIONERS: [in unison] Aye.
9	CHAIRPERSON BENJAMIN: Opposed? The
10	motion carries. We will not start our public
11	testimony on proposals to revisions of the Charter.
12	We will limit testimony to three minutes per
13	individual in order to ensure we can hear from
14	everyone who wishes to speak. Members of the
15	Commission may have questions for you to follow up on
16	your ideas or proposal, and I would ask that
17	everybody really attend to the three-minute limit.
18	There is a clock that will tell you when you're three
19	minutes have elapsed, and there will be a beep that
20	will go off and if you could conclude your remarks
21	then, I would appreciate it as would the other
22	members of the public who wish to have time to speak
23	also. For the first member I call up Speaker Corey
24	Johnson. [background comments, pause]

SPEAKER JOHNSON: I can begin-

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SPEAKER JOHNSON: --Chair? Yes. I was seated where you're sitting for six hours today, so, it's funny to be on this side.

CHAIRPERSON BENJAMIN: If you'd like to change seats, we can do that.

SPEAKER JOHNSON: Definitely not. I want to thank you, Chair Gail Benjamin evening. and Commissioners of the 2019 Charter Revision Commission for holding these hearings and this hearing, and establishing such a positive start to this process. I am particularly proud of this commission. There has never been as far as I am aware a Council legislated Charter Revision Commission in Borough President Gale Brewer's and Public-I see Gale here, and Public Advocate Tish James deserves an enormous amount of credit for taking this issue on before I became Speaker of the Council. And in another first, this Commission consists of appointees from almost every elected official in the city, citywide or borough wide and no one, no one has a majority of seats on this Commission. To top it off, since 1989, no Charter Revision Commission has been charged with looking at

NEW YORK CITY CHARTER REVISION COMMISSION 2019 12 the entire Charter with no specific mission other than to make things better for New Yorkers by improving our government. This is truly an independent fully empowered Charter Revision Commission. I am proud of the structure we established for this commission, and believe this should be the standard for all future commission that are called. With that in mind, I would like to proposed several broad topics for this commission to study. These topic area arise out of internal discussions in the City Council including through our Policy Working Group at the Council led by Council Members Brad Lander and for Fernando Cabrera. have more detailed proposals in the future, but for now we hope these will start some of the important discussions that we think we should take place. First, we recommend that the structure of the city's government, the allocation of power and the system of checks and balances within the system be examined by this commission. The Council is the legislative body of the city of New York, a separate branch of government designed to be a check on the Executive. That balance of power was clearly envisioned by the framers of the '89 Charter, but it was not fully

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 13 formed. For example, the Council currently has limited authority for the review of the appointment of Mayoral agency heads and does not have their authority to remove any of them. You should also consider whether budgets of certain offices, which are uncertain and subject to political considerations as opposed to substantive need should be fixed budgets or independently set budgets. Along those lines I also think that the role of the Corporation Counsel and the Law Department merits your attention. One lawyer attempting to serve two separate branches of government is an invitation for confusion and disruption and may not be in the best interests of the entire city. I urge you to examine how we can improve this structure. Next, we recommend that the Charter Revision Commission undertake a through review of the budget process to ensure that the Council is, in fact, able to serve as a co-equal budget partner and a balanced check on the Mayor's authority that the 1989 Charter Revision Commission envisioned it to be. This year's \$89.2 billion-I repeat billion dollar budget is more than three times the size of the \$26.8 billion budget, which was in place in 1989 and the city's economy and finance

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 14 today, as I'm sure we'll hear from the Comptroller, who I believe is here tonight--[coughs]-are far more stable than they were less than 15 years after the Fiscal Crisis of the 1970s, which rocked our city. With this evolved budgetary landscape in mind, the Council believes that the Commission should focus its budget related review on the principles of fiscal responsibility, transparency, accountability and efficiency. The Council Recommends that that Charter Commission look at two categories of revisions: The current distribution of budgeting authority, and clarifying distribute-and clarifying charter language regarding budget format with clear ties between programs and budget lines, which could have wide ranging impacts on both the expense and capital budgets of the city of New York. We also recommend that you examine the city's land use process. Prior charter revision commissions have put off discussion on this important topic usually for lack of time. With this commission we have the expertise and capacity to explore questions that we have pushed off in the past. Today, I want to draw your attention to four of those questions. The first: There is, as many people will tell you, a lot of fatigue and

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 15
frustration [bell] about our current land use
process. With a citywide planning framework that
sets clear planning goals for neighborhoods across
the city be a far better approach than we have right
now. Number 2: How do we increase equity of benefit
and equity of burden across the city? Number 3: How
can we approve the mechanics of land use, and finally
how do we ensure meaningful public participation in
the land use process. I look forward to coming back
to you with specific proposals regarding these
important land use questions in the near future.
Nextand I'm almost finished, Madam Chair-during
your previous four meetings I hears a lot about
police accountability from folks that came and
testified. It is, it is vital that we ensure
confidence in our public safety institutions by
providing proper oversight and real accountability in
law enforcement. I strongly urge you to take this
issue seriously, but I am not endorsing or opposing
any of the views that previously came before you.
Finally, civic participation

CHAIRPERSON BENJAMIN: [interposing] Please.

thank you for your support. I am really glad you

mentioned the budget because it's been a long, long

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 17

time interest of mine ever since being Finance

Counsel and Acting Finance Director at the Council.

You talked about clear lines between programs and

budget lines. Do you think-right now we have-I have

this page--I've been carrying it around with me for

weeks-of the current budget the Department of

Homeless Services has about \$2.1 billion budget, \$1.9

billion of that are in one unit of appropriation. Is

that appropriate?

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SPEAKER JOHNSON: I don't want to look at Dr. Lilliam Barrios-Paoli when I answer this question because she has some expertise on this, but I would It's-it's-it's not appropriate and-and let say no. me just give you a few reasons and I'll try to answer this question-question quickly. We-we want to-part of our job is to do real oversight, and to be able to understand what's working and what's not working. want to know how much is in a particular program whether it be a rental assistance program that is currently getting a certain amount of money, and if there are other programs that get money, but aren't working as well, we want to see that clearly delineated so we can do oversight on those programs, and understand how it should be broken down so that

NEW YORK CITY CHARTER REVISION COMMISSION 2019 18
we can ask the appropriate questions through our
oversight role as a municipal legislature. And then
one of theI believe the '89 Charter Revision
Commission had envisioned was through out budget
process, budget modifications. If the Mayor wants to
modify the budget and needs more money for Homeless
Services or for the NYPD or for the Department of
Education, and there's a program that's working or
not working there is a process to do that. It is a
budget modification process. They're usually
presented to us once or twice a year where OMB comes
forward and has proposals to change some of the
spending that was proposed in the current fiscal
year. So, having greater units of appropriation
spelled out in a more detailed and accurate way would
allow us to do greater oversight and we could do more
budget modifications with proper oversight to
understand how that money should be spent and have a
meaningful voice in how that money gets moved around.
COMMISSIONER CARAS: Thank you. I look

COMMISSIONER CARAS: Thank you. I look forward to your proposals on that.

CHAIRPERSON BENJAMIN: Any other questions? Thank you Speaker Johnson. We appreciate

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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     your bringing this group into fruition and your
     testimony today.
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                SPEAKER JOHNSON: Have fun tonight.
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     going to be a short night.
                CHAIRPERSON BENJAMIN:
                                      [laughter]
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                                                     The
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     next speaker is Comptroller Scott Stringer.
     [background comments, pause] I would also like to
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     acknowledge that Mr.-Commission Ed Cordero has joined
     us, and to say that if any of you who are standing
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     around the room would like to sit, there are seats
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     upstairs and there are also seats interspersed
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     throughout the room that are available. So, if you
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     would like a seat, either upstairs there are lots of
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     seats, and there are-
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                SCOTT STRINGER: We-- could do that.
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                CHAIRPERSON BENJAMIN: --or a few seats
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     throughout
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                                 No, I need my-
                SCOTT STRINGER:
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                CHAIRPERSON BENJAMIN: --throughout the
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     room. [background comments, pause] Comptroller
     Stringer.
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                COMPTROLLER STRINGER: Okay.
                                               I've got
     your name right. Well, thank you, Chair Benjamin and
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members of the Commission for the opportunity to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 20 testify this evening on this very important topic. As you know, change is the life blood of our great city, and our Charter is the engine that helps our government adapt to new challenges, not only today but for years to come. Unfortunately, we have not taken a comprehensive look at our Charter for nearly 30 years since Supreme Court forced us to in 1989 and that's a long time. Over the past 30 years New York has witnessed enormous change, much of it good from diverse population growth to new emerging job centers in all five boroughs to our reduction in crime, but there has also been an explosion of homelessness, a deterioration of our subway infrastructure, persistent inequality in our public schools, and the continuing disappearance of affordable housing. Meeting these challenges in the 21st Century will require new ideas and perhaps a new City Charter. Without new ideas our Charter is an outdated set of rules and regulations instead of the living, breathing document we need it to be. The engine of our city begins to slow, and that is unacceptable, and that is why I am pleased to share with you a comprehensive report from my office called A New Charter to Confront New Challenges. It includes 65

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 21 ideas to improve the Charter. I will be going through those 65 ideas. No, just kidding.

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CHAIRPERSON BENJAMIN: But not at this moment.

COMPTROLLER STRINGER: But at this-but not at this moment. [laughter] This book is not intended to be a comprehensive vision for tackling all of our problems. It's not intended for that purpose, but I hope to give to you a document based on what I've learned as a member of the Assembly, Borough President and City Comptroller. It offers what I think is a roadmap for facing challenges, implementing changes and making city government better for everyone. In our report, you will find ideals on how to create wealth in one of our neighborhoods by helping to close the inequality gap and create more economic opportunity in all five boroughs. You will find strategies on how to give communities a greater voice in land use decisions and how to make sure our city engages in more long-term planning. There are thoughts on housing and steps we can take to fight back against the scourges like lead paint and mold to strengthen inspections and changes in agencies. We tackle our city's archaic

NEW YORK CITY CHARTER REVISION COMMISSION 2019 22 procurement process, which I'm sure many people want to rise up and say procurement yes, but I know no one really looks at it that way, but I do-we, which too often leaves frontline social service providers without the funds they need to operate. We should thank about making substantive changes through the Charter. We also take a deep dive into our city's Capital Budget, which right now is a black hole that emits almost no useful information. These are just some of the ideas in our report. I know the Commission will be hearing from many others with thoughtful ideas, but hopefully, the suggestions we've outlined today can spark some discussions in the months ahead. It's my intention to make our proposal somewhat of a living document. We're going to add to those proposals—the proposals in the book. Obviously, we will do that in consultation with everybody, and again, I want to stress these are only some ideas. Many of these ideas can be discounted. Some should be looked at carefully, but we really wanted to take the time in our office to give you a set of ideas based on some topics that I think would be relevant for your consideration, and lastly, I want to just say Chair Benjamin that this is a pretty

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 23 2 powerful and-and smart group of commission members, and I think there's great potential. I know many of 3 4 you personally, and if I don't know you, I know you by reputation, and you really represent the best of the city. So, I wish you, you know, real success in 6 7 your endeavor to enhance our Constitution. CHAIRPERSON BENJAMIN: Thank you, very 8 9 much Comptroller. Are there any questions of Comptroller Springer? Springer? 10 11 COMPTROLLER STRINGER: Stringer. 12 CHAIRPERSON BENJAMIN: Okay, thank you 13 very much Scott. 14 COMPTROLLER STRINGER: Thank you very 15 much. 16 CHAIRPERSON BENJAMIN: I know we will be 17 talking to you in the days to come--18 COMPTROLLER STRINGER: [interposing] I'm-19 I'm looking forward to it. 20 CHAIRPERSON BENJAMIN: --as we read this 21 report. I'd also like to acknowledge the presence of Commission Hirsh, and what? [background comments] 2.2 2.3 Oh, I'm sorry. Sal.

24 COMPTROLLER STRINGER: Mr. Albanese.

2 COMMISSIONER ALBANESE: Yeah, good
3 evening Comptroller Stringer. I noticed in your
4 report you mention strengthening campaign finance
5 laws in the city, which I think obviously are in view

of the scandals we've seen were inadequate. What-

7 | what is your vision for Campaign Finance Law that-

8 that removes conflicts of interest and feed pocketed

9 self-interested folks from winning our politics?

10 What's your view of that?

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COMPTROLLER STRINGER: Look, I-I thin that there's a number of interesting proposals that go beyond New York City. You've championed the vouchers and I commend you for that. I do think we should consider a couple of things that relates to campaign finance. First and foremost, we have to make sure that that candidates can run competitive elections. We have to make sure that big spenders with unlimited money do not take advantage of whatever reforms are put forth. That's a larger conversation, but as someone who had to run against someone with unlimited money, with a campaign finance program that doesn't really address that kind ofthose kind of issues. I look forward to working with Second, I would ask you to close what I think

NEW YORK CITY CHARTER REVISION COMMISSION 2019 25 is a glaring loophole. There are times when candidates need that public campaign financefinancing. You play by the rules, you get those low donor contributions. We need the Campaign Finance Board and they do-they get those checks to where they have to go for the campaign, but there's also a situation where candidates are able to access public money for races that they're going to win by 80% of the vote costing city taxpayers millions of dollars. I would rather limit incumbents who have a huge financial advantage with no real opponent. should not access those campaign funds. I ask you to take a look at that as well, and also I just want to say to all of you as I have great respect for the Commission that that concluded. We had some really great people on that Commission, but I do want to say that the Campaign Finance Proposals that they ended up putting on the ballot were not well through out. It did not come with a larger vision. I think you have an opportunity to do that, and second what I guess I want to say is today specifically because this proposal will be on the ballot, when you think about long-term planning, when you think about community-based planning, when you think about how

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 26
2	the rules of the game are usually in favor of-of more
3	wealthier well heeled people, the notion that you're
4	going to instill term limits on community board
5	members who have the experience fighting everyday in
6	the community without any other substantive proposals
7	makes absolutely no sense to me, and I think you have
8	an opportunity to really engage on how our city can
9	access to our government.
10	COMMISSIONER ALBANESE: Just a quick-
11	CHAIRPERSON BENJAMIN: [applause]
12	[interposing] Please, please.
13	COMMISSIONER ALBANESE:a quick follow-
14	up, but you are the Chief Fiscal Officer
15	COMPTROLLER STRINGER: [interposing] The
16	money is in the bank.
17	COMMISSIONER ALBANESE: I understand.
18	[laughter]
19	CHAIRPERSON BENJAMIN: And the check is
20	in the mail? [laughter]
21	COMPTROLLER STRINGER: Always on time.
22	Yes.
23	COMMISSIONER ALBANESE: Do-do you feel
24	that we need to spend \$10 million in city wide

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 27 2 campaigns and the Mayor's race? I mean do we need to 3 spend that much money to get your message out? 4 COMPTROLLER STRINGER: Well--5 COMMISSIONER ALBANESE: It's the cap, as you know for-for citywide for-and the Mayor's race. 6 7 COMPTROLLER STRINGER: Well, look at your own experience, right. 8 9 COMMISSIONER ALBANESE: Right. COMPTROLLER STRINGER: Look at your own 10 11 experience. You can't win citywide office spending a very small amount of money. The question is how do 12 13 you get people to a threshold where we can engage 14 people? 15 COMMISSIONER ALBANESE: [interposing] 16 Well--17 COMPTROLLER STRINGER: So, so for example 18 is-so for example in the Campaign Finance Proposals, 19 right they seek, you know, there's a spending cap. 20 Believe it or not, having gone through these 21 campaigns it seems like a lot of money, but it's 2.2 actually not when you think about cost of television, 2.3 digital, mail. One of the things that—that I thought was interesting about raising the matching fund 24

threshold to 8-to 8 to 1 there was no credit given or

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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     understanding of what it would actually take for a
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     campaign to build out a low donor strategy. So, this
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     is why I think you have to sort of clean up a lot of
     this work. If we're going to really create a small
     donor citywide opportunity for candidates, then we
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     also have to give them the ability to actually do
     that. Right now the system is geared quite frankly
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     to people like me who are incumbents who have done
     this multiple times, but that is not right and that
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     is not fair. We have to think about the new
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     candidates that are going to be coming here, and
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     doing some bold discussion of issues, but if they can
     never get their issues out there because they don't
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     have that threshold of money, then it's going to be a
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     status quo election in 2021--
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                COMMISSIONER ALBANESE: [interposing]
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     Yeah.
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                COMPTROLLER STRINGER: -- and that's not
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     right. Do you know what I'm saying?
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                COMMISSIONER ALBANESE: Yes.
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                COMPTROLLER STRINGER: Because there has
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     to be a balance.
                COMMISSIONER ALBANESE: Just based on my
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own experience, I think \$5 million is sufficient to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 29
get your message out, but you need a couple—you
definitely need millions. I'm not sure you need \$10
million.

COMPTROLLER STRINGER: There are people
who would argue that \$10 million is actually not a
lot of money and by the way, we should—

COMMISSIONER ALBANESE: [interposing] But consultants would argue that.

think about what TV time and the amount it takes to get on and break through, you know, I'll be honest with you. It was—in my race for Comptroller where I was running against a self-funder, you know, that—that individual spent \$12 million for Comptroller. I couldn't ever spend that, but the question always for me was could I break through? I would read that in the papers everyday. He's not braking through because he doesn't have the money.

CHAIRPERSON BENJAMIN: Okay.

COMPTROLLER STRINGER: So, it's a

22 balance. [background comments, pause]

CHAIRPERSON BENJAMIN: Commissioner

24 Caras.

2 COMMISSIONER CARAS: Thank you.

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Comptroller Stringer, one--I was leafing through your report, and one thing caught my eye--

COMMISSIONER ALBANESE: Which page?

COMPTROLLER STRINGER: --in particular in the first Preliminary Budget after Charter Revision, the Mayor and Council should jointly determine the units of appropriation to be included in each major I was wondering if you had background on that because it's-to the extent I've been able to do research on this, and I've tried to do a fair amount, that was raised as a proposal in the '89 Charter Commission, but there was supposed to be a transition provision that called for the Mayor to submit a preliminary list, and I-I did some research and I found that they discussed that when they voted on the budget provisions, and there were people who said well that's going to be in the transition provisions, and then it never appears in the transition provisions and I was never able to find out why that was the case. I-I-so, I wondered if any of-if you have any background on where this proposal came from, and if you have any idea-if your staff might have ideas on what happened to that in the '89 Charter.

COMPTROLLER STRINGER: Thank you.

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COMMISSIONER WEISBROD: I have sort of a broader question for you. Speaker Johnson noted that this Charter Commission has an extraordinarily broad mandate and the broadest for sure since 1989 and I also know that uniquely perhaps, you know, everyone, all the elected officials who appointed members to this Charter Commission are term limited, and so they're not going to be in their current positions three years from now. And so, it's an opportunity in the sense to take a step back and I wonder whether broadly, and I have—obviously I haven't read your recommendations—

COMPTROLLER STRINGER: Uh-hm.

COMMISSIONER WEISBROD: --and look

forward to reading them, but broadly speaking, do you

think given the various positions you've held in city

and state government that the basic balance among the

various elected officials is right? Are we dealing

largely on correcting idiosyncrasies or—and is the

basic balance between the executive, the legislative—

Legislative Branch, borough presidents and Council

members, which was fixed in 1989, fundamentally

right? I'm not asking you whether it's exactly

right, but is the basic balance right in your view?

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2 COMPTROLLER STRINGER: To answer your 3 question, I-I do think the '89 Charter has got it 4 right in a lot of areas, and the document has really 5 stayed the same with some changes for a good part of 30-30 years, and I think that-and I think partly they 6 7 were under the gun because of the ruling, and it was wholesale change in city government. So, I think 8 people took it very seriously, but the Commission was very much like the people that—who I'm speaking to 10 11 tonight. People who have community and government 12 and, you know, private sector experience, mayoral 13 experience, Council experience, land use experience 14 and I-I think even though we would say that the-that 15 they got it right, I think it's important to sort of 16 do a refresh, and I think whether it's mayoral 17 agencies and procurement, the Comptroller's Office 18 and budgeting, should we refresh a little bit? 19 think on the Public Advocate's Office, the role of 20 the Council. The Speaker talked about that. 21 it is very appropriate to do that. The balance that I 2.2 would say everyone comes here sort of-and-and this is 2.3 what's happened in previous Chapter revisions. Mayors who convene Charter revision commissions had 24

an axe to grind or someone's gore had to be got.

COMMISSIONER WEISBROD: Thank you.

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of all five boroughs. Let me be clear. Thank you.

Manhattan rocks, [laughter] and I want to thank the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 36 Speaker and the Public Advocate for working with us on a Charter Revision Commission, and you are all here, and I appreciate that. There is so much to talk about. With my short time I will present an overview of items that I would like to see this commission to consider, and we will have full testimony in the near future and I do hope and I think you will put all testimonies on the web. Real estate, as you know, plays a most crucial role in the physical state of city, and so I want to start with my suggestion for changing land use procedures, some of which were derived from the excellent work done by the inclusive city working group, which I worked on with Council Member Reynoso. So, Number 1: Preplanning must be built into ULURP. Input from community boards and elected officials must be considered before a project is certified. Number 2: Borough presidents should be allowed to submit amended applications with their ULURP recommendations with a city agency or a local development corporation is the applicant or co-applicant, which would be put important potential zoning changes in scope for the City Council. During the Inwood rezoning, for instance, everyone but the Department of City

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 37 Planning wanted to storefront size limits, something I worked on on the Upper West side. If I could have submitted an alternative application during ULURP, these storefront size limits could have been adopted by the Council. Number 3: There needs to be a citywide comprehensive plan every 10 years. planning process could distribute new developments equitably across the city. Additionally, the zoning resolution itself could be reviewed every 10 years, and then you could have-include use group reform, and other issues that people want. Number 4: Changes to special permits such as the Two Bridges Project, which we're dealing with now, there must be a new ULURP for modifications that differ from what was presented during the initial ULURP. Also, the City Council must be solely authorized to determine whether a modification to proposal is within the scope of the original application and the environmental review and Number 5 on the issue land use, super tall buildings are everywhere. Without getting into my own feelings about the-I think you know them-I recommend that at a minimum we make requests for zoning lot mergers for easement agreements and development rights publicly accessible

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 38 through an online map portal so we know what's going I want to talk about some other things quickly: Landmarks Preservation Commission, I appreciate the presence on the LPC of architects and planners, but we need preservationists, and we need to have stipends for the commissioners. Another issue is the robust issue that was brought up earlier of spending priorities. The Council does not currently have access to the units of appropriation, and you heard some discussion earlier about that. By providing details of what the Council is being asked to approve, including their reconciliation of year-overyear changes and by prohibiting an agency from categorizing all of its spending in one unit, as you heard earlier, the Council could really know what the basic form of government actually is and where the taxpayers' money going. Also requiring service level information and performance measures, the budget should match the performance. For each unit of appropriation in the budget, would add transparency. Finally, with regard to budget, the Charter should require that the Mayor provide final revenue estimates earlier than is currently mandated. then the Charter would further empower the city's

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 39 body to make better informed decisions. Just a few more things.

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CHAIRPERSON BENJAMIN: Okay.

GALE BREWER: Our ability to govern is also determined by the independence of our oversight body. For instance, the Office of Corporation Counsel provides legal guidance not only for the Mayor, but the city government as a whole like the borough president and the City Council. The position of Corporation Counsel we feel should be advice and consent by the City Council. The Civilian Complaint Review Board needs some changes in order to fulfill its role in ensuring the public has effective recourse when there are complaints about police conduct, and we will have some very specific suggestions for that. I am a believer in the local form of government, community boards. Without going into all the specifics of the previous commission that was appointed by the Mayor, I want to point out that I do not think that we should have term limits for community boards. That is our first line of defense in neighborhood planning. Finally, in the 1989 Charter Revision when the Board of Estimate was abolished, a funding formula for borough president

NEW YORK CITY CHARTER REVISION COMMISSION 2019 40 disbursed capital funding to the community was established base on the land area, and population of each borough. It's a very important role, and my office has funded parks and schools and so on, and lots of infrastructure, but according to a recent NYU study, Manhattan's population doubles everyday as an additional 2 million commuters come in to the island and taxing our infrastructure. This daily population spike is not reflected in the funding formula for borough president and it should be. We have 60 million tourists, and lots of commuters, not in the budget in terms of the priorities. Thank you for the opportunity to testify tonight. I will submit my written much longer testimony shortly. Thank you for all being here, and I'm really excited about this Charter Revision Commission. Thank you.

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CHAIRPERSON BENJAMIN: Thank you, Gale.

We're really excited that you took the time to come here, particularly when I know you have an important hearing across street on Riker's Island, and the decentralization of that facility. We'd like to get you over there as soon as possible. So are there any questions from members of the Commission? Alison Hirsh.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                COMMISSIONER HIRSH: Hi Borough
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    President. Thank you for being here. I just have
    two questions, and I know you're-you need to get out-
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                GALE BREWER: [interposing] That's fine.
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                COMMISSIONER HIRSH: --under the-
                GALE BREWER: [interposing] It's—it's a
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    mess over there. There's 200 people who can't get
     in. So, it's much nicer being here.
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                COMMISSIONER HIRSH: Well, then I'll-then
    I'll talk slowly--
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                GALE BREWER: [interposing] Please.
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                COMMISSIONER HIRSH: --so you don't have
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    to go across the street. [laughter] I just had a
    question. If you could-two questions. One is on the
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    Alternative Application during the ULURP process.
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                GALE BREWER: Yes.
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                COMMISSIONER HIRSH: Do you—can you
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    explain how that would work? Would both applications
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    go through the Council simultaneously? Would the one
    be adopted within the other? What would the
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    practicalities of that look like?
                GALE BREWER: Well, it's a good question.
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In other words, the concept is and the Inwood is an

NEW YORK CITY CHARTER REVISION COMMISSION 2019 42 example. I can be a little bit more specific. City Council, which I was on for 12 years, right now makes the final decisions, as you know, and they should, but the issue is if you have some good ideas as borough presidents and some borough presidents have good ideas. [laughter] Community boards have good ideas, and this issue of retail is a big concern in Manhattan in particular, loss of mom and pops. And so what happened in Inwood to be honest with you is that we suggested that the size of the retails be a certain size all across Inwood in the rezoning. The City Planning Commission at the City Council level refused to even include that in their proposal. So, therefore, the Mayor's Office said no we won't do it, and understandably because I've been in the City Council. The clock ticks and you have to get through and vote. If, in fact, as the borough president we could have said this is a priority, and A Text, Application Text, as it's called for us. It wouldn't take the entire quote/unquote "recommendation" that is essentially what the Borough President's ULURP is, but you would take certain items, and this would be part just as the City Council votes finally, it would

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2 be included as an application text in the final

3 document.

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COMMISSIONER HIRSH: Got it and I have one more question, changing the subject. Do you—you know, we've heard a lot of testimony about different ways to reform the CCRB--

GALE BREWER: Yeah.

COMMISSIONER HIRSH: --and I was wondering—I know you mentioned that you think reform is a priority if you have specific recommendations about how to do that.

GALE BREWER: I have some. I'm pretty familiar with zoning. I am less of an expert on the CCRB, to be honest with you, but I will say that I know that at several of the hearings of this commission the topic has come up, and I think apparently the current memorandum of understanding, which, of course, is an MOU that provides for the Administrative Prosecution Unit and that's set forth and New York City Police Department's duty to cooperate with the board. It needs to be codified and made permanent, and what that says in English I believe and I've just met with some of the board members of CCRB to talk about this, is that folks at

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 44
2	the CCRB feel that sometimes what they suggest is not
3	taken seriously at NYPD. So, how do you-your goal is
4	to have seriously taken your recommendations. Now
5	how you accomplish that is something that I hope that
6	you will focus on.
7	COMMISSIONER HIRSH: Thank you.
8	CHAIRPERSON BENJAMIN: Commissioner
9	Fiala.
10	COMMISSIONER FIALA: Madam Borough
11	President
12	GALE BREWER: [interposing] I love Staten
13	Island, but you know who I really love, Jimmy Oddo.
14	COMMISSIONER FIALA: I know, I know.
15	CHAIRPERSON BENJAMIN: Well, we love
16	Steve Fiala as much as you love Jimmy Oddo.
17	GALE BREWER: [interposing] I know but I
18	really, really, rally love Jimmy Oddo.
19	COMMISSIONER FIALA: I know. Everybody
20	loves Jimmy Oddo. [laughter]
21	GALE BREWER: Not as much as me.
22	COMMISSIONER FIALA: I love Jimmy Oddo,
23	too.
24	GALE BREWER: I know.

3 opportunity to be here.

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CHAIRPERSON BENJAMIN: Can we see a show of hands for everyone who loves Jimmy Oddo?

[laughter] Thank you.

COMMISSIONER FIALA: Madam Borough

President, there are two areas, two very quick

questions, one regarding your testimony and one

concerning an area that's of particular concern to

me. Regarding your testimony, you allude to moving

the date in which the Mayor presents the Council his

final budget estimates. Do you have—do you have a

specific timeframe in mind? How—how much would you

push it up?

 $\label{eq:GALE BREWER: Well, I would have to get} % \begin{subarray}{ll} \textbf{GALE BREWER: Well, I would have to get} \\ \textbf{back to you on that.} \\ \end{subarray}$

COMMISSIONER FIALA: [interposing] Okay.

GALE BREWER: I will tell you that, you know, again as a member of the Finance Committee in the City Council, it was a big challenge to be able to come up with our list, and I'm sure the Speaker and his staff have the same problem now. Not only were—was there a time issue, but you have to figure our what the revenue projection is going to be, and

NEW YORK CITY CHARTER REVISION COMMISSION 2019 46 so you're constantly juggling, and so again is this something that could be worked out? I would be preferable if it did. I don't know. I can't give—I can work on the exact date. I know the overall problem is that you spend a lot of time, and then you find out that the timing doesn't work for all the work that you've done.

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COMMISSIONER FIALA: Okay, the second are relates to service delivery. The 1989 Charter spent a fair amount of time on this. Service delivery is essentially one of the most important things that municipal government does. The role of the borough president many would argue was eviscerated. I voted against that charter precisely for that reason just in full disclosure, but the language in the existing charter some would argue in theory at least provides borough presidents with a meaningful and substantial role in effecting service delivery outcomes in their boroughs. Is it your experience that the theory or the language that supports that statement that borough presidents having a meaningful role in service delivery meets the reality, or is there something that we could look at doing to enhance the role of a borough president so that that individual

NEW YORK CITY CHARTER REVISION COMMISSION 2019 47 he or she has a meaningful voice in shaping the policies relating to delivery of services in the city.

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GALE BREWER: That's a great question. would say a couple of things. First of all, working with the community boards we obviously have borough service and we also have a borough board every single month, and to get the borough service, which is when the agencies and the community district leaders, community board district managers come every single You do not find a large number of city agencies participating, and you don't see the kind of I passed the Open Data when I was in the City Council. So, I really, really believe that this data that you're looking for because the way to do service delivery is to know the data. So you know what the challenges are in your borough. strengthening to answer your question, which is an excellent one, would be to shore up and do some mandates or participation in the borough service and the borough board, and secondly to figure out working with the community boards either through staff or better data presentation, and we've spend hours and we train them and so on. They have monthly borough

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 48
2	service cabinets of their own with all the agencies.
3	That data doesn't necessarily get accumulated in any
4	kind of a meaningful way. So, it would take a—a
5	staffing and correlation with the budget and the
6	program, which we talked about earlier in terms of
7	the units of appropriation. But as usual, Staten
8	Island has a great idea in terms of how you would
9	take-looking at the borough, what is the Department
10	of Transportation doing for Staten Island? What is
11	it doing in terms of Parks Department and is it
12	getting its fair share? That would be the-the
13	metrics that you would be measuring against when you
14	have enough data that's collected from the community
15	boards and from the borough service. It is not done
16	now.
17	COMMISSIONER FIALA: Thank you very much.
18	Thank you, Madam Chair.
19	CHAIRPERSON BENJAMIN: Are there any
20	other questions of Borough President Brewer?
21	GALE BREWER: Give my best to Jimmy.
22	[laughter] Thank you very much.
23	CHAIRPERSON BENJAMIN: Thank you.

COMMISSIONER FIALA: Thank you, Gale.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                CHAIRPERSON BENJAMIN: If I could ask
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    people to put their phones on mute at a minimum,
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     everyone would appreciate-would appreciate that.
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     am going to call up the next panel, and if you would
     come up quickly, and speak succinctly, we would all
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     appreciate it. Helen Rosenthal, Keith Powers,
    Bradford Gonzalez-Sussman, Gregory--[background
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 9
    comments] Flake, and John F. Manning. Well, Mr.
    Manning, I believe we've seen you before in Brooklyn.
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     Yay. [background comments, laughter] Craig Floyd
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    not Flake. I'm terribly sorry.
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                COUNCIL MEMBER ROSENTHAL: Was that part
    of my three minutes? Is it going to be part of my
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    three minutes if I say what happens?
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                CHAIRPERSON BENJAMIN: It's all part of
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    your three minutes.
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                COUNCIL MEMBER ROSENTHAL:
                                          No, I'm not
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    doing that. [laughter]
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                CHAIRPERSON BENJAMIN: Helen Rosenthal.
                COUNCIL MEMBER ROSENTHAL: Great.
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                                                   If I
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    could give this to the-somebody. Thank you very
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    much. Before you start the clock-[laughter] I-I just
                CHAIRPERSON BENJAMIN: [interposing] Yes,
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    you have to find the source.
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NEW YORK CITY CHARTER REVISION COMMISSION 2019

COUNCIL MEMBER ROSENTHAL: --to say that

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3 turnabout I guess is fair play. I'm looking at some

4 of you who I've been a little sharp with. I'm sorry.

5 [laughter] Good evening. My name is Helen

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6 Rosenthal. I'm the City Council member rep-

7 representing the Upper West Side, and I chair the

8 | City Council's Committee on Women. I'd like to begin

9 by thanking the members of the Charter Revision

10 | Commission for their service and for providing

11 | residents across the city with the opportunity to

12 | testify. I have two issues for your consideration.

13 | First, that the Charter be revised to integrate the

14 United Nations Convention on the Elimination of all

15 forms of Discrimination Against Women, CEDAW, and

16 two, that the Charter identify mechanisms to hold the

17 | city accountable for its contract procurement

18 process. So, first has—has to do with the gender

19 | equity issue. As Chair of the Committee on Women,

20 | I've come to believe that the circumstances that are

21 ∥ unique to women or under which women are particularly

22 | vulnerable are not considered a priority by our own

23 | New York City agencies. Through law making we've

made some strides from providing menstrual products

in the city's schools, jails and homeless shelters to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 51 passing Anti-Sexual Harassment in the Workplace laws. In my written testimony, I referenced recent oversight hearings on the NYPD Special Victims Division and on sexual violence in city jails. hearings revealed the stark vulnerabilities that women face. My hope is that by including CEDAW principles in our Charter, women's unique experiences would be prioritized within the mission of each city agency perhaps empowering the Equal Employment Practices Commission, and requiring them to issue an annual public action report could be one way of achieving that goal. On procurement reform we must first recognize that the city relies on contracted non-profits to provide a vast range of essential city services from mental healthcare to senior centers and daycares to more than 2.5 million vulnerable New Yorkers. The providers are chronically under-funded, and are often paid 8 to 12 months late. With the goal to increase transparency, and accountability, I have a couple of suggestions. We have to shine a light on late payments to human service sector contracts. The city has to reimburse for interest payments that non-profits must pay for loans take out to cover the cost of providing government services

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 52 prior to contract registration -- [bell-and information about the procurement status of capital projects which can take decades to complete must be made public. Nearly done. For the Comptroller we have to ensure that contracts submitted to the Comptroller are subject to a 30-day limit for registration and that this 30-day period is paused, not restarted if a contract is rejected, then resubmitted for consideration. Similarly, when the Comptroller, the Comptroller must publicly report the reasons for rejecting contracts, and identify whether or not they are within the scope of the Comptroller's Charter allowed reasons for rejection. In other words, we must take politics out of the contract process. And lastly, and this is a suggestion, that we empower the Procurement Policy Board, the PPB. We require that they have public meeting at least four times a year, and we provide PPB with the authority to make changes to city procurement rules if these changes can help expedite contract registration. There is an urgent need for robust and meaningful procurement reform, and I am hopeful that this commission can identify ways to do so in the New York City Charter.

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you.

City Council Member representing District 4 in

NEW YORK CITY CHARTER REVISION COMMISSION 2019 54 Manhattan, which encompasses a big part of Midtown in Manhattan, the Upper East Side where I live, Stuyvesant Town and Peter Cooper, and I'm testifying here on behalf of myself and many of the constituents I see here from my district tonight, and also as a member of the Progressive Caucus who has been coming to all these hearings to talk about improvements in the planning and land use process here in New York City. So, thank you for the-for the ability to testify. I've submitted what is our testimony as the Caucus that encompasses many of the things you've heard. I-I believe by test-by hearing five you've heard this a few times. So, for brevity and time I just wanted to talk about what I think is our biggest issue right here today, which is and the Speaker touched upon it as well, which is to have a better framework for Land Use development and planning in the city, and many are referring to it as a more comprehensive planning process. And I believe this is a crucial topic for this Charter Revision Commission to address, not be-not just because it hasn't been addressed for a long time, but I actually believe the members on this Charter Revision Commission are uniquely qualified to be able to take issues around

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our neighborhoods and of the boroughs that we live

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 56 And as we are a global city that aspires to be changing and to be growing endlessly, I think that a long-term process for each borough or each-for each neighborhood will be better situated to give us a starting point to analyze applications that come before us, and also to create a set of goals about infrastructure, school seats, other needs that we have in our communities rather than just taking particular applications one at a time. I think many here have sort of experienced that frustration of how does one project fit into the bigger picture that we have as gold? I think it really actually, too, that everybody would be better situated to have some sort of starting point to-to begin to go through. are other recommendations that have been made. Comptroller has made some about how to-how to improve representation and reflection of City Planning, and I won't go into detail on those. other processes. have six seconds, but I-but I would just mention some other personal things I care about in addition to that: Voting [bell] yeah, the Speaker brought it up, but looking at things like instant runoff voting as an alternative to a low turnout, special actions right now for the three city light offices perhaps

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 57 looking at other offices I think is a good place, things to look at. Our city budget procurement included in that, but really making sure that our city budget gives us the path to making-having longterm savings, having long-term planning in our city budget as well because I think we also are taking the city one budget at a time, having accurate revenue estimates in the budget, and putting us on a path to be fiscally responsible and not, and may Council Members be able to be part of that process, and know that we're meeting those goals. And the last thing I'd say in my last 0 seconds is as the Chair of the Criminal Justice Committee in the City Council, too, I don't think this has been discussed, but there is a part—a section in the charter that the part to discuss is the Correction System, the Criminal Justice System in New York City. It's not reallyit's pretty muted on many topics around criminal justice, and we are going to submit I think more details and proposals around things that could be improved in that. But I think it's an area that's been absent in this conversations today about the City Charter, and I know there's many people who aren't here that also care deeply about the Criminal

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 58

Justice and Correction System, and we'd love to see

even some thoughts in this process around whether

that could be improved as part of this as well.

Thank you.

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CHAIRPERSON BENJAMIN: Thank you, Council Member. Are there any questions? Sal.

COMMISSIONER ALBANESE: Good evening. In terms of infrastructure, the city's infrastructure as well as the state, and part of the country is in disastrous shape. We don't seem to have a process in place in New York City for value—evaluating bridges or roads, our mass transit system. Do you have any idea, any proposals on how we on a regular basis assess our infrastructure in this town?

GOUNCIL MEMBER POWERS: Yeah, that's a good question. I think for—I mean just to take a step back to what I said earlier, is we don't set any goals in like any particular community board or community to say how much affordable housing do we need. And when we get applications, we always have this tension here about how many affordable housing units do we have. It's near a subway line. Should that be a place where we should build in versus other areas? There's—we—I know this has come up, but the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 59 NIMBY and the IMBY and all the other acronyms, we should set some goals. I mean I think we really should have identity-identifying, which neighborhoods really are good for growth, which are good for-or need infrastructure. I think that certainly City Planning should be and—and the Department of Buildings and all the sort of ecosystem around land use and development should be doing maybe more regular identification of what their needs are, and then having some measurement tool to go against it because we go- We see buildings go up, but we don't know how many people. I-I think every day are going to depend upon the subway system or how many school seats we need. I think we do some of that. In terms of how we can better address that or-or understand it, I'll have to come back to you on that to be honest, but I think starting to have a measurement tool, or-or goals at the beginning would at least give us an idea to say when we're reviewing ULURP's applications or just looking at as-of-right development whether we're, you know, whether we are in the ball park or not.

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CHAIRPERSON BENJAMIN: Thank you. Ar there any—Commissioner Nori.

set up right now is not adequate to the needs of it.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 61 To be honest, Fair Share is a really highly debated topic because of the sort of the outcome that—that's associated with it. I'll tell you somebody who has maybe vocally supported homeless shelters at times in my very crowded and dense district, understanding that it's all districts that have to take a-take a part of solving problems for the city. It's a very difficult process. I think there is a real appetite amongst us to revisit that, and I think you'll see a tension about whether-when you talk about Fair Share, of course, about whether you should be creatingcreating limitations in certain areas or making a place where every-every body is open, and available I know that other members have come there from the Caucus have come and talked about the need to improve the definitions of Fair Share, which I think would at least give us some better guidingguiding rails and when we talk about it, or when we make decisions about what should be in different districts, but I just personally have felt like in the middle of Manhattan we have to be, you know, both sensitive to all density and the safety issues, but also part of solving the problem-problems.

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2 CHAIRPERSON BENJAMIN: Anyone else?

3 Thank you Council Member.

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COUNCIL MEMBER POWERS: Thank you, thanks.

CHAIRPERSON BENJAMIN: The next Speaker Bradford Gonzalez-Sussman.

BRADFORD GONZALEZ-SUSSMAN: I'm trying to get his right. Good evening Chairwoman Benjamin and members of the Charter Revision Commission. My name is Bradford Gonzalez-Sussman and I'm from Pitta Bishop, and I will be presenting the testimony of Lancman Van Arsdale, Jr. IBEW Local 3 Assistant Business Manager. Good evening. Thank you for this opportunity to submit testimony regarding potential changes to the New York City Charter. My name is Lance Van Arsdale, and I am the Assistant Business Manager of International Brotherhood of Electrical Workers, Local Union No. 3 AFLCIO Local 3. Local 3 represents nearly 28,000 workers throughout New York City and surrounding counties. For nearly half a century about 1,800 of these members have been telecommunications workers first working for Time Warner Cable and then subsequently Charter Communications a/k/a Spectrum. The relationship

NEW YORK CITY CHARTER REVISION COMMISSION 2019 63 between these workers and their employees throughout Local 3's bargaining relationship with them has been significantly impacted by the New York City Charter's provisions regarding franchises, primarily contained in Sections 363, 365, 372, 373, 375 and 376. upon Local 3's experience with the-with the operations of these franchisees and with the process by which they received their franchises, we are convinced that the current franchise framework contained in the Charter is flawed, favors franchisees and prospective franchisees and shields the process for meaningful community input and public scrutiny. But having the decades of direct experience with the telecommunications companies is not required to be able to identify that there's a major failure in the provisioning of telecommunication services in our city. I'm sure that any person in attendance tonight could rattle off a list of problems that they are experiencing with their cable television, telephone or Internet service. Attached to this testimony are proposed changes to the previously cited sections of the Charter as well as to others. Recognizing that the Commission may be reticent to completely change the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 64 framework by which these franchisees are negotiated, and awarded by the city, these changes would certainly provide more transparency to an opaque process. However, Local 3 truly believe that for any meaningful improvement upon the process, which will empower local communities and which will better ensure these companies to whom the city grants the enormous and lucrative benefit of a franchise for any services, but especially for telecommunications, this Commission must consider an alternative mechanism for the franchise process. In that regard, the framework of the Uniform Land Use Review Procedure, ULURP, we believe is a good model. As members of the Commission, you likely are familiar with the history of ULURP and how it was intended to encourage local community input into zoning and land use decisions. In the wake of the decades of infrastructure developments commissioned by Robert Moses over the objections of local communities. Ultimately, the franchise process is one that implicate—that implicates land use. A franchise-a franchise permits a franchisee the considerable benefit of using the inalienable property of the city for a fixed period of time. In some cases up to 50 years to provide

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 65 services to city residents. In the telecommunications context [bell] the franchisee's use of the city's inalienable property includes the ability to install infrastructure needed to deliver services to the franchise's customers. construction attendant-the-the construction attendant to this infrastructure installation and maintenance or the failure to do so has tremendous impact on local communities. For this reason, the franchisefranchise process while being directed by an agency with particular expertise in the area should authorize community boards, borough presidents and City Council Members to have a specific role in the negotiation of the terms of a franchise and the section—and the selection of a franchisee. read the last couple of sentences? CHAIRPERSON BENJAMIN: Very quickly.

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BRADFORD GONZALEZ-SUSSMAN: Very quickly.

I'll ready fast. Recognizing there is limited time
this evening, and many others that wish to testify, I
have—I have limited my remarks, but I welcome the
opportunity to speak with or your staff further about
changes to the franchise process. We need a process
that ensures that local communities have a formal and

NEW YORK CITY CHARTER REVISION COMMISSION 2019 66 meaningful role in the decision making related to franchisees—to franchises. Only then will multinational corporations that invariably are the franchisees, be accountable to the needs of New Yorkers and not merely to their shareholders. Thank you.

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CHAIRPERSON BENJAMIN: I'm going to as Chair take my prerogative. I'm not sure if you're familiar with the franchises or if you're reading that-Mr. Van Arsdale's speech, but if you are, then you must be aware that the franchise process involves-it's a multi-step process that involves an authorizing resolution that comes to the City Council and if there are major land use impacts, then it would go through ULURP, and it would go to the community board, the borough board, the City Planning Commission and again the Council. However, that would be on the land use issue. The contract itself is solely within the purview of the FCRC and the Mayor. So, when you are suggesting that it should go through ULURP, are you suggesting that the current process where it may go through ULURP is insufficient ore are you suggesting that every franchise no matter how insignificant should go through ULURP?

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 67
2	BRADFORD GONZALEZ-SUSSMAN: The—in the
3	complete testimony, the-the sections that we're
4	recommending get analyzed are—are—are blacklined. I
5	just read the
6	CHAIRPERSON BENJAMIN: Are what? Excuse
7	me.
8	BRADFORD GONZALEZ-SUSSMAN: Are—are—are
9	blacklined or noted in the-in the complete testimony.
10	I just read the-the
11	CHAIRPERSON BENJAMIN: [interposing]
12	Highlights.
13	BRADFORD GONZALEZ-SUSSMAN:cover
14	letter to the-thank you. [laughs]
15	CHAIRPERSON BENJAMIN: Okay. Thank you
16	very much.
17	BRADFORD GONZALEZ-SUSSMAN: Thank you.
18	CHAIRPERSON BENJAMIN: Are there any
19	other questions? No questions, Carl. [laughs] The
20	next speaker is Mr. Flake whose name I originally
21	pronounced wrong, and I'm sorry.
22	GREGORY FLOYD: Floyd, Floyd.
23	CHAIRPERSON BENJAMIN: And I did it
24	again.

GREGORY FLOYD: I get that a lot.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 68

CHAIRPERSON BENJAMIN: Well, I don't know if this is your handwriting but—

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GREGORY FLOYD: It may be. I apologize. Thank you, Chair Benjamin and Commissioners for allowing me to come here and testify. My name is Gregory Floyd. I'm President of Local 237 Teamsters, and I am testifying with the proposal of the City Council approve any sale, lease or management of public housing. Despite decades of efforts to encourage the creation of low cost private housing, New Yorkers continue to face severe shortage of affordable housing, and our city's most significant source of permanent affordable housing remains public Traditionally, a mix of city and state and federally owned buildings under of the management of the Mayor and his appointees through NYCHA. Beginning under Mayor Bloomberg and continuing under Mayor de Blasio, NYCHA has embarked on a series of so-called public/private partnerships including infill land participation in the Federal Rental Assistance Development Program, RAD. At their core, these projects hand over publicly owned and managed low-income housing land for profit interests. disseminating of the tradition of public housing is

NEW YORK CITY CHARTER REVISION COMMISSION 2019 69 an urgent concern to half a million disabled working poor and senior citizens that call NYCHA their home. So are the Living Wages Union, Civil Service protections that generations of NYCHA workers have fought for. To date, details of these private deals and potential consequences of removing affordable housing from the public stock have largely been hidden from voters. These back room deals must stop. Our public housing system is one of the city's most affordable public assets and safety nets. Decision on its future should be conducted in full transparency. RAD works as transferring public housing units to the private sector. As our current homeless and affordable housing crisis make clear, the public/private sector cannot be counted on to create and maintain adequate affordable housing. recent GAO study found that HUD is failing to adequately track impacts on tenants, monitor potential violations of resident rights under the law, and HUD policies. While it is clear what private developers gain from RAD conversions valuable public assets-access and public funding is not all clear, if anything. NYCHA residents and our city taxpayers what do they get from that process?

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    the Triborough building conversions [bell] where the
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     de Blasio Administration was accused of intentionally
     side-stepping the city's Uniform Land Use Review
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    procedures when it sanctioned NYCHA sale of
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    properties. Two of the Triborough partners BFC and
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7
    LMN have been targeted by building trades unions for
    their use of non-use labor-non-union labor. So, I-I
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    just don't-I'll submit the testimony later, but I
     just want to say it is important, and we cannot trust
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    the sale of the last public housing stock, and
     affordable housing in this city to any one person,
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     and this administration. We should use the City
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     Council and all 51 of its members to approve any
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     lease, sales and management of these properties.
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                CHAIRPERSON BENJAMIN: Thank you very
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            [applause] Please, please. Are there any
    much.
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     questions for Mr. Floyd?
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                COMMISSIONER ALBANESE:
                                         I have a
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     question. Yes.
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                CHAIRPERSON BENJAMIN:
                                        Sal.
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                COMMISSIONER ALBANESE:
                                        Thank you, Mr.
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    Floyd and you hit on a very good point here.
    public housing is the only affordable housing left in
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this town and, of course, we know the scandal

NEW YORK CITY CHARTER REVISION COMMISSION 2019 71 surrounding the terrible neglect, but specifically on the RAD program, which is private contractors handling issues in some developments, is the city—is NYCHA saving any money through that program, or are the contractors making money, and the employees are getting paid less? Have you done an analysis of that?

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GREGORY FLOYD: Well yes, the—the city is getting the money from the federal government, but here's the difference. The management companies coming in make all the money. The employees don't any money, and the residents see an improvement through that. However, there is a potential of the homes—those apartments going market rate in 10 years, and other cities, the affordable housing has disappeared and so has public housing, and Maxine Waters who a lot of us in this hall respects, wrote two letter to President Obama objecting to the creation of the RAD program.

COMMISSIONER ALBANESE: But is the city's argument going to be that—that we save a lot of money, and—and—and—

GREGORY FLOYD: [interposing] No, the city's argument is going to be they get funding from

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 72 2 it, but in Cambridge, Massachusetts, which this Union 3 took a trip to, they've managed to keep the unionized 4 employees, and also keep the affordable stock intact, 5 and they've managed their housing far better in Cambridge, Massachusetts -- where this mayor happens to 6 7 have come from-much better than they do in New York City. 8 9 COMMISSIONER ALBANESE: So the RAD program allows for federal funding to come in. Without it, 10 11 we wouldn't get the federal funding. Is that is that the issue? 12 GREGORY FLOYD: Well, it's-it's a 13 federal funding that's available now going through 14 15 HUD, and it's a different program. So the Obama 16 Administration set it up that way as opposed to just 17 HUD dispensing money to the housing developments. 18 COMMISSIONER ALBANESE: Thank you. 19 CHAIRPERSON BENJAMIN: Commissioner 20 Miller. 21 COMMISSIONER MILLER: Thank you, Mr. Floyd for your testimony and for all your work. 2.2 2.3 Undoubtedly, we've been hearing throughout all of four boroughs so far including tonight that there's 24

no affordable housing in New York City, and even

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 73
2	housing that's defined as affordable is really not
3	affordable. It's come to my attention that there's a
4	little known federal housing law that states that if
5	residents of NYCHA or public housing have the
6	wherewithal to organize, even if the city talks about
7	using NYCHA land to do development, they have first
8	rights of refusal. I'm sure if more people knew
9	about that, there would be less talk about developing
10	NYC land. So, my question is real simple. Perhaps
11	your local could be more instrumental in bringing us
12	more information about these federal laws, Local 237?
13	GREGORY FLOYD: Well, I'm unfamiliar with
14	that because we-we just represent the employees, but
15	I can have some attorneys
16	COMMISSIONER MILLER: [interposing] Sure-
17	GREGORY FLOYD:look into that for us
18	because I'm not familiar with what you just said, and
19	I don't know that to be a fact.
20	COMMISSIONER MILLER: It's been brought
21	to my attention that there is a law, such a law. I'd
22	like to know more about it if it exists.
23	GREGORY FLOYD: Yeah, I-I just don't know
24	that to be a fact.

COMMISSIONER MILLER: Okay. Alright.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 74

CHAIRPERSON BENJAMIN: Thank you. Mr.

Manning.

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JOHN MANNING: My name is John Manning. I am a resident of Brooklyn and a civil servant. speak this evening to ask the Charter Revision Commission to prioritize the issue of protecting our city and its communities from the negative aspects of over-development. Historic preservation, environmental protection, and the sustainability of neighborhoods that working people call home are three vitally important concerns for the long-term future of our city. We must require and empower the Department of City Planning and the rest of city government to address the over-exploitation of our neighborhoods, the displacement of people of modest means and the destruction of our national heritage. Thank you for the opportunity to testify. The City of New York and the Greater New York region have a rich heritage and a beautiful natural environment. This is the finest natural harbor on the Atlantic seaboard. Lower Manhattan and Brooklyn are among the place-places where our nation's history began. neighborhood, Bay Ridge is zoned so that buildings are not taller than six stories. It is a wonderful

NEW YORK CITY CHARTER REVISION COMMISSION 2019 75 community to live in or visit. Brooklyn Heights and other sections of Northern and Central Brooklyn are national treasures. One block from y apartment building there is a small Revolutionary War cemetery. Two blocks away there is botanical garden maintained by community volunteers. Due to the political power and influence enjoyed by the real estate industry, general contractors and other special interests and their lobbyists, all over town there is an enormous square box high-rise going up. Many of these buildings are eyesores. Working class people and small business owners are being displaced. Communities that contribute a lot to the city are being destroyed. It is absurd that government policy encourages this while our mass transit and infrastructure needs are neglected. In many European cities during the post-World War II reconstruction, there was blend of modern buildings and the restoration of historic areas in city quarters. can do that here. Historic preservation is not just one building. It should be an area. We meet tonight in a charming 200-year-old landmark. Two blocks away at the South Street Seaport is a slice of 19th Century urban America. However, here in Lower

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 76 Manhattan in almost every space that becomes available, garish, ugly high-rise buildings are springing up all over. Constructing new buildings and blocks that are aesthetically pleasing and neighborhood friendly and affordable for working people is something we can do. Small to medium sized parks and gardens are vital to a stable community. ask the Charter Revision Commission when drafting proposed city planning and land use law to not be beholden to the rich and powerful, but to appreciate the need for a city that is enjoyable to live in where people who work for a living have a securer place and the importance of the legacy we will leave behind for future generations. Thank you. [applause] CHAIRPERSON BENJAMIN: Excuse me. If we could-I understand that you are supportive of what Mr. Manning has said ass are many people, but it really just takes time away from your friends and

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Mr. Manning. Alison

COMMISSIONER HIRSH: Do you have specific proposals about how you would go about changing the

neighbors who would like to testify if after every

speaker we have -- [bell] Are there any questions for

NEW YORK CITY CHARTER REVISION COMMISSION 2019 77 land use process or zoning laws to accomplish what you're suggesting in that testimony.

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JOHN MANNING: I think we have to recognize the problem that we addressed in the Brooklyn hearing that the Real Estate Board and the General Contractor's Association basically control the city's power establishment, and we need to empower community boards and ordinary citizens. Having said, to answer your question, again in Bay Ridge the area is zoned so buildings don't go higher than six stories, and we have some lovely charming blocks, and if you get into Dyker Heights and Bensonhurst, there is affordable housing. There's some affordable housing in Bay Ridge depending how you define it. I grew up Peter Cooper Village, Stuyvesant Town. The working class World War II veterans who moved in in the late 40s that was the government in the private sector working together. When I was in the service, I was stationed in Germany. If you visit Europe you're going to find places that were bombed out or fought over during the war, and the reconstruction they have gleaming glass and steel towers, BMW headquarters. They also have charming medieval and renaissance blocks and

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    buildings that are wonderful to walk down. Yeah, we
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    can have a blend. You know, we can build new
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    buildings that are lovely like Brooklyn Heights and
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    that sort of thing. Everything doesn't have to be a
    square box 100-story eyesore.
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                COMMISSIONER HIRSH: Alright, thank you.
     [background comments, pause]
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                JOHN MANNING:
                               Thank you.
                CHAIRPERSON BENJAMIN: Thank you, Mr.
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    Manning. Any other questions? Okay. The next panel
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     is-we need one more. [background comments] The next
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    panel is Rachel Bloom, Bella Wong and Kate Doran,
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    Frank Morano, and Jeff Weiss. [background comments,
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    pause]
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                MALE SPEAKER:
                               So, Weiss left.
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                CHAIRPERSON BENJAMIN: Okay. I'd like to
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    have Mr. David Ford. [background comments] Ms.
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    Ford-Ms. Bloom.
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                RACHEL BLOOM: Oh.
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                CHAIRPERSON BENJAMIN: Okay.
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                RACHEL BLOOM: We need to move up. No.
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    Okay. Good evening Chair Benjamin and distinguished
    members of the New York City Charter Revision
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Commission. My name is Rachel Bloom. I'm the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 79 Director of Public Policy and Programs at Citizens Union, a Good Government Group here in New York City state. We thank you for holding this and other hearings throughout the city, and giving us the opportunity to publicly share recommendations with you. We offer our congratulations to the Commissioners. The first one comprised of nominees from all branches of New York City government, and the first one convened by Council Legislation. hope the diversity of perspective will lead to some bold reforms in the Charter process. Throughout its history, Citizen's Union has supported periodic comprehensive review of the New York City Charter, absent a political agenda via the appointment of an independent Charter Revision Commission to ensure that City government is operating effectively, efficiently and in the public's interest. We believe that this commission must not simply revive, but undertake some bold reforms. The process and recommendations that come out of it must strengthen the integrity and transparency of government institutions so that public confidence is greater and New Yorkers are able to better participate in government-in governmental decision making. Over the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 80 coming months Citizens Union will be submitting detailed testimony on a host of issues. You'll probably see my face many more times in the following broad categories. The first categories listed below are ones that we identified in partnership with our good government partners at the League of Women Voters in New York City and We Invent Albany. election reform, open government and transparency, ethics reform, government efficiency and accountability and land use reform. Tonight, I will focus my recommendations in the area of election reform. We will testify on the other ones in upcoming hearings. Our first recommendation in election reform is to institute a top 2 election system. We urge you to consider establishing a system making the first primary election open to all eligible voters regardless of party status so that every registered voter can participate in the primary, which is often the most determinative in who is going to be elected to office in New York City. When we talk about elections and primaries there is 1.3 million voters who have now effectively chosenshut out from choosing many of the city's elected officials because they are not affiliated with the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 81 Democratic Party. Second, as you've heard before tonight institute one choice voting. We urge you to consider this so that candidates, voters can rank their preference for candidates rather than allowing them to vote for only one. Our third recommendation-I'm being quick to meet my time, increase ballot access by reducing petitioning signature requirements. Lowering the signature requirement would likely enable more candidates to get on the ballot because they could better withstand aggressive challenges from other candidates, and as we saw recently competitive elections, get people to turn out to vote. Too often our elections aren't very competitive. Number 4, we ask you to enact true independent counsel redistricting, which the Mayoral Charter Revision Commission wanted to look at, but said they didn't have the time to really comprehensively address it. While the city appears to have an Independent Redistricting Commission, it is independent in name only because all of its members are directly chosen by elected officials. There's too close a connection between those who draw the lines and those who appoint them-and those who [bell] So, I will-you'll be hearing appoint them.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 82 from me later. The only thing is when you look at the—who is going to be on the ballot in 2019 potentially, you know, seeing if you can move your referendums to 2020 so that we will have more people and more New Yorkers voting on whatever it is that you've proposed to reform our City Charter. Thank you.

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CHAIRPERSON BENJAMIN: Thank you very much. I wish we could move it 2020, but it's my understanding that due to both the legislation adopted and the rules concerning charter revision commission, that we would run the risk of being bumped by a mayoral commission, and I understand Mr. Albanese has a question for you.

RACHEL BLOOM: Yes.

COMMISSIONER ALBANESE: On the

Independent Redistricting Commission, what is the—the
shape of that commission that Citizens Union
recommends to make sure that it's independent? I
think you raised a valid point. How do you craft
such a commission?

RACHEL BLOOM: So, we propose that onethird or five members including the Chair and Executive Director of the Redistricting Commission be

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 83 appointed by the Campaign Finance Board, creating a 2 3 buffer between the Council and the Mayor. 4 COMMISSIONER ALBANESE: Campaign Finance Board. Wow. 5 RACHEL BLOOM: [laughs] 6 7 COMMISSIONER ALBANESE: I thought we were going to be independent. 8 9 RACHEL BLOOM: They are an independent 10 agency. 11 COMMISSIONER ALBANESE: Oh. Appointed by the Mayor and the City Council. I'm sorry, continue. 12 13 RACHEL BLOOM: We can-considering this will create a buffer that we are hoping to have, and 14 15 then consequently the Redistricting Commission will 16 have greater independence to draw lines to more 17 accurately reflect coherent city communities. So, we 18 want to also support prohibiting the drawing of lines 19 to favor any-favor or oppose any political party. 20 COMMISSIONER ALBANESE: I understand the-21 - I think we understand the concept. 2.2 RACHEL BLOOM: Yeah. 23 COMMISSIONER ALBANESE: The shape of it

24

is the issue.

RACHEL BLOOM: So, the shape of it is to add five new—to assign seats to the Campaign Finance Board, and then any plans for reform it will have to be approved by 11 of 15 redistricting commissioner instead of the current nine. [background comments]

7 CHAIRPERSON BENJAMIN: Commissioner

8 Fiala.

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COMMISSIONER FIALA: Thank you, Madam
Chair. Ms. Bloom, thank you for your testimony and
thank you to Citizens Union for their submission.
I'd like to focus on the non-partisan election issue.

RACHEL BLOOM: Uh-hm.

COMMISSIONER FIALA: I served on the previous two Charter Commissions. We chose not to take up the issue. The last Charter Commission to take up the issue was 2003. Four commissions prior to 2003 took up an extensively studied and debated the issue, and felt there was merit. Finally, in 2003 the issue was brought before the voters of New York. Citizens Union by my recollection, and correct me I'm wrong because I often am. Citizens Union had opposed non-partisan elections—

RACHEL BLOOM: [interposing] You are correct.

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COMMISSIONER FIALA: --in four of those five attempts, but in 2003 your organization changed its course. I'm wondering if you could walk us through the thought process. How-how in the course of a year do you go from being against to for? And secondarily, what's changed since 2003? Voters reject this proposal 70%. I was hoping for different outcome, but by 70% they rejected it. Has the case been strengthened since 2003--what is that? 15 years ago-or weakened? I think I know the answer, but Citizens Union in particular has a pretty interesting history with this subject and I'm curious to find out what your-what your thoughts are.

RACHEL BLOOM: I, unfortunately can't really answer that in great detail about the change within Citizens Union although we have historically over 120 years, you know, our policies are developed by our committees and then approved by the board. We have changed our position over the years on several issues. So, I can't speak to the details of that because that was long before my time. Regarding voters having voted it down 15 years ago, I mean there is a lot has changed since then. I think notably the 2015 election with so many people wanting

NEW YORK CITY CHARTER REVISION COMMISSION 2019 86 to-I really-I think it really rose-rose to the forefront the issue that New York State has the longest lag time of any state in the country when it comes to changing your party registration. basically if you want to vote in a party registration have to change your registration a year in advance and even if the makeup of Albany is changed whether that's going to be one of their top election reforms is very-is a question that no has the answer to, but right now there's no movement in Albany to change that. People are incensed about it. People wanted to vote for-vote in the primary elections in 2016, and hundreds of thousands of people couldn't and they-it really rose the issue, and it's something that's talked about by voters in New York in a way that wasn't talked about I think before because it-it-all these new voters excited by Trump, excited by Sanders wanted to go out and vote and support them, and they weren't able to including Donald Trump's children who are registered in New York and couldn't change their party in time. So, it's an issue that impacts all New Yorkers all parties across party lines, and when you look at the number of New Yorkers that aren't registered with a party and how many election, how

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 87
2	many primaries in New York really determine who's
3	basically going to win the election in most-in most
4	case. It really should be something—I think it's an
5	issue whose time has come to be reconsidered
6	especially in light of the lack of movement in Albany
7	when it comes to this.
8	COMMISSIONER FIALA: Thank you very much.
9	CHAIRPERSON BENJAMIN: Seeing no other
10	questions, thank you very much. Ms. Wong.
11	BELLA WONG: I need to see like if the
12	mic is on. Yes. Good after-good evening, Chair
13	Benjamin and members of the Charter Revision
14	Commission. I want to
15	CHAIRPERSON BENJAMIN: I'm not sure your
16	mic is on.
17	BELLA WONG: Oh, is it not?
18	CHAIRPERSON BENJAMIN: It's a little
19	button on the bottom
20	BELLA WONG: It's got
21	CHAIRPERSON BENJAMIN:that should be
22	red.
23	BELLA WONG: It's red. So, maybe I just
	n

need to speak into.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 88

CHAIRPERSON BENJAMIN: You've got to pick

it up, then.
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BELLA WONG: Yes. Okay, so good evening.

Than you for allowing me speak. My name is Bella

Wong. I'm the Voting Reform Chair of the League of

Women Voters.

CHAIRPERSON BENJAMIN: [interposing] It you could move it closer--

BELLA WONG: Sure.

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CHAIRPERSON BENJAMIN: You're not getting picked up.

 $$\operatorname{\textsc{BELLA}}$ WONG: I will continue to get it as I have it here.

CHAIRPERSON BENJAMIN: That's good.

BELLA WONG: Great. So, I'm representing the League of Women Voters in the City of York. I'm here with Kate Durand who is our Election Specialist, and we—we are a multi-issue non-partisan political organization that promotes informed and active participation and government at the national, state and local level. I believe I have already testified with respect to a couple other issues involving elections. So, today we're going to focus on supporting instant runoff voting in New York City

NEW YORK CITY CHARTER REVISION COMMISSION 2019 89 also know as Ranked Choice Voting. We have supported this process since 2010 when we advocate for it to be implemented for the Special Non-Partisan elections that filled City Council vacancies as well as for absentee military voters in the 2013 primaries for citywide offices since it's a very elaborate process to get ballots back and forth for those individuals. So, our interest was tipped off in part by the 2009-2013 citywide Democratic primaries. In those years, we had runoff elections because no Public Advocate candidate received 40% or more of the vote. meant that there was a runoff election. cases, each costing the city \$13 million while the turnout was a mere 7%. So, this is clearly not a very representative way to think about how the people of New York City should be voting for public office. As a result, we looked for alternatives, which would achieve the stated goal of electing candidates who have significant voter support without requiring a second election. So Ranked Choice Voting is great in this way because it allows you to rank all of your candidates at which point there is a process by which people's second, third and even fourth choices may be taken into account. Thereby allowing us to avoid a

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 90 runoff, an in-person second runoff because you have a second, you have an instant runoff, one in which we already know your preferences and thus able to figure out who has a broad base of support. So, with my last 30 second we have a few reasons beyond the stated ones that I think will be important to this issue. At the time when we first proposed it, we started lever voting, but now we have electronic voting, which will greatly increase the speed and efficacy of the tabulation. Voters in other places such as San Francisco have long adopted this new rule, and have found it to be easy to comprehend, easy to use and, in fact, in many cases less confusing than other sorts of election methods. lastly, I think it's very good for rhetoric [bell] because it is in the interest of politicians to appeal to people as the second choice as well as the first choice of voters. It encourages a certain temperance we believe in rhetoric to avoid creating this sort of antagonist rhetoric that we currently see in campaigns today. Thank you so much. to thank particularly Speaker Johnson and Councilman Powers for also mentioning instant runoff voting.

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 91
2	think it's a really great issue and would be very
3	important to the city. Thank you.
4	CHAIRPERSON BENJAMIN: Thank you very
5	much, Ms. Wong. Are there any questions?
6	COMMISSIONER ALBANESE: Yes.
7	CHAIRPERSON BENJAMIN: Sal
8	COMMISSIONER ALBANESE: Just a quick
9	question. You know that this was considered by the
10	Mayor's Commission.
11	BELLA WONG: Yes
12	COMMISSIONER ALBANESE: And it seems like
13	a no-brainer. Why do you think they punted on it?
13 14	a no-brainer. Why do you think they punted on it? BELLA WONG: I can't speak as to that,
14	BELLA WONG: I can't speak as to that,
14 15	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take
14 15 16	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take it up again.
14 15 16 17	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take it up again. COMMISSIONER ALBANESE: Yeah, yeah.
14 15 16 17	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take it up again. COMMISSIONER ALBANESE: Yeah, yeah. BELLA WONG: Thank you.
14 15 16 17 18	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take it up again. COMMISSIONER ALBANESE: Yeah, yeah. BELLA WONG: Thank you. COMMISSIONER ALBANESE: You're a
14 15 16 17 18 19	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take it up again. COMMISSIONER ALBANESE: Yeah, yeah. BELLA WONG: Thank you. COMMISSIONER ALBANESE: You're a politician.
14 15 16 17 18 19 20 21	BELLA WONG: I can't speak as to that, but I think we have a great opportunity here to take it up again. COMMISSIONER ALBANESE: Yeah, yeah. BELLA WONG: Thank you. COMMISSIONER ALBANESE: You're a politician. CHAIRPERSON BENJAMIN: Asked and

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add.

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 93
2	CHAIRPERSON BENJAMIN: Well that's a
3	united front
4	KATE DORAN: We-we did it together, and
5	that was the design of it.
6	CHAIRPERSON BENJAMIN: Paula.
7	COMMISSIONER GAVIN: Thank you very much
8	for being here and—and your testimony. How many
9	members are there in the League of Women Voters in
10	New York City?
11	KATE DORAN: I believe we have
12	approximately 350, something like that.
13	BELLA WONG: Something like that and some
14	of them are here tonight.
15	COMMISSIONER GAVIN: And so this
16	represents really the
17	BELLA WONG: [interposing] Yes.
18	COMMISSIONER GAVIN:the-the-
19	feeling of that collective body?
20	KATE DORAN: Oh, absolutely. That's the
21	way we operate, grassroots decision making.
22	COMMISSIONER GAVIN: So, thank you so
23	much.

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CHAIRPERSON BENJAMIN: Thank you very much. The next speaker is Frank Morano. I think we've seen you in other boroughs.

FRANK MORANO: Good evening,

Commissioners. Thank you for the opportunity to be heard this evening. I do hope that when your schedules permit, you'll review my written testimony. Out of respect for your time and everyone else who's here, I'm going to try and keep my remarks brief, and there are a number of aspects of Charter suggestions in my written testimony, but I'm not going to have the opportunity to get into it here, and Commission Albanese and Commissioner Vacca at the Queens hearing on the 20th were kind enough to ask me a bit about the initiative and referendum process, and Ranked Choice Voting. So, I didn't include those in my prior written remarks, but I've done a fair amount of research that's included in these that I hope you'll look at, and far be it to correct Commissioner Fiala who's one of the people in public life that I admire most, but Citizens Union actually opposed nonpartisan elections in 2003. It was in 2010 seven years later that they changed their position on it, and they cited that turnout had grown so low and

NEW YORK CITY CHARTER REVISION COMMISSION 2019 95 elections were so pre-ordained that parties should lose their domineering powers. Seven years more of watching the disaster of city government led them to I think they were right, but one that conclusion. thing Citizens Union said in 2003 when they opposed non-partisan elections was if the Mayor's Commission really wanted to put forward a progressive proposal that was really going to include more people in the process, they should look at proportional representation. I think they were right about that, too. Now, part of the challenge that you have is that even though you have two years, you're looking at the entire City Charter. Now, what that means for us the public, as we're offering you suggestions is we have no idea necessarily where to focus. It doesn't make sense for us to talk about enhancing the powers of the office of Public Advocate for instance if you're going to abolish the office of Public Advocate. It doesn't make sense for instance if you're going to abolish the office of Public Advocate. It doesn't make sense for me to spend a lot of time talking about what the petition requirements should be for political parties if we're going to have non-partisan elections. That being

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 96 said, I do hope you will schedule in your election reform aspect of your study maybe in the next round of hearings, one evening and maybe even a series of evenings dedicated to studying proportional representation. The 11 years that New York City's legislature the City Council was elected by proportional representation was really the Golden Age in terms of diversity. Not just racial and gender diversity when we saw the first women elected and the first African-American elected, but political diversity. You saw people other than Tammany Hall Democrats getting elected for the first time. saw independent Democrats, republicans, third-party candidates, and the only reason it was abolished was because two Communists were elected at the height of the Red Scare, and that's no way to determine the ideal composition of a legislature. So, there are a lot of different ways to utilize proportional representation, and I do hope you'll hold a hearing where you hold-hear from experts with some suggestions about how to include both partisan and non-partisan models for proportional representation. The only other thing I'll mention this evening is the issue of coterminous districts. [bell] Community

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 97 2 board districts we have 59 in the city. We have 51 3 Council Districts. That means it's not unusual to have two or three Council Members staff and service 4 5 and work with the community board, and that is a tremendously inefficient process. It causes district 6 7 managers and community board chairs to have to deal with two or three Council offices. It causes Council 8 Members to have to send staffers to two or three different community boards. It would be much more 10 11 simple to have simply either 51 community districts or 59 Council Districts, and have the districts be 12 13 coterminous. One Council Member per community board district. 14 15 CHAIRPERSON BENJAMIN: Thank you very 16 much. Steve. 17 COMMISSIONER FIALA: First of all, thank 18 you for correcting me and the record. Let's take 19 this backwards. I'm-I-coterminality is something I'm 20 in agreement with and tried in past commissions to 21 redress that nonpartisanship. Let's just cut to the 2.2 chase--

COMMISSIONER FIALA: --because we've studied this thing forever. What do you say to

[interposing] Uh-hm.

FRANK MORANO:

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 98
people who oppose it that say blanks meaning the
unaffiliated, Republicans, Independents,
conservatives, working families, they all chose their
party or they chose not to be affiliated. They made
an adult choice not to be affiliated. Therefore,
they knew the consequences. This is their right to
do so. So, if they want to sit in another party or
no party at all, they forfeit the opportunity to have
a meaningful voice in the municipal elections. How
do you come back to that?

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FRANK MORANO: [interposing] I think-COMMISSIONER FIALA: That's their choice.

FRANK MORANO: --I think, you know, I find that attitude and that supposition incredibly insulting and smacking of political bigotry of the worst type. I think to penalize people for their political beliefs by saying they don't get any meaningful voice in selecting their elected officials is about as un-American as anything I can possibly imagine. You want to tell a registered democrat in your old Council District in the South Shore of Staten Island who hates Donald Trump that believes he's a racist Russian agent with a double digit IQ that they have to register as a Republican in order

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    to have a meaningful voice in the City Council
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    election? I don't want to be in the room when you
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    have to tell them that. You want to tell a Democrat-
    you want to tell a registered Republican that lives
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    in-in Sal Albanese's old City Council district who
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    believes that, you know, Nancy Pelosi is a Communist,
    you know, then-and you want to say you have to
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    register as a Democrat in order to have a meaningful
    say in elections. It's ludicrous. Let people be a
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    part of whatever political party they want.
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    shouldn't penalize them from and prohibit them from
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    having a meaningful voice in elections. You can't do
    that to people that are paying for these elections.
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    If the Republicans and the Democrats want to pick
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    their own candidates, then let them pay for these
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    elections themselves, but if the taxpayers are going
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    to pay for them, then let the taxpayers participate
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    in these elections. [applause]
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                COMMISSIONER FIALA: Thank you very much.
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                CHAIRPERSON BENJAMIN:
                                       [interposing]
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    excuse me, excuse me. [cheers/applause]
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                SERGEANT-AT-ARMS: Quiet down, please.
                CHAIRPERSON BENJAMIN: My-my heartfelt
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    suggestion is if you are in favor of what the Speaker
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NEW YORK CITY CHARTER REVISION COMMISSION 2019 100 or anyone else is saying that you use your jazz hands, and then we can proceed in an orderly fashion. Thank you for your comments.

FRANK MORANO: Thank you.

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CHAIRPERSON BENJAMIN: The next speaker is Jeff Weiss.

Thank you very much and good JEFF WEISS: evening. My name is Jeff Weiss. I am a fellow at the SUNY Rockefellers to the Government where I specialize in a statewide program on census and redistricting. I'm also a veteran of many years to State Assembly and Senate working on redistricting. I've come really just to discuss one issue. After the 2010 Census and the 2000 Census I served as Counsel to the New York City Councilmanic Districting Commission, and I came tonight to address two areas of the Charter that one needs modification and one possible reform. The first is that I think Section 52-H requires that the City Districting Commission submit its Councilmanic Districting Plan to the Department of Justice for what was called Sectioned by Pre-Clearance to guarantee that there was still the illusion of an already voting strength amongst the 51 districts. In 2013, the U.S. Supreme Court in NEW YORK CITY CHARTER REVISION COMMISSION 2019 101 the Shelby or the Shelby vs. Holder decision knocked out the triggering mechanism that New York City fell under that caused the Section 5 review, and that other parts of the same section adequately covered the fact that the Voting Rights Act still applies. You might want to take out the language that refers to the Department of Justice submission. It's highly unlikely that Congress is going to reauthorize it in the short term, but even if it-whether it does or doesn't the Voting Rights Act still applies regardless. So, it's actually an added extra sentence in the Charter. Also, I'm not going to advocate the Independent Commission. The Commission we have now actually works. The last two plans received prompt DOJ approval, and not a single lawsuit had been filed against the plan. working for the two commissions was as Counsel of, you know, good cop/bad cop. My jobs was to make sure that the Voting Rights Act in the Charter all of the laws were complied with, and we did that. The Mayor, the two Council leaders appoint the members to it. It works in a bipartisan fashion. There was general agreement. The criteria are unique among all the laws in New York State and really in the nation

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 102
having ranked, prioritized criteria that worked well
with each other. But if you do want to consider an
independent commission I would take the Councilmanic
review process out of it. It's just an elimination
of a few words that the Commission plan would become
final, and then just responding to Commissioner
Albanese's question earlier about how we should
appoint a commission, I would suggest the California
or Arizona models, which use a lottery or a citizen
volunteer process, but you would need somebody to
administer it. And the last thing I'll say is on
coterminality, Council Districts are based on one
person and one vote population [bell] equality, and
Community planning boards are based on the
neighborhood definitions. If you go to 51-51 or 59-
59, just be aware if you do that that there are
different bases in how they were drawn, and the-I've
indicated in my statement and to your staff I'd be
glad to help craft such language or offer
alternatives if that's what you choose to do. Thank
VOII.

CHAIRPERSON BENJAMIN: Thank you very much, Mr. Weiss. Stephen and then Sal.

with respect to coterminality, I—I—I recognize the distinction between a service district and a Councilmanic district, but would you concede the point that there—if—if we were to realign those two, that there is—is a substantial—a substantially improved chance that you would see an improved dialogue in synergy and coordination and collaboration between Council Members and the Community Boards.

JEFF WEISS: Well, in the--

COMMISSIONER FIALA: [interposing] That right now--

JEFF WEISS: [interposing] Yeah.

COMMISSIONER FIALA: --pieces get left
out because as Mr. Morano alluded to, some Council
Members share a piece, and those communities kind of
get left out of the process because the Council
Member feels well it's his, no it's hers, not it's
his. So, if there was this realignment, would there
not at least—would we not at least have the potential
to see greater synergy and collaboration between the
local elected official and the most basic of

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 104 representatives at the local level community board member?

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JEFF WEISS: Objectively, rationally yes, but politics always plays a hand. Having worked in so many states on line drawing and looking at how Congressional, State Assembly, State Senate, local Council lines are not coterminous. Some people like having three or four members of the Senate or Assembly and some would like to just have one. Sometimes if we're right party, the more votes, the more power you get, you know, projects and money you could bring home. But for a city like New York with the delivery systems and the overlap and—and New York State has thousands of special districts that overlap and make no sense, but they've been all created because there was no stop gap against this going back a hundred years ago. So, the idea is a good one. It's a matter of whether the political will is to do that.

COMMISSIONER FIALA: Thank you.

CHAIRPERSON BENJAMIN: Mr. Albanese.

COMMISSIONER ALBANESE: Yeah. Thank you,
Professor. Even though the Redistricting Commission
is—has done a decent job in terms of compliant with

NEW YORK CITY CHARTER REVISION COMMISSION 2019 105 federal law, there—there have been no lawsuits. I've seen a lot of hanky—panky by incumbents who have made that connection to redistricting commission members who were appointed by themselves. I—I would love to see us move towards a more independent process, and one of the things that we look at is as a Commission is what's working in other cities and other states, and you mention Arizona and you mentioned California. I would love to see—

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JEFF WEISS: [interposing] With
California I actually served as Counsel to the
California Senate when the Senate itself had no role
after 2010. The lines were drawn there by an
independent commission. The four legislative leaders
in Sacramento were limited to viewing the selected
candidates at a certain vetting level. There were
thousands of people that signed up to, you know serve
on the Commission, but through a vetting process it
was, you know, it was elimination, but it went down
to about 23 people, and the political leaders were
allowed to reject one or two, but didn't have final
say, and then it had no involvement whatsoever. But
in—in observing how the, you know, the line drawing
process went, it did work independently. They had

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     independent staff. They did require vest-nesting of
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     districts for the State Senate and for the State
    Assembly there. So, California's process did work.
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     Both parties have benefitted from it in various ways.
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     The state is predominantly Democratic, but it worked
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     as the best model I've seen of a really independent
    process where the political players really had no
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     role--
                COMMISSIONER ALBANESE: [interposing]
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     Well--
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                JEFF WEISS: --and, in fact, the
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     Democrats came out better than anticipated.
     were fearful of it before it was enacted.
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                COMMISSIONER ALBANESE: Well, let me ask
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     the Commissioner of Research those two lines, and if
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     you've got some information on it, I'd appreciate it
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     if you could send me it all.
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                JEFF WEISS: [interposing] I-I'd be glad
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     to be helpful.
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                COMMISSIONER ALBANESE:
                                        Thank you.
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                CHAIRPERSON BENJAMIN:
                                       Thank you very
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    much. Any further questions for Mr. Weiss? Carl.
                COMMISSIONER WEISBROD:
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                                        Just going
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through this question of coterminality for a second,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 107 on the—it's always been a—a nice concept, but as you say, service districts and election districts are frequently decidedly different, and not always, but frequently. When you have been on Charter on redistricting commissions, every 10 years those districts change as populations shift. Is that correct?

JEFF WEISS: That's true.

COMMISSIONER WEISBROD: So, if we had coterminality we would require [bell] those community boards and the services that would also be linked to coterminality that the city provides are usually over many instances with capital investments over an extended period of time to also shift if we were going to maintain coterminality. Would that be correct?

JEFF WEISS: [interposing] Well, the—the
Council Districts are required to be changed by
virtue of the U.S. Constitution by the City Charter.
The community planning boards and I had served on one
of them Brooklyn are creatures of administrative
action. You could move those as often as the city
law permits without regard for the by person limit.

25 (sic)

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four different planning boards, four different police

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 109 2 precincts, but one overall administrative school 3 district, and those lines are required just to be 4 equally populous. You can't start annexing, you 5 know, part of South Brooklyn to Manhattan or Staten Island unless there's a bridge or a tunnel there. 6 7 So, you know, that becomes difficult --8

COMMISSIONER WEISBROD: Right.

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JEFF WEISS: -- and unless the state law in New York or the Legislature or for the city tightens up the criteria, there's no stopping either or the Legislature or the so-called new Advisory Commission that the voters approved in 2014 at the state level from creating the same kind of twisted lines you've got now in some places.

COMMISSIONER WEISBROD: Exactly. Thank you very much.

Thank you very CHAIRPERSON BENJAMIN: The last speaker in this panel Mr. Ford. much.

DAVID FORD: Thank you, Chairwoman Benjamin and Commissioners. My name is David Ford, and I am representing Manhattan Community Board 3. am the First Vice Chair and Chair of the newly formed Charter Revision Task Force of our Community Board. The issues I am highlighting today were previously

NEW YORK CITY CHARTER REVISION COMMISSION 2019 110 voted on by the Board for the Mayor's Charter Revision. However, the CB3 Task Force will be working on a broader spectrum of issues to participate with this Charter Revision Commission 2019. My statement today is consistent with the resolution passed by the full board during our June meeting. In the interest of time, I will just reads the highlights. Community Board 3 requests that the Charter Revision Commission conduct meetings and hearing with community boards including members and staff for input as to the workings of the board and clarifications and codifications requests. Community Board 3 recommends that Community Boards have independent budgets. Community Board 3 recommends that community boards have a full-time urban planner on staff and budget appropriation to fund said position. Community Board 3 recommends that full support services be assigned and codified to specific agencies and offices, and include personnel support for staffing issues, personnel benefits, technical support and maintenance, use of city facilities for community meetings, fiscal information system support, law department support, protections from

harassment or unfair practices and other support

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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     services that are included in other agencies.
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     Community Board 3 recommends that the Charter
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     Commission consider creating standards and promoting
     transparence by publishing more demographics and
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    vacancy status, which would promote more
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     representative and effectives boards. Community
    Board 3 recommends that the Charter Commission review
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    the mandated notification process to take into
     account community board schedules by giving notice at
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     an early stage or lengthening the notification time.
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     Community Board 3 lastly recommends that the Charter
     Commission do not limit terms of members. It's very
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     important that we have people on the board that have
     institutional longevity.
15
                               Thank you.
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                CHAIRPERSON BENJAMIN: Thank you very
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    much, Mr. Ford.
                     Jim.
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                COMMISSIONER CARAS: [off mic] Thank you--
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                                       Turn your mic on.
                CHAIRPERSON BENJAMIN:
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                COMMISSIONER CARAS: Thank you, David and
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     thank you for serving and for serving as the head of
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     the task force on Charter Revision. I just have one
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     quick question on Community Board independent
    budgets. Has the board given any thought to what
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perhaps you might tie the budget to?

look at your time and figure out how long. So, to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 113
the extent possible if you can limit your comments to
the really important points so that everyone can be
heard, I think everyone would appreciate it. The
next five speakers are Marilyn Galphin, Craig Seaman,
and Dingo Washington. [background comments] Juan
Pagan, Alyssa Chan and Kate Myers. [background
comments, pause] Ms. Galphin.

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SERGEANT-AT-ARMS: Please keep it down.

MARILYN GALPHIN: Hi. My name is Marilyn Galphin, Founder of Voices for Shelter Animals. want and animal welfare department created, and the Department of Health out. Historically, they have shown-not shown concerns for the health of the New York City shelter animals. A former executive director of ACC from 2003 when asked about the DOH said this: If the concern or question is: Does the Department of Health have the best interest of the ACC or the animals in its care at heart, the answer I clearly no, they do not. As many have already testified, nothing has changed. As per Scott Stringer's 2013 Administrative Report, the root of the problem is structural. The Animal Care Centers are controlled by the New York City Department of Health and Mental Hygiene, an agency whose mission

NEW YORK CITY CHARTER REVISION COMMISSION 2019 114 and expertise has not sufficiently focused on animal welfare. In three months, December 2017 to February 2018, approximately 185 dogs were at rise of CIRDC, basically a code. Twenty-one of those dogs were killed. Pneumonia is on the rise, cats are getting Calicivirus, which can be fatal. The Department of Health and ACC justified disease as something that is normal in shelters. An anonymous read—an anonymous statement by a rescue person: These animals are coming out extremely sick. They're coming out with Kennel Cough each and everyone of them. veterinary bills are outrageous. Rescues had to turn their backs on these animals because they can no longer help. At the end of 2016, there was the Avian Flu outbreak among cats. These cats were put in a temporary quarantine facility and that only happened because this was contagious to people. The Department of Health should act responsibly and remove all the animals now to a temporary facility and completely sanitize the shelter. Some animals are left suffering for days with excruciatingly painful conditions. Instead of getting emergency medical care, the animal centers waits to see if a rescue will call so that the rescue takes on the financial

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 115 The ACC Fast Track System of Spay/Neuter, was designed to get the most adoptable animals out to give more time for the more difficult to adopt animals, but this has backfired because of the diseased ravaged shelter. An animal comes out of surgery, it comes back weakened immune system. gets sick, it gets on an at-risk list, and can be euthanized. We have documented through FOIL requests 74 victims since January 2017. We think the number is higher. This is not in the best interest of animals. We've seen many cases of alleged bite histories. The Department of Health needs proof and cause of a bite rather than allow killing on hearsay. Rescues and volunteers petrified to speak out for fear of losing their right to pull the animals for the fear of being let go. It exemplifies the dysfunctional and toxic culture. The Department of Health and Animal Car Centers does want team process to save lives. Animals can be pigeonholed into death sentences by behavior assessments, which are part of Department of Health Contract. Positive experiences with animals by volunteers are undervalued and not taken into consideration, which can save an animal's life. The assessments could give an animal a New

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NEW YORK CITY CHARTER REVISION COMMISSION 2019
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Hope Rescue Only label. [bell] That animal could be
pulled only by a New Hope Rescue partner. If they're
not available, they could be killed. If they allow
an increase in qualified 501(c)(3) rescues, more
positive outcomes can result. The Department of
Health doesn't steps to work with the ACC to evaluate
and change assessment standards. In closing, we need
an agency capable of enforcing proper healthcare for
animals under the city's oversight and to ensure a
humane shelter system. We need an entity that's only
focus is for animals comprised of compassionate
animal lovers with animal related experience who
understands companion and all non-companion animals
are sentient beings. We need people who will fight
for the welfare of all animals in the city, and
protect them from abuse, inhumane treatment,
exploitation and death as we also tackle issues such
as the puppy mill pet stores in the city, pet
discrimination, backyard breeders and carriage horse
industry.
           CHAIRPERSON BENJAMIN:
                                  Thank you, Mrs.
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Galphin.

MARILYN GALPHIN: Yes. I have one more sentence, please.

euthanized were treatable. This pattern continues

NEW YORK CITY CHARTER REVISION COMMISSION 2019 118 without significant change. The ACC doesn't publish Industry Standard Pet Evaluation Matrix, which explains which illness and behaviors conformed to categories of treatable or unhealthy. The Animal Welfare Department would require that matrix be made public, evaluated and make recommendations. The DOH does ACC facility inspections, but if there was real concern about animal health compliance, then not only would the DA-DOH demand continued health reporting, but they would insist on steps to improve those atrocious conditions. During the City Council Health Committee hearing with the ACC and DOH, they were asked about the health isolation facilities and they admitted they were inadequate. Follow-up questions asked about the planned extension to the neighboring garage, which would make space—asked if it would make space for improved ISO facilities, and that wasn't the ACC or DOH's priority. The garage expansion now years in the waiting won't address the health Those costs for those problems are handed to the rescues making them more reluctant to poll. The DOH contract uses vague language like "reasonable effort to rehome animals" yet doesn't define that effort. An animal welfare department would set

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 119 procedures and those are concretely defined in nokill policies. At the most recent ACC board meeting they admitted they often don't sedate the animals they euthanize. These animals may be alert and healthy. They don't have vets on duty. They point to state law saying that only a vet could administer the sedative. The lack-the lack of on-duty vets isn't about the cost, though. [bell] They can't hire enough vets to take the job. No wonder why? animal loving vet wants to kill animals for kennel cough and kitty colds? State law isn't an excuse. An animal welfare department would require a vet to be on duty to make medical end-of-life decisions. The DOH encourages behavior tests, which warrant mental life and death decisions putting animal only at risk for euthanasia, and limiting assets only to New Hope Partners. The DOH allows the ACC to assume dogs and cats not adjusting to shelter life are dangerous to society. The Journal of Veterinary Behavior published a peer reviewed study that such testing is no better than the flip of a coin. animal welfare department would know that behavior tests are only a snapshot in time and not a reliable indicator of dangerous behavior. And finally, we

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 120 need an animal welfare department that can implement no-kill procedures in the City Charter because it should be a permanent institution. Thank you.

CHAIRPERSON BENJAMIN: Thank you very much. [applause] Are there any questions for Mr. Seaman?

CRAIG SEAMAN: Yes.

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CHAIRPERSON BENJAMIN: No. Thank you very much. Mr. Seaman. Ms. Washington.

N'DIGO WASHINGTON: Good evening members of the Charter Revision Commission and members of the audience. My name is M. N'digo Washington and I'm testifying on behalf Council Member Inez Barron who represents the 42nd Council District and is Chair of the Committee on Higher Education. This evening Council Member Barron would like to request that members consider making significant changes to the Civilian Complaint Review Board. According to the powers and duties of the board, excerpts from Section 440 of the New York City Charter states: The Board shall have the power to receive, investigate, hear, make findings and recommending action upon complaints by members of the public against member of the Police Department that allege misconduct involving excessive

NEW YORK CITY CHARTER REVISION COMMISSION 2019 121 use of force, abuse of authority, discourtesy or use of offensive language including, but not limited to slurs relating to race, ethnicity, religion, gender, sexual orientation and disability. I join with the advocates who call for establishing a Civilian Review Board that is elected by New York City voters. have experienced, read or witnessed too many accounts of misconduct, abuse and police treatment of New York City residents particularly of unarmed persons by officers of the NYPD with little or no punishment meted out to the officers. I point your attention to some of the most egregious: 18-year-old Ramarley Graham from the Bronx who was killed in his home in front of his grandmother and six-year-old brother by Officer Richards Haste. Eric Garner who was killed by Officer Daniel-Daniel Pantaleo by the use a banned chokehold in Staten Island and Delrawn Small who was killed by an off-duty police-off-duty officer Wayne Isaacs. The CCRB was established in 1993. Twentyfive years is sufficient time to give officials and the public information and data to measure the effectiveness, and just for sake of time we have some data that we cite, but I'll just go directly to some of the recommendations. As an elected official, it

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 122 is Council Member Barron's opinion that in order for us to receive justice in cases of police misconduct, we must shift-create a shift thereby establishing an Elected Civilian Complaint Review Board. I have met with the advocates of this campaign and welcome legislation and revision of the City Charter. With these recommendations include the boards be elected by New York City voters covering districts in the five boroughs. The board must have powers to investigate police misconduct and make findings as well as all disciplinary decisions must be binding and ECR must be granted subpoena powers. So, she's just saying that we'd like to have an Elected Civilian Review Board.

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CHAIRPERSON BENJAMIN: Thank you and if you could do your-your own very-

M. N'DIGO WASHINGTON: Okay. Good evening members of the Charter Revision, guests and others. My name is M. N'digo Washington, and I offer these remarks as a resident of Harlem and community organizer and activist and graduate with a Degree in Political Science. A few years ago I formed a group called Take Back our City. This group was formed based on my experience of working with small business

NEW YORK CITY CHARTER REVISION COMMISSION 2019 123 owners, community residents and artists within Harlem who resided in Harlem. We came together to fight back in 2009 Mayor Bloomberg's Proposal to rezone 121st Street river to river. Based on my experience with this campaign as well as my knowledge as working with the—as the Legislative Director for both Charles and Inez Barron, I would like to offer the following suggestions:

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- 1. We know we should grant powers to the community boards to approve or disapprove Land Use proposals. Community boards need to be granted this power because we know that they are advisory only. Too often we have witnessed communities who vote to disprove a project only for the projects to move forward with little or no additional input from the community residents.
- Council offices. While I recognize this may not be a popular position, I want to remind us that constituents services was not something that Council offices did, and while we know that Council Members take pride in the system—the constituents with noise complaints, street lighting, housing, et cetera, I'd like to bring for the following to remind us that (1)

NEW YORK CITY CHARTER REVISION COMMISSION 2019 124 I would be helpful if we increased the budget to community boards and hire staff who handle constituents services. They already have relationships with city agencies and relationships with the communities. (2) As for the muscle and the reason why sometimes constituents reach out to Council offices, they can get this muscle from the borough president's offices and the Public Advocates. And also, this would free up the time of Council members to respond to areas outlined in the Charter. Therefore, passing legislation budget and land use contrary, of course, to what media and the public put out, Council Members spend a lot of time trying to juggle between the legislative office and their district offices. Another area I would say is to allocate funds for constituent services. We know that City Council allocates a lot of money for initiatives. So, they should be able to use more of this money for referrals to organizations like Legal Aid services as well as community groups. Lastly, this is the one I really take pride in, putting forth I would say we need to grant recall for elected officials. Give community residents the power to recall their elected. We have seen too many times

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    when elected officials follow the lead of real estate
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    developers, and not the lead of the community.
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    Giving this power to residents would be a true game
    changer. We know that were bills up in the state
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    legislature by former Assemblymember Tony Avella, and
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    there have been some discussion in 2013. So, I think
    it's time that we shift the power to the people,
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    eliminate the control that real estate developers and
    lobbyists have maintained for years. You have the
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    opportunity to do the right thing and make history.
    Thank you for your time and consideration.
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                CHAIRPERSON BENJAMIN: Thank you, N'Digo.
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    Are there any questions? Sal.
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                COMMISSIONER ALBANESE:
                                        Just want to-I
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    just want to point out that on the issue of recall,
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    which is a good concept, we're preempted by the State
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    Legislature. We can't act on that. That's got to be
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    done up in Albany. So, under-under our mandate, we
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    won't be able to do that.
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                M. N'DIGO WASHINGTON: So, we wouldn't be
    able to put it as a ballot issue at all?
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                COMMISSIONER ALBANESE: No, it's got it-
    we're preempted by-by Albany. That's why you mention
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the State Legislators who have introduced--

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                M. N'DIGO WASHINGTON: [interposing] I
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    met them.
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                COMMISSIONER ALBANESE: --bills to that
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     effect.
                M. N'DIGO WASHINGTON: Thank you.
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                COMMISSIONER ALBANESE: So, that's where-
    that's where the action is on this issue.
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                M. N'DIGO WASHINGTON: We can take it
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    there.
             [laughter]
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                CHAIRPERSON BENJAMIN: Thank you, N'Digo
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    and the next speaker is Mr. Pagan.
                JUAN PAGAN: Hello, everyone. My name is
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     Juan Pagan. I am born and raised and still live in
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    the Lower East Side in public housing. I live in an
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    enclave known Lesida. My topic is on political and
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    electoral reform. I have three subtopics I wish to
    present: (1) The problem, (2) Concrete evidence and
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     (3) Remedies. Proposals for the referendum.
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                The Problem: A corrupted electoral
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    process in New York City that (1) Discriminates
    against people of color especially Hispanics. (2)
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    Discriminates against the poor. (3) Discriminates
    against candidates who were not chosen by the
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political machine, party bosses or the establishment,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 127 which going forward I will-I will refer as-as the machine. (4) Discriminates against all registered voters regardless of socio-economic status, race or ethnicity by the machine's use of tactics and mechanisms that result in the exclusion of the thousands of registered voters in special elections and Democratic primaries while wasting taxpayer dollars and a major form of voter suppression. (5) Allows discriminatory practices by the New York City Board of Elections coupled with the ineptitude of its employees driven by the Administration's patronage to the incumbents as they are political appointees. this reason, elected officials are not determined by the vote of the people, but by the manipulative, corrupted tactics of the machine in collusion with the New York City Board of Elections. These elected officials and political appointees continue to use these tactics of deception and exclusion in all forms to preserve their incumbencies or appointments. Hence, why the issues pressing our communities get or continue to get worse. I'm going to skip the concrete evidence part. I'm going directly into the remedies. Then to the evidence. [pause] The evidence is based on my years of experience dealing

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 128 with the New York City Board of Elections as a 2 3 candidate for public office and assisting other candidates running for public office. I first ran 4 for office in 2006 and about seven or eight times after that. Now, in 2018 this year thanks to the 6 7 Reform Party, I a Democrat am on the ballot for the upcoming General Election for Assembly against the 8 Democrat chosen and put into place by the machine last April, but by way of a special election in which 10 11 94.8% of registered voters did not vote. Ethically, morally just by the numbers he cannot be considered 12 13 an elected official. [bell] Let me go to the 14 remedy. 15 CHAIRPERSON BENJAMIN: If you could start 16 to sum up. JUAN PAGAN: Yes, I'll-Yes, I-I'll-I'll 17 18 just mention the remedies. It's six of them, 19 actually five. The last one cross off on yours, 20 because I made—I made a very bad typographical error 21 there. 2.2 CHAIRPERSON BENJAMIN: Okay.

JUAN PAGAN: Number 1: Ban special

elections. For one it is a waste taxpayer dollars as

evidence shows in 2006 and 2018 an average of 95% of

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    registered voters in this non-partisan election did
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    not come out to vote. Extreme low voter turnout in
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     special elections is a historical fact in New York
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     City. Secondly, special elections are solely used
    and abused by the machine to destine their chosen
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    candidate to become an incumbent a few months prior
    to the Democratic Primary, which gives the machines
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    chosen candidates with edge against--
                CHAIRPERSON BENJAMIN: Sir.
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                JUAN PAGAN: -- the Democrats nominated by
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    people.
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                CHAIRPERSON BENJAMIN: Sir, we have your-
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                JUAN PAGAN:
                             That's just fine. Okay.
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                CHAIRPERSON BENJAMIN: We have your
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    testimony here with the six categories. If you would
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     like to just sum up.
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                JUAN PAGAN:
                             Just scratch off the sixth
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    point. I made an error there. I typed this right
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     quickly. I'm going to revise this and submit new
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    one.
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                CHAIRPERSON BENJAMIN: Okay.
                JUAN PAGAN: May I mention (2) ballot
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NEW YORK CITY CHARTER REVISION COMMISSION 2019 130

CHAIRPERSON BENJAMIN: [interposing] Just
mention them.

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JUAN PAGAN: (3) Avoiding (sic) (4) Open primaries, (5) term limits. The explanation is there. I will revise this. This is three pages long. It's actually a 12-page document, which I will revise and submit to you as a new document.

CHAIRPERSON BENJAMIN: Thank you very much, and we will read it and we will have it on our website so that anyone else who is interested can also read the full-full text of the document. Any questions? Thank you very Mr. Pagan. Ms. Chan.

ALYSSA CHAN: Hi. Thank you for the opportunity to testify. My name is Alyssa Chan. I'm here on behalf of the Legal Aid Society and I'm here with my colleague Kat Myers. So, I'll try to be brief. We were also in Brooklyn. I think you've heard some of this before, but just in—just to tell you who we are, the Legal Aid Society provides comprehensive legal services in all five boroughs of New York as our clients who can't afford to pay for private counsel. We represent hundreds of people in cases that concern the rights of tenants and regulated and unregulated apartments and so we're

NEW YORK CITY CHARTER REVISION COMMISSION 2019 131 very familiar with the pressures experienced by tenants in the current and developing housing market. We're here to talk about the procedure the ULURP procedure, and the way that the New York City Charter gives community boards, borough presidents and the City Council the way that they consider land use decisions. So, as you know, ULURP doesn't contain substantive requirements. Those really come under the city and state Environmental Quality Review Laws, which can-which omit critical considerations that we think should inform elected offical's land use decisions. So, recent history has established that rezonings result in accelerated gentrification of communities and the displacement of long time tenants in both regulated and unregulated apartments, but despite that reality the assessment of residential displacement conducted under existing law is based on false assumptions and flawed analyses. So, CEQR Technical Manual lays out a method for evaluating the potential for both direct and indirect residential displacement, but it assumes that rent stabilized apartments are not vulnerable to rising rents that would to indirect displacement. The explicit exclusion of any meaningful mandate to consider the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 132 displacement of tenants in rent regulated apartments including those with preferential rents or tenants displaced place through illegal actions of their landlords render the Environmental Impact Study totally void or a real analysis of the impacts on communities. We know that the stock of affordable rent regulated apartments in New York City is on the decline and homelessness is rising. According to the New York City Rent Guidelines Board, in 2016 alone, 7,524 apartment were deregulated across the city. And so, we're here to urge-to urge you to amend the City Charter to require an assessment that includes an analysis of the displacement in rent regulated and unregulated apartment that tracks income and race in that analysis and that uses data about prior rezonings to inform future rezonings. Thank you. CHAIRPERSON BENJAMIN: Thank you very much Ms. Chan. Are there any questions? Ms. Meyer.

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MS. MEYER: I have submitted our testimony on our other topic in the interest of time and to allow other people to testify. Thank you.

CHAIRPERSON BENJAMIN: Thank you very much. We really appreciate that. [laughter] As to

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 133
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- 2 | the people they have jazz hands for her everybody.
- 3 [background comments] The next six speakers will be
- 4 Roxanne Delgado, Betty Maloney, Birnbaum, Holly
- 5 Rockoff, Michael Beltzer, and Pamela Monroe.
- 6 [background comments, pause] Well, they're just
- 7 moving slowly. [pause] Is Michael Beltzer here?
- 8 [background comments]
- 9 FEMALE SPEAKER: He is? He is? Oh,
- 10 there he is.
- 11 CHAIRPERSON BENJAMIN: Okay, thank you,
- 12 Mr. Beltzer. [background comments] We're going to
- 13 start with Ms. Delgado. Hello. Sorry. [background]
- 14 | comments, pause]
- 15 ROXANNE DELGADO: Thank you. Oh, sorry.
- 16 Just give me one second, please, sir. Okay. Hello.
- 17 CHAIRPERSON BENJAMIN: Yes.
- 18 ROXANNE DELGADO: Hello, Commission.
- 19 | Early this year the City Council Member Andy King
- 20 | hijacked a community board meeting and actively
- 21 presided over that same meeting. He shut down public
- 22 | testimony and made his opposition quite clear through
- 23 | inflammatory remarks. Afterwards, he took a vote by
- 24 hand count-hand count. We later found out that same
- 25 | day that lobbyists was in that same room, and had

NEW YORK CITY CHARTER REVISION COMMISSION 2019 134 lobbied City Council Andy King for this-for this land site the same site the city proposed for the stated of our animal shelter and clinic. AM New York actually reported the developer was eyeing the same development for a massive development. The Community Board was used to shield themselves from this blatant land grab—land grab by the developer. Now a City Council meeting is scheduled on October 9th on this same issue. Now, we activists are standing not only for the animals but ourselves. In the Bronx we were the poorest but against lobbyists and real estate influence and interferes in our government. issue isn't City Planning, but the problem is the influence of real estate and lobbyists and money in our government. Are the elected officials here for our best interest or are they here to just maintain their power or expand it. You need to balance the testimony from people like me regular folks against elected officials who many not be here for our own best interest, and actually, now that I have a few seconds I'm actually in support of the animal welfare agency because DOH is for the pest control and public health safety, and actually they have inspected a nokill boarding facility in the Bronx, and those

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 135 animals are all sick, dying, hurting, and they didn't care about the conditions of those poor animals, but about the safety of the-of the residents. And they told me just report the animal cruelty to NYPD. that's why we need an animal welfare agency so they can care for animal safety just like the Immigration Affairs Unit was developed in the last Charter, which was over 10 years ago. So, and I'm actually-I am very supportive of eliminating the Public Advocate's Office and the BP's office because they're just advisory, and they just tend to settle in the-in the Bronx. BP just sells us to the highest bidder. It's just a shame how Ruben Diaz, Jr. just sold out the He's driving us all out. I hope he enjoys the Bronx when most of his original residents are not here, and they may gentrify the neighborhood. might vote him out finally, thank goodness, but thank you. Bye. CHAIRPERSON BENJAMIN: Thank you very much Ms. Delgado. Are there any questions for Ms.

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Delgado?

Maloney.

BETTY MALONEY: Good evening,

Commissioners. My name is Betty Maloney, and I'm

Thank you. The next speaker is Betty

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 136 2 here as a representative of Radical Women. I'm a 3 retired guidance counselor and member of American 4 Federation of teachers and a former rape crisis counselor. Radical Women is a national organization of women engaged in grassroots activism aimed at 6 7 elimination sexism, racism, homophobia, and labor exploitation. We recognize that women have a strong 8 stake in the creation of an Elected Civilian Review Board because of how our lives are affected by 10 11 widespread police misconduct and violence. [bell] That's not for 12 CHAIRPERSON BENJAMIN: 13 [background comments] Please continue. [bell] 14 BETTY MALONEY: Women especially women of 15 color and gender and sex role non-conforming women 16 are often seen as targets for sexual harassment and 17 assault. We face extortion to perform sexual acts 18 for cops in order to avoid arrest or protect our 19 children from harassment. Our reports when we are 20 victims of crime are not believed or are ignored, and 21 too many of use have lost our children to police 2.2 violence. It is appalling that the Civilian 2.3 Complaint Review Board has only in the last few months began to investigate allegations of sexual 24

misconduct. Until then all these complaints were

NEW YORK CITY CHARTER REVISION COMMISSION 2019 137 referred to NYPD Internal Affairs. The NYPD has demonstrated complete inability to police itself, a reality only more extreme when dealing with attitudes towards women and the Lesbian, Gay, Bi, Trans, Queer community, which is deeply ingrained in their culture. The New York City Department of Investigation issued a report this year on the Police Department's abysmal failure to deal with sexual crimes against women concluding that documents as well as current informer Special Victims Division Staff sex crime prosecutors, service providers and victim advocates all confirmed to the DOI that Chronic understaffing and inexperience have diluted and shortened investigation, jeopardized prosecution, re-traumatized victims and negatively impacted the reporting of sex crimes, thereby adversely affecting public safety. The NYPD is even less effective, but more likely to drop or whitewash investigations when the perpetrators come from within their own ranks. Others have testified to the enormous impact of police misconduct on young people especially youth of color. Children while in school are also vulnerable to police abuse. That if dealt with at all is referred to Internal Affairs, Presently there are

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    5,300 NYPD School Safety employees in our schools,
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    and not one has to answer to the CCRB.
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    officers can make warrantless arrests, carry hand
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    cuffs and use physical or deadly force. In an ACLU
    study in 2017, there were 882 arrests of school
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    children. One in 5 was age 14 or younger and 95% of
    students were Black or Hispanic. Radical Women
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    believes as do others participating in the eve of the
    campaign that only an elected board that has
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    disciplinary power, and works in tandem with an
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    independent special prosecutor can effectively
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    improve police accountability. Thank you, and I have
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    testimony here to give you.
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                CHAIRPERSON BENJAMIN: [off mic] [bell]
    I'm sorry. My microphone is not on. Thank you, Ms.
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    Maloney. The next speaker is Michelle Birnbaum.
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                MICHELLE BIRNBAUM: Yes. My name is
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    Michelle Birnbaum, and I'm Co-Chair of the [bell]
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    Vendor Committee of Community Board 8 in Manhattan--
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                CHAIRPERSON BENJAMIN: [interposing]
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    Somebody—excuse me one minute. Let's set the—okay
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                MICHELLE BIRNBAUM: -- and I'm speaking on
    behalf of the Committee and the Board.
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Committee was born of the need to address community

NEW YORK CITY CHARTER REVISION COMMISSION 2019 139 concerns as they relate to street vending. We sought solutions to concerns about vendor location, health standards, sanitation, pedestrian flow, penalties and licensing. We are a problem solving committee. have ten resolutions that if implement would go a long way to satisfying the stakeholders in the vendor, residential, and business communities. resolutions are attached to this testimony in each of your packets. It would be a valuable addition to the City Charter to include and agency that specifically deals with street vending. At the moment there are many city agencies that govern that industry, the DCA, the DOH, the DEP, the DOT and the DOS along with the police and Special Fraud squads that all are woefully understaffed to enforce in the way the public demands. The new agency or Commission would be comprised of staff fully conversant in vendor law, including representatives of each of the agencies that govern the industry today along with representatives from Community Boards and neighborhood associations, and an arbitration panel that could address disputes. This agency with the input of all of the above would establish vendor zones and assign vendor locations. Assigning

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 140 locations would go a long way towards cleaning our In assigning locations, the agency would be mindful of everyone that would be adversely affected by cooking fumes, grease pourers, garbage accumulation and the crowding of the pedestrian way. A separate knowledgeable vendor enforcement squad with a sufficient ratio of the number of vendors to the number of enforcers will be under the jurisdiction of that agency. Such an agency would be mandated to use current technology to track vendors for compliance including their required visits to their commissaries, which are privately owned businesses that vendors use to store and clean their cats, get potable water and obtain inventory. While required to bring their food cart or truck to a commissary for service one in every 24-hour period, there is no enforcement of that full protocol. The newly formed agency under the ne charter would require commissaries to keep a log of in and out time a vendor attending-attendees, and whether or not the vendor returned his garbage to the commissary. Every food truck or general merchandise table and license should have an assigned location and an electronic chip for tracking. All infractions would be easily

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 141 2 noted with electronically generated fine, and 3 electronically maintain a compliance history. are many more suggestions outlined in our resolutions 4 that have been incorporated into the City Charter, and the Administrative Code would significantly help 6 7 our communities who have been crying out for vendor control and compliance for years. Vendor legislation 8 has been offered, but feel short, but now we have a real chance to do something about street vending that 10 11 does not favor one group over another, but takes into consideration the very hard work of the street 12 vendors and the position of members of the community 13 14 who do not want to be overwhelmed [bell] with the 15 quality of life issues that face doing business on the street. Please consider incorporating such an 16 17 agency as you review the City Charter. 18 CHAIRPERSON BENJAMIN: Thank you very much, Ms. Birnbaum. Are there any questions of Ms. 19 Birnbaum? 20 21 COMMISSIONER WEISBROD: 2.2 CHAIRPERSON BENJAMIN: Carl. 2.3 COMMISSIONER WEISBROD: Thank you very So, I' totally sympathize with the issue and 24 much.

the problem, and the cross-jurisdictional mess that

NEW YORK CITY CHARTER REVISION COMMISSION 2019 142 we're now in. But if we were to not establish a new agency, but to give responsibility to one existing agency, do you have a preference?

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MICHELLE BIRNBAUM: For which agency, it should be the agency in charge?

COMMISSIONER WEISBROD: Yes.

MICHELLE BIRNBAUM: You know, their jurisdictions are completely different. For example, the Department of Consumer Affairs is strictly a licensing agency. When you have enforcement, you talk of health, you know, the food--

appreciate what you're saying, but—but what you're asking us to do is amend the Charter to create a new agency that would incorporate all of these issues.

Whereas, one alternative is to select an existing agency and give that agency all of the powers that you request or many of the powers that you request.

MICHELLE BIRNBAUM: Well, let-yeah, I understand what you're saying. Let say this. Let me also qualify what I said for the purpose of this testimony, and—and because we already have a trained workforce in each of these area. I suggested that perhaps a new agency could be rep—have

NEW YORK CITY CHARTER REVISION COMMISSION 2019 143 representatives from each of the existing agencies. However, I have no objection and I actually feel that it might be very worthwhile to have a separate new agency that actually staffs itself so that it's not drawing from these existing agencies, which do other They don't just enforce street vending. things. to your point, I see what you're saying, why am I suggesting a new agency if that new agency is going to have a representative from each of the old ones. But because these existing agencies have other things to do, other jurisdictions, and are woefully short in enforcement, staff and protocol, a new agency could actually hire people specific to that agency, but have-who have expertise to monitor license and enforce that's happening on the streets today, and to be--and also to have a protocol for listening to grievances, which used to be in old vendor review panel, which I understand it still exists on the book, but in fact it's defunct. So, there's really no place for vendor of any member of the community or a community group to bring any kind of discussion, control or even to ask for a new existing restricted street. There used to be a protocol that if a community felt that a street should be restricted,

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    and where no vendors should be permitted, we used to
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    have an outlet.
                     There as a place to go for that.
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     That protocol no longer exists. If you look at the
     ten resolutions that I've attached to your packet,
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    our community board since 2006 has been addressing
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    this issue, and we have resolutions that actually
    address all of the existing circumstances and can go
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    a long way to mitigate them. To answer your
     question, I couldn't pick one agency because probably
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    the biggest threat to the community would be headed
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    under the Department of Health, you know, in terms of
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     food and all, but I can't see them necessarily doing
     licensing for general merchandise vendors. So, I
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     think you-I still think you need a specialized group.
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                COMMISSIONER WEISBROD: Okay, than you
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    very much.
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                MICHELLE BIRNBAUM:
                                    Uh-hm.
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                COMMISSIONER ALBANESE:
                                        Just a-
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                CHAIRPERSON BENJAMIN:
                                       Sal.
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                COMMISSIONER ALBANESE: Your-your
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     community board has a district manager, correct?
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                MICHELLE BIRNBAUM: Correct.
                COMMISSIONER ALBANESE: Don't they meet
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with the agencies on a monthly basis? I mean there's

NEW YORK CITY CHARTER REVISION COMMISSION 2019 145

a lot of overlap here. Doesn't it—doesn't it make

sense to bring all these agencies together

representatives of those agencies on a monthly basis

and coordinate issues within—within

MICHELLE BIRNBAUM: Yeah.

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COMMISSIONER ALBANESE: --that planning board instead of creating a new agency.

MICHELLE BIRNBAUM: Well, let me say this, at our Vendor Committee Meetings that's what we do, but we pick, of course, in the interest of time specific topics to discuss, and members of the appropriate agency are invited and do come and speak with us, and advise us. Part of our responsibility I felt was to become fully conversant as best we could in vendor law, which is very complicated, and actually involves both the state and the city law because you also have a category of veteran vendors who we are very, very sympathetic to, and we try very hard to accommodate them, and they are very concerned about proposals to increase the number of vendors on the street and they are the category of veteran vendor is not really included except in a very, very small way. In the last Intro 1303 there were onlythere was a proposal for 100s of more vendors on the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 146 street in any given year, and only one proposal for 35 new veteran vendors. So, yes we do. The District Manager while he acts as a help to be a liaison, we field the questions, the concerns and the comments of the community, and at our community board meetings, the community has an opportunity to vent and to point out specific problems and locations. But we try not to—we're not a complaint committee. We have tried to address problems and come up with solutions. I don't think the District Manager could do that.

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commissioner Albanese: Well, I mean I've seen district managers when I was a Council Member mandating agency representatives to come to meetings on a monthly basis and—because there was an overlapping on a host of issues, and work together, and not come in by invitation. It was a, you know, you mandate that they come in, you know, and meet with the District Management and start addressing some other vendor issues.

MICHELLE BIRNBAUM: But all of the vendor issues are mitigated by legislation. For example, if you have a problem with a location on a street that is not currently restricted to vending but the-but the complaint is that there is a cooking vendor under

NEW YORK CITY CHARTER REVISION COMMISSION 2019 147 somebody's window where or fumes are coming into a local store. The District Manager has no authority to move that vendor and neither does any of the agencies.

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COMMISSIONER ALBANESE: [interposing] No, but the agency does.

MICHELLE BIRNBAUM: No, the agency doesn't because the location might be annoying to somebody, but it's legal, and once it's a legal location-for example, I'll call the Department of Health if I get a complaint say of a food vendor. The complaints come to me. I'll reach out to the Department of Health. The Department of Health will go down and will inspect, and if there's anything wrong, if the vendor didn't go to the commissary, if he doesn't-if it's not clean--you know, the sanitation issues -- he can be-that vendor could be issued a violation. However, if that vendor is posing an annoyance to people in the community who are blocking the subway entrance or things like that, which we've had come to us now that the Second Avenue Subway is completed. The Department of Health has absolute no jurisdiction to move that vendor. If-if the vendor were less than 20 feet from the main

NEW YORK CITY CHARTER REVISION COMMISSION 2019 148 entrance of a building or even a service entrance, then the police could ticket that vendor, but you cannot remove the vendor where— For example, we have the Guggenheim Museum. We have vendors in front the Guggenheim Museum that the museum complains about daily. We have no authority, and neither does any agency to make those vendors move if they're legal.

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COMMISSIONER ALBANESE: Okay. Any other questions? Next is Holly Rocca.

Johnson and Borough President Brewer for addressing land use, and Council Member talked about setting goals, and my statement addresses those issues. We need local neighborhood plans incorporated with a vision for the city. The current system does not allow local land use decisions to be made by local people. While community and borough presidents can provide recommendations and input, the recommendations are not binding, and while the recommendations must be acknowledged, they don't have to be followed, and they are often disregarded entirely. In my opinion, New York City needs to completely rethink its land use process to bring local people into meaningful decision making, but

NEW YORK CITY CHARTER REVISION COMMISSION 2019 149 still allow the City Administration to guide growth and development in the city. In a city of 8.6 million people, it's not possible for the Administration to do a good job quiding growth at the local level. Instead, the Administration should be driving an overarching vision of the city. For example, New York City needs a plan for X number of residents and Y number of jobs by 2030 and New York City assigns growth targets to each local district that would help to realize that vision. It would be up to the community boards. Think of them as community boards 2.0 community boards with more resources and staff to adopt land use plans that would protect the community's current assets, but at the same time identify areas where future growth could be accommodated. Any zoning changes made within the community district must be consistent with the local land plan. The Administration would still have the right to reject whole plans if not meeting the obligations that have been assigned to the community district, but couldn't tinker with individual elements of the plan. Ultimately, community boards' plans would guide the form of new development. For example, short squat buildings that

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 150 2 are more contextual or a tall narrow building that 3 allowed better light to the street, and where the 4 growth would occur within the community district. The community boards currently have no power in these very local decisions, but the Charter could change to 6 7 give them that power. Local people know best about these very local issues. City Planning should also 8 take into account projected changes in the economy, employment, housing, transportation demand and seek 10 11 to maintain its historic environment and improve the quality of life for the city's residents. Further, 12 13 the city needs to look closely at environmental 14 impacts of current and future developments. 15 Charter should require site planning and environmental review with local oversight for every 16 17 development.

CHAIRPERSON BENJAMIN: Thank you much.

Are there any questions for Miss Rocca? Carl? Thank
you very much. Ms. Beltzer. Mr. Beltzer. I have it
spelled Michael in one and Michelle in the other.

MICHAEL BELTZER: Ah.

CHAIRPERSON BENJAMIN: Are you Michael or Michelle?

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That's like Seltzer with a B. [laughter] So, good evening. Thank you, Chair, thank you Commissioners and thank the City Charter for allowing me to be here tonight. My name is Michael Beltzer. I'm a former City Council candidate, and Culture of the 197-A Planning Committee on my local community board. New York City Charter especially since New York City moved to a strong-strong mayoral governance in 1989, has large gaps in the amount of power and input average citizens have on how our-how their tax dollars are spent and how the city is run. current environment, this is exasperating income and equality by giving developers a leg up on communities not seizing every opportunity for civic and political engagement and gives the Administration too much control on how to allocate our resources. I have the trust of-I trust the members of this commission will seriously examine the following chapters and sections of this charter and change accordingly. Section 197-A, amend to require each community district working with the respective borough president and community board to present a districtwide community plan with the help of a dedicated planner every 10 years. I

NEW YORK CITY CHARTER REVISION COMMISSION 2019 152 think that would help some of the calls from our citywide 10-year plan. Section 197-C, amend to mandate a more accountable precertification process. The name of the applicant shall be made public if multiple major revisions have occurred. Plans that are well out-out of character even if as-of-right should enter-enter the public realm. Section 102 and 211. We are told to take a new development to generate tax revenue, but the formula set in these sections used are pre-set and allocated expenses and capital funds based on population and size not economic activity. I suggest either a percentage of total receipts to the General Fund from each borough be remitted back or a next tax levy charged to go to a dedicated borough fund. Section 1052: Amend to have the Chairperson of the Campaign Finance Board picked by the Speaker in consultation with the Council. Section 2704: Amend to state each borough president must present an annual report on the delivery of service by borough. I think a lot of places in the Charter says shall. It should say Section 2705: Amend to add that district service cabinet meetings be held during evening hours where regular people can attend. Section 2800: Make

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NEW YORK CITY CHARTER REVISION COMMISSION 2019
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all board meetings transmitted via live stream.
Chapter 10: Amend appropriate sections to mandate
participatory budgeting of New York City for each
community district, and a similar program at the
borough or citywide level. Chapter 12: Look at
possibly establishing a surface rapid transit sinking
fund system-fund. Chapter 18-A: Amend to make
members of the CCRB elected by the public. Chapter
     Establish a standard for equitable street
allocations for arterial and secondary roadways to be
effectuated after any street repaving or
reconstruction. Convert all NYCHA land to Community
Land Trust. Electoral Reforms: Non-partisan
elections, instant runoff voting, elect the
proportional representation and we're slipping at it.
Lift the cap on public matching funds from 55% to
100% of spending limit, adding the democracy
vouchers, and just because I heard so much about
coterminality, I believe the task that you all have
here today is how we can use much of this process.
To really get behind the intent in Section 2700, the
planning of community life within the city, the
participation of its citizens in city government
within their communities and the efficient and
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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 154
2	effective organization to deliver municipal services
3	in multiple communities and boroughs.
4	CHAIRPERSON BENJAMIN: Thank you, Mr.
5	Beltzer. Do you have that testimony? You went
6	through quite a few changes, but it's very hard to
7	MICHAEL BELTZER: [interposing] Yes.
8	CHAIRPERSON BENJAMIN:write them all
9	down.
10	MICHAEL BELTZER: Yes, I should have
11	printed it out. I'm so sorry about that.
12	CHAIRPERSON BENJAMIN: [interposing] But
13	if you have it in writing, well, could you send it to
14	us?
15	MICHAEL BELTZER: Yes I can—I can mail it
16	in through the-through the forms that I found on
17	CHAIRPERSON BENJAMIN: [interposing] Yes.
18	MICHAEL BELTZER: -online.
19	CHAIRPERSON BENJAMIN: That would be very
20	helpful. I was listening, but I wasn't able to get
21	down everything that you were talking about, and I'd
22	like to be able to think about it. Okay. Does anyone
23	have any questions for Mr. Beltzer.

COMMISSIONER HIRSH: I do.

small contributions in, but we know a lot of people

either don't find the time or don't have the resources to actually make—make it online to—to—or have a debit card or credit card to make it easier to get in a contribution. So, just, you know, if we're matching, you know, funds, you know, if—if this goes through, the—the last commission's 8 to 1 match, you know, this is—there's over \$1,200 and something dollars. We should be breaking it down per person in using some of the matching—the public funds just to have everyday people without having, you know, to put in—to—to put in that initial—initial donation. I think it will—it'll—it'll increase the participation of people who are get—to get more people involved in

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the process.

CHAIRPERSON BENJAMIN: Thank you very much and the last speaker in this panel is Pamela Monroe.

PAMELA MONROE: Good evening,

Commissioners. As you just said, my name is Pamela

Monroe, and I am a Steering Committee Member of the

Campaign for an Elected Civilian Review Board. We

want to thank you for listening to the many voices

that have testified for an Elected Civilian Review

Board at these hearings. The range of testimonies

NEW YORK CITY CHARTER REVISION COMMISSION 2019 157 from mothers to fathers to educators, to elected officials showed the wide impact of unchecked police abuse on our entire city. It also lays bare the desperate need for a solution. We have previously explained in disseminated documents to you that detail our amendment for an elected empowered Review In addition, we will deliver to you our extensive research on state and local law that shows its-that shows strong arguments in favor of and legal basis for establishing an Elected Civilian Review Board. Our campaign is committed to being here to help, and is available for follow-up meetings and hearings. Our Legislative Team stands at the ready to collaborate with you. We know this commission needs to deliberate, and take time to consider everything before you. We respect your process and time line. We ask that when you listen and reflect on testimony from New Yorkers about what changes we need, please also remember the voices you cannot hear. We ask that when you listen and reflect on testimony, remember the voices you cannot hear. Those who have been silent because they were killed by those sworn to protect them, the NYPD. They must be seen and ever forgotten. The era of unchecked

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 158 police misconduct must end. We have a historic chance to work together to usher in a new era where the police are held to the same standards as you and me and the rest of us. The City Charter Commission can make history, and provide an example to the entire country suffering under police abuse. Not everybody can be famous, but everybody can be great because greatness is determined by service. [bell] Dr. Martin Luther King, Jr. We know you will do the right thing. We thank you for your time.

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much, Ms. Monroe. [applause] Jazz hands, please. Any questions? I thank this panel. We have heard from many of the people who have been talking, and we are grateful for your participation. If any of you have written testimony that you haven't already submitted as you have, sir, we would really appreciate your submitting it either through the website or through the mail if that's easier for you, and we will put it into the record so that everyone who wishes to can also read it. [coughs] The next panel is Carolyn Martinez-Class; Joanna Crest--Christie(sp?); Sheila Kendrick; Patricia Okoumou (sp?) I'm not sure and I have probably mispronounced it. If so, I'm sorry and

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    you can correct me. Nancy Del Masbach (sp?) Andrea
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     Goldwyn. [background comments, pause] If I call your
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    name, would you just raise your hand? Several people
    haven't come up. Carolyn Martinez-Class. Are you
    here? Joanna Crispe. Okay. Sheila Kendrick. Okay.
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     I know you Andrea. Patricia Okoumou. Okay and Nancy
    El Masbach is not here. So, I'm going to call two
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    additional names to come up and join the panel.
     Oksana Mironova from Community Service Society, and
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    Beth Goldman. Is Beth here? Okay. [off mic]
                FEMALE SPEAKER: [off mic] Is Beth here?
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                CHAIRPERSON BENJAMIN: Yes. Ms.
     Christie. [background comments]
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                JOANNA CRISPE: Good evening. My name is
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    Joanna Crispe and I'm here to testify on behalf of
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    the Municipal Art Society of New York. Founded in
    1890-
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                                      [interposing]
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                CHAIRPERSON BENJAMIN:
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    Could you bring the microphone closer please?
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                JOANNA CRISPE: Yes. My name is Joanna
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    Crispe and I'm here to testify on behalf of the
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    Municipal Art Society of New York or MAS. Founded in
     1893, four years before the adoption of New York's
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first charter, MAS has had a long history of

NEW YORK CITY CHARTER REVISION COMMISSION 2019 160 advocating for sound land use planning and policy. Since the release of our 2013 Accidental Skyline Report, which examines the proliferation of super tall buildings in the city, MAS has been a strong voice in supporting new rules and regulations to protect our public assets such as light, air, and open space, and preserving the character of the city's neighborhoods from out-of-scale development. Based on our reviews of largescale rezonings and other developments, we find that current public review process do not facilitate effective community input and the long-term community based planning initiatives meet strong resistance from the city. 2018, the city is well on its way to setting a record number of approvals for zoning map amendments. June, the city had already certified or approved 38 amendments and based on recent trends, we expect that they will likely surpass 50 approvals by the end of the year. Most concerning about this record number of approvals is the lack of community engagement in the process. At least four out of this year's 38 zoning map amendments have gone through an extended public review. These include the city initiated Inwood and Jerome Avenue Neighborhood Rezonings, the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 161 80 Flatbush Avenue Proposal in Downtown Brooklyn and the Bedford Union Armory Project in Crown Heights. MAS supports the creation of an Office of Community based planning with oversight provided by the Public Advocate's Office, and revisions to the Charter that require community boards to present district wide plans on a regular basis. Moreover, Land Use Proposal submitted by private applicants should be required to conform to Local 197-A plans or district wide community plans. MAS also supports the development of the citywide planning framework including a shared set of citywide development priorities, which Local 197-A plans and district wide community plans should both help shape and conform The City's Charter should institute a pre-ULURP process, which would allow for public input into development plans before projects are officially certified. Through this process the city would disclose application information and hold public meetings to garner input from communities to ensure that major issues are identified and discussed at the beginning of the planning process. City Charter revisions also need to strengthen mitigation requirements for adverse impacts identified in the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 162
CEQR process by making the Office of Community Based
Planning responsible for conducting environmental
review of plans initiated by community boards or
other local organizations. The City could also
require follow-up technical memoranda where
applicable to resolve issues raised by community
boards and borough presidents' offices in their
respective project resolutions about findings and
conclusion in Environmental Impact Statement. We
also believe that there should be penalties for
misrepresentations and inaccurate information in
projects applications.

CHAIRPERSON BENJAMIN: If you could sum up, please.

JOANNA CRISPE: Sure. Just a couple of final points we oppose amending the Charter to allow the City Planning Commission to make final determinations on all administrative land use permits. We also oppose the proposal of making the Landmarks Preservation Commission part of the Department of City Planning. We also have some recommendations related to municipal open data, which are in the testimony I've submitted. Thank you.

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Johnson and all the Manhattan City Council

NEW YORK CITY CHARTER REVISION COMMISSION 2019 164 representatives have come out strongly against the use of loopholes that are destroying our neighborhoods and allowing towers as this. We at Save Central Park NYC are concerned about the shadows that will be cast for generations to come. Our recommendation is that the land use process including approvals, start with the community boards to include the community and the people in the land use process. Of course, all community boards would have to be staffed with paid land use experts and zoning The system as it exists right now as-ofexperts. right is wrong. Thank you.

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CHAIRPERSON BENJAMIN: Thank you very much, Ms. Kendrick. Are there any questions? There are supporters. The next speaker is Andrea Goldwyn from the Landmarks Conservancy.

ANDREA GOLDWYN: Okay. Thank you. Good evening Chair Benjamin and Commission members. I'm Andrea Goldwyn speaking on behalf of the New York Landmarks Conservancy. The land use issues under this commission's review are central to our work in preservation and planning. Over the past several years, and—and my fellow speakers, neighborhoods have—across the city have erupted with alarm over

NEW YORK CITY CHARTER REVISION COMMISSION 2019 165 out-of-scale buildings and city policies that enabled These structures hover over the edges of landmarks, historic districts and contextual districts threatening their character and their hard won protections. We've heard from constituents who say their voices are not being heard when it comes to new development in their communities, and the Department of City Planning zones, but doesn't plan. Overall, we urge this commission to consider a more comprehensive approach to planning. We should have an agency that considers the community based needs, resources and capacity, and makes decisions based on those factors instead of the current system which relies on uncertain outcomes and negotiations with developers. For now, there's not just the one problem, but multitudes of loopholes and more grounds that should be fixed. We ask this commission to consider setting a trigger for public review when a building's proposed height reaches a certain limit proportionate to a neighborhood or community district. Notification of zoning lot mergers to community boards, borough presidents and Council Members setting a limit on the height and location of voids and mechanical spaces and/or counting them

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 166 against the building's FAR calculations setting a standard floor height and counting taller floor heights in proportion against total FAR requiring consistent DOB enforcement of FAR interpretations; improving ULURP by establishing a consistent and transparent pre-planning process for community boards to review applications in their early stages; providing community boards funding so they can engage professionals to respond to complicated land use proposals, and improve community board training on land use issues. For too many people, the city's planning system and it's 1961 era zoning resolution are broken. We urge you to fix them. On Preservation. The City's Landmarks Preservation Commission is one of the strongest and most effective in the country. Its protection of historic resources with integral and re-invigorating the city's economy after the dark days of the Financial Crisis in the '70s and '80s. In recent years it set the balance working to maintain the dynamic mix of old and new that makes New York unique. This success leads to the conclusion that the LPC should absolutely continue as an independent agency. We believe the agency would be more successful with a few

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 167 improvements. The commission should re-establish its authority over city owned landmarks and scenic landmarks and we would like to see tweaks to the appointed commission: Compensation for the Commissioners, prompt reappointments and the requirement of a preservationist at least one preservationist on the Commission. Thank you.

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CHAIRPERSON BENJAMIN: Thank you [bell]

Very—thank you very much, Ms. Goldwyn. Are there any
questions? Carl.

question about compensation for Commissioners,
Landmarks Commissioners, and I know that Borough
President Brewer also brought this up. I think one
of the issues with compensating Landmarks
Commissioners is that they would then be subject to
the same conflict requirements that Commissioners in
the City Planning Commission or city employees are—
are subject to, which would greatly reduce the
quality or pool of particularly architects and
preservationists who would be eligible to participate
in this—on the Landmarks Preservation Commission.
And so, I'm wondering how you would balance those two
seemingly contradictory objectives.

ANDREA GOLDWYN: I—I think that it's something that needs to be explored. Right now I think nine out of the ten commissioners are running on expired terms. So, clearly it's hard to get people to participate. Maybe if there was compensation it would be more attractive, but certainly the conflict of interest issues could become prevalent. I think it's something that the commission should look into, test it out, see if it would be an improvement. It's not clear that it would work, but I would like to see them look at it. I believe that most other city agencies that have commissions do have compensated commissioners.

COMMISSIONER WEISBROD: They do, but they are also subject to--

ANDREA GOLDWYN: [interposing] Uh-hm.

COMMISSIONER WEISBROD: --conflict of interest requirements, which really does limit thetheir ability to engage in outside businesses when being on a commission is very much a part-time job.

ANDREA GOLDWYN: I think it's something should be explored.

COMMISSIONER WEISBROD: Thank you.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 169

CHAIRPERSON BENJAMIN: Are there further

questions? Hearing none, thank you very much, Ms.

Goldwyn. Patricia. Excuse me. How do you pronounce

your last name just so I don't screw it up again?

PATRICIA Oh, no, you did it right.

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PATRICIA OKOUMOU: Okoumou.

CHAIRPERSON BENJAMIN: Okoumou. Okay.

PATRICIA OKOUMOU: We, what we stand for we are a coalition of groups and individuals dedicated to replacing New York City's Civilian Complaint Review Board with an Elected Civilian Review Board. Thank you, Charter Commission. My name is Patricia Okoumou. Many of you have seen me on television on the 4th of July when I decided to scale the Statue of Liberty. The reason I did that, as you know, we haven't talked about it tonight. It was about the children. Our government has decided to put them in cages. I was protesting Trump's Zero Tolerance Policy on immigration. This testimony today is to Charter Revision Commission, CRC. The CRC and not any other is our chance to demand change. Just through lack of time I will present a brief summary of my testimony today. I am here to forge

NEW YORK CITY CHARTER REVISION COMMISSION 2019 170 solutions in light of the crisis we face daily in our city. The problem is that not enough officers are held accountable for their actions or inactions, which perpetrates injuries to civilians. Their lack of judgment due to systematic racism. Unconscious bias has caused too many deaths among our black communities. After segregation supposed ended most of the laws have remained unchanged. The law is preventing you from doing the right thing. It must be changed now. If this wasn't the case, CRC wouldn't have shown us that you have the real power to defend the people. We're the people. Admit it. You do not have the power to gain justice because of the law you must follow. The over incarceration of marginalized communities and the massacre of black men is evidence of segregation in the United States. Racism is real, an everyday struggle. Segregation If you want to know about me personally never ended. and how this issue affects my life, then look it up. In 2009, I could have been Eric Garner. I have filed a complained with the Civilian Complaint Review Board against the NYPD prior to Eric's death. The brutal incident happened on Bay Street in Staten Island where I reside. Such handling of a female by police

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 171 2 wouldn't have happened to a white woman. [bell] 3 Perhaps Eric's death would have been avoided if you 4 hadn't downgraded, downplayed or dismissed my 5 complaint. CRC, do not water down and ignore our complaints. Please create an elected board now, and 6 may I remind you, I do not trust the process 7 unfortunately. As we speak, we are-we have children 8 in cages. Michelle Obama says when they go low, we go high. I went as high as I could because our 10 11 country went so low, our lows have no morality, and unfortunately, I am saddened by that, and I do not 12 13 trust these processes. Thank you for your time. 14 CHAIRPERSON BENJAMIN: Thank you very 15 much, Ms. Okoumou-Okoumou. 16 PATRICIA OKOUMOU: That's correct. Thank 17 you. 18 CHAIRPERSON BENJAMIN: Are there any 19 Thank you very much. The next speaker is question. 20 Oksana Miranova. Is that correct? 21 OKSANA MIRANOVA: Miranova. It's close 2.2 enough. Thank you. My name is Oksana Miranova and 2.3 I'm Housing Policy Analyst at the Community Service Society. We're an anti-poverty organization here in 24

the city. Thank you for this opportunity to comment

NEW YORK CITY CHARTER REVISION COMMISSION 2019 172 on the New York City Charter. Given the diminishing supply of public property and the great need for affordable housing, open space, public facilities, the disposition of public property should serve pressing community needs. Specifically, we recommend requiring the city to prioritize public benefits in the sale or lease of all public property rather than selling or renting it to the-for the highest marketable price or rental. Defining a process for measuring public benefits that prioritizes the most pressing community needs, developing a comprehensive process for the-for the disposition of public property that is connected to a citywide planning framework. The charter devotes multiple pages to the process of land use-land use review, but does not define the metrics or goals for measuring the impacts of land use actions. While the explicit guidance and methodology should be left to the CEQR Technical Manual—nature methobiological gaps have repeatedly under-estimated displacement pressures and socioeconomic gaps (sic) resulting from land use actions. We recommend updating the environmental review language within the Charter to be more prescriptive about the goals and methodology of the environmental

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 173 review process, requiring the Mayor in consultation with community and agency experts to establish a criteria for measuring displacement including potential for direct and indirect chain and exclusionary displacement requiring the City Planning Commission to conduct a citywide analysis of the displacement risk using the said criteria. criteria should employed with explicit-with an explicit goal of meeting the city's Fair Housing goals, and ensuring a no net loss of affordable Employing the criteria in the environmental review process for all future land use actions requiring the tracking and reporting of displacement and socioeconomic neighborhood change after land use actions are approved to measure their impact, and mandating a review of the City Environmental Quality Review Technical Manual by community and the agency experts every five years. In addition to that, we also support the call for a comprehensivecomprehensive community planning framework but I feel like that's been discussed by people on this panel, and in other meetings before this one. So, I'm not going to go into that, but that's also a good idea that should be considered by this board. Thank you.

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face this problem. Two preliminary points.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 175 first is that this is not to bash government contracts. Government contracts are what allow us to do the vast amount of work that we do. This city has shown a great commitment to legal services for the poor, and the contracts have benefitted the city, the city's poor and the ability to provide legal services for them. It' also not a condemnation of any agency or the Mayor's Office of Contract Services all of whom are staffed by professionals with whom we actually enjoy a very good working relationship. issue here, though, is that there is a real problem. You've heard about from others, and the Comptroller has done a lot of work, and a lot of research in his report showing that 80% of contracts in Fiscal Year 17 were not registered at the time the contract stated, and the reality is that if a city with a budget of over \$88 billion non-profits like ours are doing the work and not being paid 'til long or after the services have been provided. I provide here some statistics just about my organization and what we've faced over the last three years and in FY17 22 contracts start July 1, 2016. 19 were not registered until the May through August period. June is the end

of the fiscal year. So, that's the point there.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 176 FY18 similar. We are still waiting for the last couple of contracts from FY18 to be registered, and for this current year, we're already almost through with the first quarter of the fiscal year, and we have 3% of our contracts have been registered. what do we do? What do organizations like ours do? We have a line of credit and we borrow against it, but we pay interest. We can borrow from reserves up to a point, but we're running out of the ability to do that as the contracts grow, and-and as I've now expressed to various city agencies, we're-we may get to a point where we can't take on any more contracts because of the cash flow problems that it causes us by doing it. We can't do the work and not get paid. We can't afford to do it. We're running out of that. So, why do we come to you for a solution? I think it's because there isn't one single [bell] agency that's responsible. There are so many, and nobody knows where the contract is at any given point. the point is just have the-the charter set a deadline like it does for the Comptroller to register contracts and we would suggest that any contract get to the Comptroller within 60 days of its start date, and if they don't then there will be a payout that

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 177 covers us for the cost of borrowing and then transparency in the system so we can know where the contract is at any given time, and then a report at the end by any agency that doesn't comply with those deadlines.

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CHAIRPERSON BENJAMIN: Thank you very much. Are there any questions? Carl.

ask you the same question that I asked Mr.

Greenfield, which is and who—who is barred from answering the question. So, I assume you as an attorney will likewise be judicious, but are there certain—I mean you—you have contracts with a variety of city agencies, and do you find the pattern of certain agencies' contracts being registered in a timely fashion and other agencies that you're dealing with fairly regularly, you don't have those contracts registered on a timely basis?

BETH GOLDMAN: I would say that if you look at the report from the Comptroller, you see that are agencies that seem diverse. Our—our experience is that they're all delayed, and they don't seem to be delayed necessarily at the agency. We will, we have contacts and people who are trying to help, and

NEW YORK CITY CHARTER REVISION COMMISSION 2019 178 they will often say, we've done our part. We don't know where it is now and it does seem to be a standard thing. They—if it does out of the agency or it goes out of the department we're talking to we don't know where it is, and nobody does. There's nobody to call.

COMMISSIONER WEISBROD: I mean that—that actually as someone who has initiated a lot of contracts within city government that actually I find—I don't find it surprising that they're delayed, but what I do find surprising is that the agency does not know where they are in the process. I always pretty much knew where they were in the process.

BETH GOLDMAN: I—I—my understanding is that because it—it goes from one agency to another, and there isn't one system that follows a particular contract through it, there isn't visibility. I don't—I don't know why, but as someone who used to be in city government I know how complicated the systems are and they often don't speak to one another from agency to agency, but I—I don't know.

COMMISSIONER WEISBROD: Okay, thank you.
[background comments, pause]

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COMMISSIONER CAMILO: Thank you so much for your testimony, and as-as the former head of MOCS and a former employee of MOCS, [laughs] this is not the first time I've heard this issue be raised. While there are some challenges absolutely, the analysis really does show that it's a shared burden. You're right that there are five, maybe six agencies that touch the procurement process all for a very good reason. And we've made some strides with the rollout of HHS Accelerator to help gain additional transparency. So, the things that you've mentioned are a management issue and I think the city is working towards addressing that through the rollout and development of Passport, which will provide additional transparency on where things are. So, once we obtain additional transparency, and as you mentioned, you know, pointing at the other-at the other offices as the cause for the delay, and once we have that level of transparency, do-is there -are there solutions that would address that—the issues

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BETH GOLDMAN: So, I-I think what I would say is twofold. The first is, you know, the—the new systems like Passport and others definitely make it more user-friendly, and allow us to upload our documents all at once and not have to redo it, andand everyone is quite appreciative of the, but it doesn't tell us anything about the status of a contract. It's either registered or unregistered. So you don't know where it is along the way. It hasn't-it doesn't seem to have sped things up. If anything, if we look at our history, it gets slower. So, the transparency that I'm talking about goes to where is it in the cycle. So that somebody, you know, if it's sitting-I'm making this up so no offense to DOI, but if it's sitting on a pile at DOI, nobody knows that it's there, nobody, you know, there's-there's no accountability. So, transparency

COMMISSIONER CAMILO: So, I—if I—just for a point of clarification, if it's sitting at DOI or at OMB or at MOCS, people know. We do have APT. You—that might be the case, and then there might be communication issues. People know where things get stuck. So, just wanted to clarify that because I

in that way might force people to act more quickly.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 181
think what within the procurement world it is such a
complicated multi-faceted process that addressing
the-the people problem, you know, in terms of
communication is—is one thing, but there is a shared
platform. Currently it's not the best one and we're
working to change that, but people know where things
are, whether or not that's being communicate
appropriately to the vendors is another question, and
I think that we most certainly have to do better at
just putting that out there.

BETH GOLDMAN: Okay. So then I would go to my second point, which is even with those systems, a system that doesn't require that contracts start to be paid within the first quarter when the work is being done, I think there's something wrong with that system, right. We are doing the work that the city wants done. Yet we, who, you know, have small margins do have a deep well of cash, are literally going to banks and borrowing money to pay payroll, you we're--

COMMISSIONER CAMILO: [interposing]
People are--

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BETH GOLDMAN: --up all night worrying about payroll on contracts that the city has awarded us, but we're not being paid on.

CHAIRPERSON BENJAMIN: A question for you from Dr. Paoli.

DR. LILLIAM BARRIOS-PAOLI:

could have been more with your [coughs] and I think part of what we need to do is look at how many levels of approval are there, and do they all make sense, and do they add anything to the process. Because I think that that then the more people have to touch the paper, the longer it will always take, and, you know, we just have figure out where are the necessary approvals that are just really adding to the process, and making it transparent and, you know, well vetted and so on. That's one piece and the other piece is that, you know, we have to learn to give people money ahead of time if they have a contract, and then audited post-audit, and I think, you know, I-I-we've been doing this with the same people for a very long period of time. It's not like we don't know them, and we know they live, we know where their children go to school. [laughter] We brought this stuff. You know, so it-we have to find a-a different process.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    also feel that we need to stop treating community
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    based organizations as vendors.
                                      They're not vendors.
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     They're our partners, and as partners they should be
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     treated differently.
                               Thank you. We'd love to
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                BETH GOLDMAN:
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    work more with you in the future if there's an
     opportunity to think this through even further.
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                CHAIRPERSON BENJAMIN:
                                       Thank you very
            If there are no further questions, I've been
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    asked to take a five-minute stretch and a bathroom
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             So, all of you are welcome, too.
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    there's a men's room in the back of the room, and the
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     lady's room is out the door and to my right. We will
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    return in five minutes, and before you leave, let me
    just tell you there are 48 speakers left, and the
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     next six speakers when we return will be Ben Kallos,
    Michael Zimbluskas.
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                               That's wrong.
                MALE SPEAKER:
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                CHAIRPERSON BENJAMIN:
                                       Uh-hm.
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                MALE SPEAKER: [off mic] That's wrong.
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                CHAIRPERSON BENJAMIN:
                                       Okay. Joy
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    Goldberg, Alida Camp, Nancy Sliwa and Curtis Sliwa.
    Earlier than the last time, Curtis.
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CURTIS SLIWA: I see 48 this time. (sic)

3 CURTIS SLIWA: 48. [background comments,

4 pause]

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CHAIRPERSON BENJAMIN: Thank you all for indulging me, and let me—letting me take a little break. We're back now, and the panel, the next speaker is Ben Kallos.

COUNCIL MEMBER KALLOS: Good evening. Our city's Charter is in desperate need of an upgrade for the next generation. The last telegram was sent in 2006. So, I don't' thin the Charter should require telegraph to be maintained by the NYPD Commissioner. Minimum wage is about to be \$15 an hour, and I don't think that the Mayor's fourth (sic) enumerated power should be to pay election workers on \$20 a day. We're presented with an opportunity to examine the balance of power with the infrastructure of our government and ultimately who's in power to make decisions on behalf of 8.7 million people who call this city home. Since August, I have carried a copy of the Charter around with me highlighting interesting sections and soliciting input. admit that I haven't read all the way through to Section 3103 of the Charter. My testimony, though

NEW YORK CITY CHARTER REVISION COMMISSION 2019 185 does represent a best effort through a cursory review identifying challenge-challenges with the proposed solutions as a starting point. I joined hundreds of New Yorkers in participating in the Mayor's Charter Revision Commission by testifying over several months in favor of items now on the ballot including term limits and urban planners for community boards and a slate of Campaign Finance reforms to reduce large contributions and match more small dollars with more public dollars to finally get big money out of New York City politics. First and foremost, I would ask that if these measures pass, this Commission not weaken then in any way and, in fact, I'm asking you to strengthen them by adding a requirement that any part of the Charter adopted through a vote of the people only be subject to change by those same people at another vote. Along those lines, there are certain reforms that must be protected from future change without a vote of the people such as ethics reforms for a lifetime ban on lobbying and lifetime term limits for elected officials, and enshrine reforms in the City Council to make the job full time, eliminate Lulus for equal compensation and standardized budget allocations for each member. Ιn

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 186 the face of an attack on our rights from the federal government, New York City is in need of its own bill of rights guaranteeing residents a right to free higher education and childcare, affordable health and mental healthcare, access to parks, libraries and public transit, affordable Internet, freedom from hunger, clean air and water, just to name a few. This commission can create a pathway for all residents with great ideas for laws at these hearings and in the future to submit bills direction to the City Council for a guaranteed hearing and vote. Ultimately, the 1989 Charter Revision Commission gave many of the powers from the Board of Estimate to the Mayor and boards appointed by the Mayor. Regardless of the Mayor, other elected officials and communities have often been without power to stop a wrong. recommendations hope to democratize many of the city's most powerful boards with appointments from the borough presidents and Council to achieve fair housing and affordable housing bills, borough presidents and community boards must be empowered to veto bad rezonings. The council empowered with a final vote on franchises that have let residents without reliable cable or Internet, and both

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 187 empowered to initiative land use changes in their own right. I would highlight for this commission three main themes. [bell] My testimony is 30 pages.

Please enjoy reading.

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CHAIRPERSON BENJAMIN: [laughs] Thank you very much Council Member. Commission Fiala has a question for you.

COMMISSIONER FIALA: Thank you, Madam Council Member, I want to thank you for being Chair. with us tonight and we look forward to the extensive supplemental material you are providing on behalf of your colleagues. I want to ask you a question about a subject that you took up four, five, six years ago. I don't know the exact date, but I read a report. You provided some oversight hearings and held an extensive series of discussions regarding the community boards. I read that report years back. I've got to pull it out and find it. The question I have is because of the-this is my Third Charter Commission, and I can tell you from 1989 forward community boards, community boards, community boards, the subject comes up every time. What you find when you listen is some community boards operate and seem to have tremendous influence utilizing the existing

NEW YORK CITY CHARTER REVISION COMMISSION 2019 188 language in the Charter. So, that supports the notion that there's sufficient language as exists that allows community boards to have a meaningful voice and then a lot of them say I need this, I need this, I need this, which then leads you to conclude there's a deficiency in the language as it presently exists. You did that extensive analysis. Is there any intention to do a follow-up and see what or what percentage of community boards have adopted the measures that came out of that task force effort, and to see whether or not we really need the charter to be beefed up or do we need the community boards to gain a better understanding and insight into the existing language, and utilize the tools that are already available to them in the Charter? And great work on that report, but the way. I read it from

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cover to cover.

council Member Kallos: Thank you. It is—it is very rare for elected officials to hear anyone who actually reads any of the things we write. That report was about 80 pages and I collected a lot of the best practices from every borough including your great borough of Staten Island where your borough president does not appoint people with

NEW YORK CITY CHARTER REVISION COMMISSION 2019 189 political affiliations, which I think is a best practice. I like to tell folks that when a community board, a Council Member and their borough president are aligned, there's very little that can stop the. That is likely because in many cases involving land use the Council Member has the final vote. When you have a situation where there is not an alignment between the community board, borough president and the Council Member, one awful-one often sees that the borough president may be misaligned or the Council Member may be misaligned in which case you end up with a situation where the community board-board's voice goes unheard. That's why I'd like to add one more step to the process, which is if you have a community, say I want them to be able to say we have problem with this, and if the borough president says I have a problem with this, they could bring it to the borough board, and if all three of them agree, they might be able to say hold on. And just as negotiations go-and not to tell too much of the secret sauce to some of the people at this table among the commissioners who have actually been involved in more land use actions than I will ever be involved in [laughs] for my entire life. If you're

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 190
2	dealing with people at the table who have a vote, the
3	negotiation is going to go much differently, and I
4	believe that if the City Planning Commission, which I
5	would hope to reconstitute with a voice from the
6	Council had-knew that the community board's vote had
7	a binding impact, and if they didn't make the
8	community boards and borough president happy, they
9	risked going before a borough board that might stop
10	their project, then you would have a City Planning
11	Commission that was more responsive to community
12	boards concerns.
13	COMMISSIONER FIALA: So, I assume then
14	that in forthcoming in the material we might find
15	something regarding binding authority relative to the
16	community board's role in our city.
17	COUNCIL MEMBER KALLOS: Page 20.
18	[laughter]
19	COMMISSIONER FIALA: What was that? I'm-
20	CHAIRPERSON BENJAMIN: Page 20.
21	COMMISSIONER FIALA: Page-thanks. Thank
22	you so much Council Member.
23	COUNCIL MEMBER KALLOS: Thank you.

CHAIRPERSON BENJAMIN: Paula.

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COMMISSIONER GAVIN: Being one of the many people who have read the Charter, thank you for that. I wanted to ask a question about whether you thought there would be any value to just streamlining the structure of the Charter so that more residents would get engaged in our city.

COUNCIL MEMBER KALLOS: Thank you for reading the Charter. I am very happy with the Commissioners who are-have been selected. That's all the nerds in government have been attracted to the right place. I found many places like the telegraph and the Board of Elections where I feel that we should slim down the Charter so it is not necessarily a 360 pages from the-from the city's website and pull a lot of the things that don't need to be there out and put it into the Administrative Code. I think there's a lot that's in the Administrative Code that could be pulled out and put into Rules and Regulations, and we could have a document that could be a lot more accessible, a lot more like our Constitution. One of the items I was suggesting is a Bill of Rights and that could actually help guide our principles and values, and so instead of somebody having to find Charter Section 435-B, they could say

NEW YORK CITY CHARTER REVISION COMMISSION 2019 192 no on—on Section 1 here the Bill of Rights is that says that there's a right to access to my government and—and you're violating right. Please fix it.

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COMMISSIONER GAVIN: Thank you. I agree.

CHAIRPERSON BENJAMIN: Sal.

COMMISSIONER ALBANESE: [coughs] Council Member, good evening.

COUNCIL MEMBER KALLOS: Good evening.

COMMISSIONER ALBANESE: I'd like to commend you first for the work you've done on-on-on the Charter and your suggestions. Very thorough. Good work. A lot of very solid ideas, and in terms of Campaign Finance reform, it's sad to say the proposals that will be—that will be on the ballot, in my opinion won't do much to keep conflicted money out of our politics. It's basically still people running for citywide office will still be reaching out to deep pocketed to sources in the city. People in-in working class communities, some poor communities are going to be unfortunately left out of the process. Lobbyists and developers and their families can still bundle money. So, I know you and I had a discussion about what I consider the gold standard in Campaign Finance, which is the Seattle Democracy Voucher

NEW YORK CITY CHARTER REVISION COMMISSION 2019 193

Program. I was wondering why you didn't include that
in your proposals.

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COUNCIL MEMBER KALLOS: Thank you for your advocacy for Democracy Vouchers. It is something that I hope to work with you not in this role, in a different role as a-a strong advocate and-and former elected yourself to pass legislation on that that could be done outside of the Charter if this Commission chooses to start enshrining certain items like Democracy Vouchers from being changed by elected officials through political process I'd be interested in doing that as well and-and-and you're right, if the current system only give candidates a little more than half of the money they need to run, and right now I believe for the Mayor's Office that is \$2.6 million. Under the new system, it would be a little over a million, and—and you're correct, a million dollars is still a God awful amount of money thatthat shouldn't be there. We got from 55 to 75%. we could get to 85% it would mean that you wouldn't actually need to raise any dollars larger than \$250. That being said, I like to say to folks I've never given-you can currently give the Mayor \$5,100 or any citywide official. I've never given anyone something

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 194 2 worth that much. I gave one person something with that much, and I expected her to spend the rest of 3 4 her life with me. She said yes, but money has expectations, and so some of my colleagues from-who represent low-income communities of color said to me, 6 7 no one-no one is writing me check from my neighborhood for \$250. We need Democracy Vouchers 8 and-and I agree, and the reason it is not in this testimony to be frank and honest it was in my initial 10 11 testimony to the Mayor's Charter Revision Commission, 12 and based on the direction that they were going 13 between June and July, we ended up dropping it, and focusing on the direction they were going, and we 14 15 pulled many of the recommendations that we're giving 16 you from that same report. It's an oversight and at 17 the next hearing, I hope to include it. 18 COMMISSIONER ALBANESE: So, you're open, 19 you're open to--20 COUNCIL MEMBER KALLOS: [interposing] I 21 want to introduce the legislation and get it passed, 2.2 and I'm interested in making it a-a-an elected 2.3 official proof item enshrined in the Charter. CHAIRPERSON BENJAMIN: [off mic] Thank 24

you for that. [off mic] Are there other questions?

NEW YORK CITY CHARTER REVISION COMMISSION 2019 195

[on mic] Are there other questions? Thank you,

Member. The next speaker is Michael Zumbluskas.

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MICHAEL ZIMBLUSKAS: Yes. I want to thank you, Commissioners for being here, and I want to commend you on your stamina and patience. I mean it's a long night, and it's probably longer for you than it is for me. My name is Michael Zumbluskas,. I'm the former Chair-Manhattan County Chairman of the Independence Party. I've been active in politics basically since '92. I have helped Democrats, Republicans, third-part candidates if I like them. As a matter of fact, Commissioner Albanese is one of the candidates I helped at one point in time. wanted-in-right now, our voter turnout is basically 25% in citywide elections. That is pathetic, absolutely pathetic when you think about Afghanis and Iraqis that went out and voted in almost an 80% turnout under the threat of death, and they had to basically dye their thumb purple for three days. Since we've had the Campaign Finance Board, term limits, it's actually hurt our democracy. So, I think some of the things we need to do to actually enhance debate is the instant runoff voting for one

NEW YORK CITY CHARTER REVISION COMMISSION 2019 196
because that will actually eliminate some of the
people that, you know, spoke earlier. I'm not going
to get into the cots and everything else, but instant
runoff voting will actually save money for the city
and we'll have one election. But I also want to talk
also on proportional representation. I think that
will help tremendously with voter turnout. Being
from a third party and I've actually run no the
Republican-with the Republican ticket. I've, you
know, gotten a decent number of votes in my
elections, but one of the things I always hear and
especially the more so with third parties, I'm
wasting my vote. Even republicans in Upper East Side
of Manhattan where I'm from I'm wasting my vote if
I'm-in election. Why should I even come out because
the Democrats are going to win? We need to establish
that hey, if I can vote for-I can vote for you, and
then if you lose your vote will roll over, you'll get
more people turning out, and ask-asking the
commissioner's question from earlier, Fiala? Sorry.
CHAIRPERSON BENJAMIN: It's Fiala.
MICHAEL ZIMBLUSKAS: Fiala. Sorry. I

apologize.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                CHAIRPERSON BENJAMIN: Fastella (sic) is
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    a different status.
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                MICHAEL ZIMBLUSKAS: Right, okay.
                CHAIRPERSON BENJAMIN: A former Council
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    Member
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                MICHAEL ZIMBLUSKAS: Same bite-Same bite
     (sic). Okay. I go back to George Washington's
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    farewell address: Beware of the tyranny of parties.
    We need-we need to open it up and it's-New York City
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    is a one party rule [bell] and we need more voices
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    heard. Proportional representation will do that.
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                CHAIRPERSON BENJAMIN: Thank you very
    much. Are there any questions? You're home free.
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    The next speaker-I'm sorry. I think I saw her-is Joy
16
    Goldberg.
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                JOY GOLDBERG: [off mic] Thank you.
    Hello.
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                COMMISSIONER ALBANESE: Press the--
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                CHAIRPERSON BENJAMIN: [interposing] Is
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    your mic on?
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                COMMISSIONER ALBANESE: Press the button.
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                JOY GOLDBERG: Oh. Thank you for the
    honor, first of all. Honorable Madam Chairperson,
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    Honorable Commissioners. My name is Joy Goldberg and
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NEW YORK CITY CHARTER REVISION COMMISSION 2019 198 I live in Brooklyn and I'm proud of it. I retired April 1, 2016 as the Distribution and Window Clerk in the United States Post Office in New Lots Station, Brooklyn New York 11208. For around give or take the last two years of my postal career, I waited on an average of two customers per day at my alone who presented the two envelopes with the certificates of mailing. These are replies to eviction notices. envelope to the marshal, one envelope to the attorney handling the eviction. This included the elderly. Multiply my window—this is everyday now. Multiply my window by 3 or 4 windows open, times every station in Brooklyn times every station in New York City times every station in the United States. That's a serious I have friends in the housing project across the street from the post office a couple years back, their rent increased dramatically and they took a hit in their food stamps. A former co-worker of mine studied hard to get a real estate broker's license, and passed. Congratulations seemed in order. Then I learned that this same person was working for a firm that bought buildings that needed care, fixed them up and resold them. My first gut reaction was after they do this to every building who's playground

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 199 will the greatest city, the apple become? Who's behind gentrifying every neighborhood? I doubt the people with the two envelopes and the certificates of mailing. It looks as how forces are at work who would make it impossible for anyone except the rich to live in New York City. I also wonder how many of these owners of brand spanking new gentrified buildings live in the community and sustain it? And how are the property taxes off the blood of the now evicted poor sustaining the community? Bettering New York City for whom? The Bible decries "dividing the land for gain" and that's in quotes. It is incongruous, in human, monstrous to take the bread and shelter from those who need it most, and part and parcel it to those who need at least-I'm almost there. short, it is evil. God is watching closely over the Apple of His eye, over how the measuring lines are drawn, what rezoning takes place and who will benefit. You are authorities anointed with the stewardship with which it is incumbent upon you to do the right thing. For this I implore and exhort you begin with those who need it first, the most. you. [applause]

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 200

CHAIRPERSON BENJAMIN: Thank you very

much. Are there any questions? Thank you, Ms.

Goldberg.

JOY GOLDBERG: Thank you.

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 $\label{eq:chairperson} \mbox{CHAIRPERSON BENJAMIN:} \quad \mbox{The next speaker} \\ \mbox{is Alida Camp.}$

ALIDA CAMP: Good evening Commissioners. Thank you for hearing my testimony. My name is Alida Camp. I am the Chair of Community Board 8, Manhattan. The board has not had the opportunity to determine fully which charter provisions this commission should examine. I understand that there will be additional opportunities to testify. I would like to address only Land Use and Landmarks. CB8M supports additional financial and other resources to enable community boards to do their job properly. support an urban planner for each Community Board. However, we urge this commission to propose that such resources be provided by the borough presidents' offices. CB8 recommends that stronger more robust community based land use planning process. We would like to see greater emphasis on community assessment of social and environmental factors in considering land use plans. Land use affects our communities.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 201 We deserve and accordingly recommend that community boards have a greater role in the planning process including policy making to be sure that all community concerns ae heard and considered. New York is a large and diverse city. The great diversity of age, religion, culture, race, ethnicity and income are what creates a vitality that attracts businesses, visitors and residents. We are well situated to assess impact of land use decisions on the diversity and quality of life in our communities. REBNY testified before the 2018 Charter Review Commission. We anticipate that it testify to the same or closely related points before this one. We emphatically oppose stronger as-of-right development including allowing the CPC final determination on administrative Land Use permits. We are gravely concerned about the extent of development in our community and across New York. We further reject any attempt to displace the City Council in Land Use Decisions. These decisions are at the heart of New York. Many, if not all issues and problems facing New York such as affordable housing, displacement of long-term residents because of ill-considered gentrification. Sufficient educational resources,

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 202 over-burdened infrastructure, lack of green space particularly in CB8, loss of small business and environmental deterioration for example flow from the over-development we are seeing. We further believe that the enter ULURP process should be transparent. Transparency would include an evaluation of whether self-certification benefits New Yorkers. Individually, I ask for comprehensive community plans before further building permits are issued. to know the impact of these buildings on my community as well as around New York where we are seeing out of context construction. CB8 wants to know that there are provisions to provide for affordable housing for those New Yorkers that cannot afford market rate house. New York Should be a city for everyone at all economic levels. We ask that sufficient resources be provided for affordable housing and that the need for and commitment to affordable housing be a part of the Charter. CBA urges the Commission to include a revision to provide for notification to community boards as soon as any land use applications including as-of-right and commencement of the ULURP process are filed. We further recommend that applications

indicate in which Community Board the project is

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 203 2 filed enabling prompt-prompt notification to the 3 boards. CB8 exports-supports the expansion of ULURP 4 to land owned by NYCHA and enforcement of deed 5 restrictions on land held through the public benefit. [bell] The Landmarks just-Landmarks-the Landmarks 6 7 Preservation Commission has the critical task of preserving New York's valuable history and 8 architecture. We strongly urge the Commission to support and enhance the LPC's role and that of 10 11 Community Boards and Landmarks designation and 12 application reviews, and to recognize the importance 13 of preservation in the dynamic fabric of New York. 14 Thank you so much for your time and your 15 attentiveness is remarkable. 16 CHAIRPERSON BENJAMIN: Thank you very 17 much, Ms. Camp. Is there anyone who would like to ask a question? Thank you, Ms. Camp. 18 19 ALIDA CAMP: Thank you. 20 CHAIRPERSON BENJAMIN: Nancy Sliwa. 21 NANCY SLIWA: Hi [coughs] Good evening everybody My name is Sliwa, and I'm the Director of 2.2 2.3 Guardian Angels Animal Protection, and I'm also running for Attorney General on the Reform Party Line 24

within all animal rights platform, and I'm here to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 204 speak on behalf of having an independent animal--[coughs] sorry-welfare agency in New York. Currently at this point we have the city shelters that are being run as kill shelters, and they're-they're funded over \$20 million per year, and I think the biggest issue as to why they remain kill shelters is because there's no oversight. There's no singular organization that's actually guided with the focus of maintaining the life of the animals. [coughs] there's more than enough money. There's more than enough agencies working, and right now the Animal Care and Control is about to get a renewed 34-year contract that has been admittedly not even reviewed by any of the members of the Council, and how something like that could go through in my opinion would have to be because there is no singular agency that's overseeing the animal welfare. Right now we have the-one of the biggest issues with why they continue to euthanize healthy animals is overcrowding. So, now again, without having a singular focus without keeping in mind that you need to keep the populations down they've never made that part of their agenda. So, they're not going out. as a-a little bit of a visual example here, this is

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 205 one of the-the rescue cats that I have, and this cat is from an outdoor colony, and this cat is actually part of what-what would go on with--with all the cats that live out doors currently. There are people who are feeding cats, and the law permits you to-to feed the cats and care for the cats, and actually criminalizes those who prevent you from doing that. The problem is the laws are so scattered, and there's no agencies for people to turn to. So, when they're doing this for years on end, and someone comes up to them who happens to have some right over the land or maybe the cats happen to walk somewhere, they have no recourse, and they have no one to go to. The cats being there, another positive of them is that they're useful for rat eradication. Now again, without having a singular animal agency, that's never been put into play as a program, but in Chicago there's a program called Cats at Work, which is exactly what they do with the—the feral cats that are brought in shelters, which otherwise would be euthanized because they're considered unadoptable. They have a sixmonth waiting list for these cats. That's how much of a demand they are. These cats will go into other residences like back yards or they'll go into

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 206 businesses. That's another reason why for instance even having the Department of Health, they banned having cats in bodegas. [bell] Those are just so familiar. I mean they're—they're willing to take the fact that they might get a fine because they realize it actually makes more sense than having the rats run around. And just one final point. This is being done in the Javits Center and throughout community gardens. This is, you know, more formalized, but a few years ago, there was a law being passed to save \$200,000. That's one percent of the-the budget going to Animal Care and Control, would work toward actually spaying and neutering the feral cats. was approved unanimously, and with one veto Cuomo took it off the table, and like that it-it doesn't exist any more. That actually attacks the problem and that's what's needed. Thank you for your time. CHAIRPERSON BENJAMIN: Commissioner

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Fiala.

COMMISSIONER FIALA: Thank you, Mrs. Sliwa, first of all, thank you for wearing the red, and being part of an organization that's helped the city a lot over the years. Secondly, this is our fifth hearing--

NANCY SLIWA: [interposing] Sixth.

COMMISSIONER FIALA: --in recent weeks,

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and this is one of the emerging themes that we have heard over and over again. So, the passion

is to be applauded. The question I have--

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NANCY SLIWA: [interposing] Uh-hm.

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COMMISSIONER FIALA: --because what we

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have to do is start to think about the art of the

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possible and what is an appropriate charter

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recommendation --

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NANCY SLIWA: [interposing] Uh-hm.

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COMMISSIONER FIALA: --right.

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process wise are you aware of any legislative fix?

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Assembly? Any issue being advanced in the City

of this?

Legislature or any bill in the Senate or the

Is the City Legislature or is it the State

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Council that could address a portion of this or all

NANCY SLIWA: Well, one thing I know that

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shelter animals. So, you can't have any breeder

animals. That's one way to sort of start clearing the shelters a little bit. So, that's a particular

is—there's one—one thing that's being pushed through

to say that every single pet store would have to have

NEW YORK CITY CHARTER REVISION COMMISSION 2019 208
focus and objective, and like I said, the idea that
the Javits Center actually did bring feral cats to
actually use it instead of putting down the rat
poisons, which currently are being distributed
throughout neighborhoods, playgrounds. I mean
animals are getting sick, people are getting sick.
There's a lot of secondary environmental effects that
happens from putting down all these poisons in mass.
COMMISSIONER FIALA: Okay. Alright,
thank you for this application.
NANCY SLIWA: Thank you.
CHAIRPERSON BENJAMIN: Any further
questions? Thank you very much.
COMMISSIONER ALBANESE: I have one, yeah.
CHAIRPERSON BENJAMIN: Oh, I'm sorry.
Sal.
COMMISSIONER ALBANESE: Nancy, great job.
NANCY SLIWA: Thank you.
COMMISSIONER ALBANESE: Great testimony.
NANCY SLIWA: Thank you.
COMMISSIONER ALBANESE: Your passion is
important on this—on this issue because, you know,
for years this has been swept under the rug and

NANCY SLIWA:

[interposing] Correct.

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 210 2 COMMISSIONER ALBANESE: 3 successfully used, you know, cats to--4 NANCY SLIWA: [interposing] Correct. 5 COMMISSIONER ALBANESE: --to get rid of 6 rats. 7 NANCY SLIWA: And there are community gardens throughout the-the city as well. So, I mean 8 I think it's just the more formalized that this becomes, the easier it will become for people to 10 11 start implementing it as a plan. COMMISSIONER ALBANESE: How would that 12 13 program work with the feral cats? If you can just 14 quickly describe it. 15 NANCY SLIWA: Well, I mean, yeah. Like 16 for instance with the-the cats that are in the 17 shelters right now or the ones that are just 18 existing, you know, within a neighborhood, what you 19 need to do is you need to spay and neuter them. 20 They're very territorial. They stay in the area as 21 long as they're being fed on a regular basis. So, you create a little housing unit for them. These are 2.2

healthy cats. They've all been vaccinated.

know, they're not procreating so they're not adding

to the population, and then it also creates the

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 211 opportunity for keeping the population down in 2 3 general because when people make the mistake of 4 removing cats from an area because they think they're a nuisance, it creates a vacuum, and now other ones 5 come in then over-populate. So, you never address 6 7 the problem by just trying to rid the cats. COMMISSIONER ALBANESE: Thank you. 8 9 NANCY SLIWA: Thank you. CHAIRPERSON BENJAMIN: Thank you very 10 11 much. Mr. Sliwa. 12 CURTIS SLIWA: Thank you. I come here tonight as the New York State Reform Party Chairman. 13 14 I want to applaud what happened with charter revision 15 back in the early '90s. You took the wrecking ball 16 to the Board of Estimate that den-the den of 17 corruption. You got rid of it, right? You got rid 18 of the City Council President. You know, that guy 19 Andy Stein thought he was going to be president. [laughter] 20 21 CHAIRPERSON BENJAMIN: Not then we didn't. 2.2 That was later. 2.3 CURTIS SLIWA: [laughs] But anyway, he thought he was going to be president, and then all of 24

a sudden a replacement came about because we had to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 212 continue the line of patronage. So, we created the position of Public Advocate. Did we the citizens vote on it? Did anybody vote on that? With a \$3 million budget. A Public Advocate makes about \$165,000 a year and has no power. They're impotent. No subpoena power, no investigatory powers. So, if NYCHA is screwing up because we know they are, what does a Public Advocate say to NYCHA? Stop it or I'll issue a press release. They laugh at the Public Advocate. They're powerless, and we know that the Public Advocate position is useful. Ask Marguerite. Ask the present Mayor, ask Tish James. launching pad to run for a higher office at taxpayers' expense. So, we have this position that exists, and then once a year they put out a list of the 100 worst draconian landlords. They have a big press conference, right, and okay they're bad guys. Then all of a sudden they're running for higher office [coughing]. Who is the first one that they're wining and dining and pocket-lining, but these draconian Dracula landlords. The sanctimonious hypocrites that they are. I would suggest that we actually put this up for a vote initiative and referendum. Let the people vote. Do we want to

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 213 continue the position of Public Advocate, which I call a Fugazi (sp?) position? It's just a launching pad to run for office at taxpayers' expense or do we actually want to give the Public Advocate whoever she or he is, the Wapos (sp?), the Culions the power to do something? Now, if Tish James beats you Nancy and the rest of the folks running to become the next State Attorney General, guess what? There's going to be 40 maybe 50 people trying to get 4,000 signatures to run in a non-partisan election to become temporarily the public advocate. We have a very unique opportunity since the city will be focused on that position to say either give the people the right to do away with it or make it a position of power. So that a Mayor doesn't walk around saying, I don't have to worry about a public advocate. It's a toothless tiger. How about actually giving some teeth to the tigress or the tiger who becomes the next public advocate or let us the people vote it up or down and issue a referendum and get rid of this fake, phony fraudulent Fugazi position the way it exists.

CHAIRPERSON BENJAMIN: Thank you, Curtis.

25 Are there any other-Steve.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 214

COMMISSIONER FIALA: That's by you. Mr.

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Sliwa, let me also thank you as a founder for wearing the red. I was up in Albany a few months ago and someone was telling me they are bringing you guys up there. Let's—I've got two questions for you regarding tonight's testimony, and I have a question regarding your testimony. I believe it was in the

CHAIRPERSON BENJAMIN: Brooklyn.

Bronx if I recall correctly.

COMMISSIONER FIALA: Brooklyn. With respect to the Public Advocate, this is a topic we have debated ad nauseam, and the people at one point did determine they wanted the office. Do you think that's sufficient? That was a—I—I grant you that was a while back, but do you think that plebiscite was sufficient where this commission should make a determination as to whether or not the offices of Borough President and Public Advocate should be funded independently of having to go to the Mayor and the City Council? In other words, insulate them from that as they've requested, and was that a sufficient statement on the part of the people. They wanted the office. Therefore, this commission should look at providing teeth, more substantial teeth and providing

NEW YORK CITY CHARTER REVISION COMMISSION 2019 215 a more meaningful role for the Public Advocate and the Borough Presidents?

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public advocate, everyone assumes oh, they have oversight. Well, what oversight do they have? They can't do anything. They can't tell the NYPD hey look you're going to have to answer some certain questions. You know what O'Neill tells the Public Advocate: F you, like all the commissioners do. Have you ever seen any of the commissioners cooperate with any attempt at an investigatory situation that the Public Advocate has launched? So, the key is give the position teeth but explain to the people exactly what a Public Advocate cannot do because all thy do is cut ribbons and they run for higher office on our dime.

the second question. I'm going to read you something. I pulled my notes as I—as I—I've—I've done throughout this from my last Charter meeting.

The current system of local elections is a disaster, but non-partisan elections make voters less likely to vote and create less competitive local races. That was the Wall Street Journal in 2010. Do you agree

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 216
2	with that assessment? And finally, you're the chair
3	of a duly organized party of this state. What makes
4	the Chairman of a party come out and ask for an
5	election reform that at the local level will
6	essentially diminish the role of the Reform Party?
7	CURTIS SLIWA: To me it should put me out
8	of business. I won't be a Chairman. I won't be like
9	Crowley or who's in all that trouble in Brooklyn now?
10	Setteo (sp?) No, we'll have no power, and that's the
11	way it should be and most importantly non-partisan
12	elections will give people an opportunity to run who
13	don't have two nickels to rub together. And the Wall
14	Street Journal, the Journal with the rich, the
15	powerful, the people who have means who are the
16	biggest lobbyists and the biggest purchasers of
17	democracy of anybody. I consider the Wall Street
18	Journal the kind of publication when he talks about
19	true democracy and letting the people's voice be
20	heard. The only people's voices they want to be
21	heard are the very rich and wealthy who already have
22	a stranglehold on New York City. [applause]
23	CHAIRPERSON BENJAMIN: Jazz hands,
24	please.

SERGEANT-AT-ARMS: Thank you.

as well as well Lawyer's Alliance. HSC represents

NEW YORK CITY CHARTER REVISION COMMISSION 2019 218 about 170 Human Services non-profits in New York City as the fight--

CHAIRPERSON BENJAMIN: [interposing]
Would you pull the mic closer, please?

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MICHELLE JACKSON: Yes. I have testified in front of many-many of you before, the issues won't be much of a surprise. I want to thank you for staying so late, Commissioners and providing me the opportunity to testify. We're here to talk about Human Services Procurement, which you've heard about already this evening. So, I won't rehash a lot of that except to say we support the recommendations of Council Member Rosenthal, Comptroller Stringer, and then also one of our organization NYLAG testified earlier. The procurement process is an important mechanism for New York City. Human Services contracts are part of that procurement process, and the extreme delays and underfunding that those contracts have create real delays in how non-profits are able to deliver quality services for our community. In addition to recommendations that were already brought up like paying interest, which could be part of the City Charter on like contracts, we also think that the Mayor's Management Report should

NEW YORK CITY CHARTER REVISION COMMISSION 2019 219 shed light on the last contracting practices by having to every year show when payments are made and when contracts are registered. That used to be part of the Mayor's Indicator Reports, and that has kind of gone by the wayside. So, we'd like to see that brought up. The PBV should be required to meet four times a year with a public hearing because we think that would allow more changes to be made where they should be, not in the Charter, but in the Procurement Policy Board around some of the nuances, and I also want to bring up some ways to deal with the underfunded as opposed to just the late registration. Right now, Request for Proposals do not-can set rates in some of those Human Services contracts, but there's no justification for those rates so we think Request for Proposals should have to include sample budgets where the city agencies actually have to explain how they arrive at the rates that they're using on Human Services contracts so that there's some sense to that, and we also think that there should be a survey of vendors required before a new RFP-if a new RFP, you know, is being based off an old one they should have to do a survey of the current vendors to see how that contract is going.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 220 outcomes being met? Are the rates of service priced appropriately so that there's more light shed on how city agencies develop both the program design as well as the rates that are on those contracts. There's much more detail in my testimony where we think language could go and about capital appropriation and some other things, but I—I will stop there. Thank you so much.

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CHAIRPERSON BENJAMIN: Thank you very much, Ms. Jackson. Are there any questions? Thank you. Tousif Asan. (sp?)

TOUSIF FASAN: Hi. It's Tousif.

CHAIRPERSON BENJAMIN: Tousif. That's good. Sorry.

evening. My name is Tousif Asan. I am the Civic
Engagement Coordinator for the New York Public
Interest Research Group, NYPIRG and I'm delivering
this testimony on behalf of our Program Director
Megan Ahern. We appreciate this opportunity to share
our thoughts on proposed revisions to the New York
City Charter. The federal government has at best
demonstrated inaction on some of the most pressing
issues facing Americans today, national political

NEW YORK CITY CHARTER REVISION COMMISSION 2019 221 leadership is taking away access to healthcare, affordable higher education and environmental and public health protections. Fortunately, the New York City Charter Revision process is an excellent opportunity to strengthen our city and its citizens from some of these attacks. We have submitted a longer written testimony and plan to offer more detail as the process continues. I will now summarize our top recommendations to the Commission. The Mayor's Charter Revision Commission advanced proposals to strengthen New York City's democracy. However, the 2018 Commission did not advance important items that we urge the 2019 Commission to consider. NYPIRG's recommendations to strengthen our democracy and civic empowerment are detailed again in our written testimony. So, please refer to it. you consider changes to the Charter, there can be no doubt that the single biggest challenge facing the work is climate change. NYPIRG recommends the establishment of a environmental oversight entity modeled on the successful Independent Budget Office. While NYPIRG believes that the city has made laudable pledges and is committed to success, Washington, D.C. has shown how quickly science based policies can be

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 222 undermined by a determined ideological anti-science We propose the crated of an independent environmental oversight office, which would be tasked with ensuring that the city is meeting its environmental pledges. On mass transit as New Yorkers well know, MTA service continues to get work costing New Yorkers time and money. Despite its importance, precious little about mass transit is included in the Charter NYPIRG recommends that Chapter 71 of the Charter dramatically strengthen reporting requirements so that New Yorkers have a tool to reliably report and track poor service. NYPIRG also recommends that the Charter require the DOT to grant priority to buses on city streets by expanding transit signal priority and vastly increasing the number of dedicated bus lanes, and transit only corridors beginning with bus routes with the highest ridership. Moving on to financial security, NYPIRG recommends that the Commission explores ways to support a municipal public bank. NYPIRG is a member of Public Bank NYC a broad based coalition fighting for the creation of a public bank chartered to serve the public interest. Public banking is a strategy to advance racial, economic and

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 223 environmental justice by divesting public deposits from private Wall Street banks and instead investing in a municipally controlled [bell] and publicly accountable bank. And finally, on higher education, the Charter develops wide ranging for education in New York, but says little about education beyond K-12. NYPIRG recommends a new Chapter specifically ensuring that resident students attending the City University of New York have as much financial support as possible. Thank you for the opportunity to testify.

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CHAIRPERSON BENJAMIN: Thank you very much, Mr. Asan. Oh, Alison.

COMMISSIONER HIRSH: Sorry. This is more of a--thank you very much for your testimony. This is more of a request I guess than a question. I think-I find the idea of a public bank, a municipal bank to be pretty intriguing, and I was wondering if you could be sure to submit, if you have any materials or information about why the city can do that, how it would do that, how it creates more-or decreases income inequality in the city and provides more access for low banked communities, that would be great.

robust transit campaign, but I can't give you a

NEW YORK CITY CHARTER REVISION COMMISSION 2019 225 definitive answer on my question right now. We will be around for further hearings. So, we look forward to continuing this conversation with you.

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COMMISSIONER ALBANESE: And I noticed, you know, Chicago runs their own transit system and they—they have invested in that system and 90% of Chicagoans are thrilled with their mass transit system, which is amazing because people they complain about it all the time. Ninety percent according to a recent survey. So, you know how people feel about our transit system in New York City

TOUSIF ASAN: Yeah, they don't have the best things to say.

 $\label{eq:commissioner} \mbox{COMMISSIONER ALBANESE: I'd love to hear} \\ \mbox{NYPIRG's opinion on that.}$

TOUSIF ASAN: Yeah, we're—I was unaware of that, but like I said, I'd love to continue this discussion.

CHAIRPERSON BENJAMIN: Any other questions. Thank you, Mr. Asan. Mary Luke is the next speaker.

MARY LUKE: Good evening. Thank you so much for this opportunity to speak before the Commission on the City Charter Revision. My name is

NEW YORK CITY CHARTER REVISION COMMISSION 2019 226 Mary Luke, and I am with the New York City CEDAW Act, and the Metropolitan New York Chapter of UN Women. Our mission is to expand the participation of women in government in all sorts of-in all walks of life, and economic development, access to education, and ensure the safety and protection of women. Women's empowerment, equal opportunity for women has been my life's work both in the west and globally, and I have to say I've worked in about 35 countries, and I've seen how women and girls especially suffer because they don't have the same opportunities for education, for healthcare. They are tortured, raped. I mean it is incredible what women go through in different countries. Here I've been in New York for four years and I thought that things were different, but I am so surprised and disheartened. Social Services knows all about it that women in New York also suffer from discrimination and injustices. Here in our own city women heads of households especially remain disproportionately affected by poverty. Black women have children earlier than other women so they're premature and they have higher death rates due to childbirth. Children who live in different parts of New York in different neighborhoods have different

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 227 2 access to education, which definitely 3 disproportionately affects girls. Women earn 4 significantly less than men especially Black and Latino women and New York City has higher rates of 5 sexual abuse and violence against women, and women in 6 7 this case includes trans women, gender nonconforming, LGBT. So, there are major problems that 8 affect women in this city. Women in New York City need equal rights, human rights and protection from 10 11 discrimination and violence. We so appreciate Councilwoman Helen Rosenthal's earlier suggestion to 12 13 put CEDAW into the Revised City Charter. What would 14 that do? That would protect women from all forms of 15 discrimination, promote gender equity, defining 16 gender discrimination-Gender discrimination, which 17 really recognizes all women. [bell] Women's lives 18 are affected by the policies and programs in the city 19 and women' voices must be heard. So, I have just 20 three quick recommendations in addition to-21 CHAIRPERSON BENJAMIN: [interposing] 2.2 Quickly. 2.3 MARY LUKE: CEDAW as a bill of rights for

women that women's voices need to be included in the

planning and evaluation of programs with gender

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 228 disaggregated data. That gender responsive budgeting must be included as part of the budgeting process and that there must be gender parity in the appointment of commissions and boards. Thank you very much.

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CHAIRPERSON BENJAMIN: Thank you very much. Are there any questions for Ms. Luke? Thank you very much, Ms. Luke. The next speaker is Alicia Boyd.

ALICIA BOYD: Oh, now I see. Okay. My name is Alicia Boyd, and I represent the Movement to Protect the People, Flower Levels Against Corruption and ban the Anti-Gentrification Network. As you can hear by those acronyms, I'm very much a lawyer in my community, and I am part of a grassroots movement in my community to protect us from real estate developers and rezonings and the ULURP process. However, what I wanted to talk about today is sitting here in Manhattan-I come from Brooklyn. You know, we all are talking about the ULURP process and how a lot of development, people want to go through the process of the ULURP, the ULURP process because then here comes your elected officials and here comes, you know, the voices in the community. But right here in Brooklyn we have a ULURP process,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 229 and yet our voices are completely disembowed. elected officials do not show up at our meetings. They do not meet with us. We have a community board that does not have a district manager. We haven't had one for three years. We had-for two years we had a real estate lobbyist that was being lobbied by the real estate industry. We filed seven lawsuits against the Community Board. One was just to get the The other one was so that we could be Bylaws. notified of meetings and, you know what? When we went to the courts, the Court counsel said that community boards do not have to abide by the Meetings Law. So, we did some research. In 1989, the City Charter Commission said no, that's not true. should be sunshine on the committees, and we produced that in a court of law, but then we found out that court counsel actually has an opinion that says that they should abide by the Open Meetings Law. But guess My community boards does not abide by the Open Meetings Law. Seven lawsuits. Two are now on appeal, four were upheld, one we let go of. This is my community boards in Brooklyn because you know why? Because we're a community of color. So, we are really at a disadvantage just being a community of

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 230 color. So, when we talk about community boards, when we talk about white affluent community boards, a lot of them that spoke here today they're all talk about oh, yes, we want the ULURP process. We don't want anything of the ULURP process. We don't want a ULURP process at all. You know why? Because once we give a request to the Department of City Planning, they take any recommendation that we have and they put it in the garbage. Five rezonings and five communities of color. Every community board said no to those rezonings and now there's active displacement. years ago, we were supposed to be rezoned. stopped the rezoning by screaming and hollering and protesting and getting arrested for things that we're supposed to do, but we were supposed to be modeled after East New York. East New York now has the highest rate of development in Brooklyn and a massive amount of displacement. So, when were talking about the ULURP process, we need to be talking about how is ULURP process going to actually empower communities of color? Where does that happen? And one of the ways it can happen is by the enforcement of the City Charter. Maybe the City Charter should have it within their law that community boards have to, must

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NEW YORK CITY CHARTER REVISION COMMISSION 2019
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abide by the Open Meetings Law.
                                 That one simple
           That way when I go to court and I put it
up in front of the judge and I put it up in front of
Court Counsel, it's right there in the Charter, but
you don't have that in the Charter. Put that in the
Charter. Let us hold our community boards
accountable to the laws that currently exist on the
books by enforcing and also possibly penalizing them.
Why should my community be without a district manager
for three years going on four? Why? Also, we're not
getting our services because we don't have a district
manager making $200,000 every year, and they're
sending back $100,000 every year because we don't
have a district manager. Who's -who's overseeing
      Who's watching that? Who's making sure that
that doesn't happen? No oversight of community
boards and community boards in color. So, what we're
asking is that there will be something with the City
Charter that demands that community boards have to
follow the rules and regulations and that there will
be a statement. Please put a statement in:
Community boards must abide by the Open Meetings Law.
           CHAIRPERSON BENJAMIN: Thank you very
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May I ask you a question?

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much.

2 ALICIA BOYD: Thank you.

3 CHAIRPERSON BENJAMIN: May I ask you a 4 question?

ALICIA BOYD: Yes.

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CHAIRPERSON BENJAMIN: Two things actually. One the borough president has the role ofof both appointing people to the community boards, and oversight of the community board, and do you think that role has been appropriate?

ALICIA BOYD: Well, we have—we took our borough president Eric Adams to court, and is now on appeals because he violated the City Charter because he wanted to control the community board. So, instead of having his 50% share, he put 75% shares right there in writing. So, yeah, our community board continues to be infiltrated by the real estate industry because it's my borough president's position that we should "Build, baby build." His exact quotes, and so having one person who's responsible for putting people on the board keeps all of that power in his hands. So if it's his-I mean you'reyou're very lucky. You have Gale Brewer. We have Borough President, you know, Eric Adams. So depending upon the borough president's position then that then

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    determines who gets onto the board and then that
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     determines how the board then reacts to the
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    community, and I can tell you we are a star model for
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     it.
                CHAIRPERSON BENJAMIN: The Council
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    Members are also electing or--
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                ALICIA BOYD: [interposing] No, they do
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    not elect. They recommend.
                CHAIRPERSON BENJAMIN: They propose
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    members to the board--
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                              Uh-hm.
                ALICIA BOYD:
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                CHAIRPERSON BENJAMIN: -- and have you had
    a different experience with those members?
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                ALICIA BOYD: I will give you an example.
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    There was one woman who was on our community board.
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     She was fighting for us. She was a Vice-she was the
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    Vice Chair. She was really trying to eradicate a lot
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     of the corruption that she was seeing.
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     recommended by our Eugene Mathieu. Not the best
    Council Person, but he recommended her and then when
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    she pushing back and demanding that there's some
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    accountability, Eric Adams removed her. Councilman
    Eugene said no, I want her on there. She got removed
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because she had the nerve to open up and say this

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 234 2 board has to behave correctly. They have to listen to the community. They cannot violate the law. 3 4 was gone. This is my board. You got to come visit us sometime. 5 CHAIRPERSON BENJAMIN: How do you know 6 7 that I haven't? ALICIA BOYD: [laughter] Well, we 8 9 normally, yes. We are really a notorious board. CHAIRPERSON BENJAMIN: And last, but not 10 11 least, do you believe that the proposal that is going 12 to be before you on this ballot this year to have 13 term limits for members of the community board would be helpful to your situation or it won't matter? 14 15 ALICIA BOYD: In our case, it will not 16 matter--17 CHAIRPERSON BENJAMIN: Okay. 18 ALICIA BOYD: --and-and I just-can I just say just one thing about that. As long as you allow 19 20 one person to continue to choose the people on the 21 board, you will never get diversity. 2.2 CHAIRPERSON BENJAMIN: Okay. 23 ALICIA BOYD: By allowing possibly the Council people to appoint not just recommend, at 24

least you're guaranteed to put a little diversity in

NEW YORK CITY CHARTER REVISION COMMISSION 2019 235 there, but as long as one person makes that control, whatever that person wants, that person gets.

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CHAIRPERSON BENJAMIN: Okay. Thank you very much. Are there other questions? ALICIA BOYD:

Thank you.

CHAIRPERSON BENJAMIN: Thank you, Ms. Boyd. Kyle Bragg.

KYLE BRAGG: Oh, okay. Good morning. Ι mean excuse me, Commissioner. [laughter] Good evening Commissioner Chair Benjamin, and Commission Members. My name is Kyle Bragg. I'm the Secretary-Treasurer of SEIU 32BJ. On behalf of our 85,000 members in the city, thank you for holding these hearings and for giving your time and expertise to this important process. Colleagues of mine have appeared at earlier sessions you held in Bronx and Brooklyn to discuss how the City Charter can be amended to ensure the city's Land Use and procurement policies help to create good jobs and strong communities. These issues are further addressed in written testimony submitted to the commission. Rather than expand upon these proposals I instead used my time to emphasize my creation of good jobs should be a key priority of the Commission's work.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 236 The city has done much in recent years to combat poverty, successfully lowering the percentage of New Yorkers who experience economic hardship to below pre-financial crisis levels. However, far too many New Yorkers still struggle in the city with one of the nation's highest cost of living and rents that have soared at rates far outpacing wages. The facts show that in New York City neither having an education or a holding down a job are safeguards from experiencing poverty. High school and college graduates in New York are both more likely than it appears nationally to be living in poverty while 1 in 3 poor New Yorkers above 16 years of age are employed, alarmingly these figures come at a time when the city's unemployment rate is at its lowest point on record. We simply cannot trust that the jobs that the market creates will be sufficient to support a life of dignity and hope that all New Yorkers deserve. We must look broadly at the forces that drive down wages to poverty levels and ask ourselves whether we are using all the options available to provide a counter balance. property-the property service industry in which our members work is a prime example of where such forces

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 237 can persist. When using low-bid contractors for security, janitorial and other building service work encourages a race to the bottom and labor standards that suppresses wages and deters any benefits from being offered. Fortunately, it is also an example as our submissions describes of an industry in which the City can effectively intervene to support quality jobs through fair and more accountable procurement and land use policies. The City Charter-Charter establishes the framework for both of these domains, and should be amended to ensure that quality job standards are required when public dollars are being spent and the city land is being disposed of as well s being central priority in all land use decisions. Thank you again for the opportunity to testify here this evening on behalf of the union members, and I offer the Commissioner our fullest commitment to further engage on these issues. If you have any questions about the specifics I propose, I am happy to take questions or follow up with further details. Thank you very much. [bell]

CHAIRPERSON BENJAMIN: Great timing. Thank you, Mr. Bragg. Are there any questions?

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 238

Thank you very much, and the last speaker on this panel is Ed Hartzog-Hartzog.

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ED HARTZOG: Thank you, Chairwoman Benjamin and Commissioners for the opportunity to speak tonight. My name is Ed Hartzog. I am the Co-Chair of the Housing Committee on Community Board 8. I am here in my own personal capacity while I do support the previous testimony of my fellow board members and my Chair. I come here tonight as someone who has spent a great deal of time in government. give away my age, when I was 14 years old, I remember as Senate Paige watching John Tower and Hubert Humphrey walk arm-in-arm off the Senate floor. We are not sadly at that point now, and I'm very concerned for-not to sound Pollyannish because I have a great deal of salt having been in politics and around it for most of my life, but I am very concerned, and I'm very happy to be here in front of the this Commission because as someone with a long background in this area I could tell you right now in listening to my panelists and others before us, the perception in New York City is the fix is in. fix is in and I-I the place where I also work as an attorney, and I worked as an election attorney, the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 239 place where I sometimes work across the street, above the doorway it say: The true administration of justice is the firmest pillar of good government. And when the fix is in and when people believe that the fix is in, government goes by the way, and people no longer listens to their leaders, and they take matters into their own hands and that is not a good So the suggestions I have for you tonight, and I'll go very quickly and allow you to question me about them are in that vain. One, in terms of selection of community boards Gale Brewer, Scott Stringer, who initially put me on this board and continue to put me on Community Board 8, have, I believe, the gold standard for selection of community board members. It is a double blind process. I also believe that all community board members should not be subjected to, as I hear recently, litmus tests by their Council Members. I.e. will you vote this way? Will you vote that way? We don't do that for Supreme Court nominees. We shouldn't do it for community board members. Second, I also believe that we should no longer have the idea of term limits. should not have limits in any way, shape or form. However, and I can tell you the turnover on Community

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 240 Board 8 within the last eight years is 56%. So, it's-the idea of term limits is a solution, a searchable problem. It's not a problem in my personal opinion. I do believe, though, that we might institute that we have, which is term limits for our officers. That kind of turnover at the top I think is a good idea. Third, as Co-Chair of the Housing Committee, I would like-it's a wish list of mine-the subpoena power for us to get lawyers back in front of us for affordable housing applications. hear it all the time. We cannot get lawyers to come back in front of us. They do not adhere to Rule 3.3 of Part 1200 of the Rules of Professional Responsibility. There is nothing that makes them come back, and they change their applications all the As you heard the previous panel talk about, the 275-foot building that turned into 775 feet, it's all the time. [bell] If you allow me to just finish, I'll go very quickly. Second, the BSA, I would suggest that the BSA be allowed to have additional members appointed by the borough president, and those would be community board chairs. Okay. Fifth, I also think that in terms of campaign we should have resources for our locations. It is a conflict of

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 241 interest in our community board. I only speak personally. We have large institutions. walking around begging for space. We then hear applications from the very same institutions and players who we then decide on. So, they could say theoretically, Hey, you didn't rule so great on us. We're not going to give you any space. It sets up an inherent conflict. We should be given the kinds of resources and places for community to go and have these hearings. A central location in the community district so people can come on a regular basis. also would suggest in terms of campaign finance that City Council members be precluded from soliciting donations from community board members. On its face it just looks terrible, and I have heard from many people all around the city that there is just a sense that if I do not give to the City Council member that I might not get appointed, and I'm sure—and I'm not saying anybody is doing that. All I'm saying is the appearance and the thought is there and it does not look good, and it only seems to perpetuate the idea that the fix is in. I know I'm done.

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CHAIRPERSON BENJAMIN: Thank you, Mr. Hertzog-Hartzog.

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CHAIRPERSON BENJAMIN: Are there any questions. Mr. Fiala.

COMMISSIONER FIALA: Mr. Hartzog, thank you very much for your testimony and your service. I thank all of the panelists. I'm in—I'm interested—did I hear you right, you know, I'm—one of my issues is trying to find a way to enhance the role of the borough president, which was eviscerated, but not undermine the checks and balances that the '89 Charter put in place by making Mayoral Council, you know, check and balance system. You—you suggested adding and increasing the membership of the Board of Standards and Appeals—

ED HARTZOG: [interposing] Well.

COMMISSIONER FIALA: --or did I hear it right? Did you say that they're appoint—that—that—(a) did I hear that right and (b) was your vision that they would appoint from among the ranks of community board chairs? So, they would one appointment each, but they would have to pick someone from the community board chairs in their borough?

ED HARTZOG: Yes, Commissioner.

COMMISSIONER FIALA: Okay.

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2 ED HARTZOG: In however the Commission 3 would view treating the BSA. I don't want to impose 4 an idea on that, but if I may just if you would indulge me, we had a case when I first got on the board of an application from a large institution. 6 7 They win all the time in our neighborhood and for once, they lost. It was an enormous fight. 8 created a separate task force just for this notion because 300 people showed up at a community board 10 11 member from and affected building. I happen to take 12 notice when 300 people show up at a community member-13 a community board meeting. We voted down the 14 proposal at the community board. The institution 15 I can't remember them ever losing ever. 16 think it was the first time ever they lost. We voted 17 to disapprove the application. Someone then raised 18 the issue of well, let's now-we didn't disapprove it, 19 but we didn't vote for it I should say. So, the 20 motion was to approve. We voted it down. Someone 21 then said well let's have a motion now to disapprove 2.2 and then people said, well, we've been fighting over 2.3 this and there's no need for that, et cetera, et cetera. I was new and didn't realize that we 24 25 actually needed that because when I got down to the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 244 BSA, Counsel for the BSA looked me in the eye and said, well, counselor, you know, you didn't disapprove it. You just didn't approve it. So, it's approved. [laughter] Now, the thing is the Mayor appoints all those members. So, whether you want to take some of those people off and put two members on, that's something else, but yes my idea was that the borough president each of them would pick from among the chairs of the particular boroughs-community board. So in Manhattan we have 12. So, of the 12 chairs that currently exist Borough President Brewer would pick one of those 12 to serve, and I haven't thought this through in terms of how long, but she would pick one of the 12 as would each of the borough presidents, pick one of the chairs to serve for a period of time that you many deem appropriate, but I think it at least gives people the idea that their voices will be heard.

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COMMISSIONER FIALA: Thank you.

CHAIRPERSON BENJAMIN: Are there other questions? I thank you—this panel, and the next panel, Hal Phillips. Is Mr. Phillips here? Eleanor T. Fine. [background comments, pause] Julia Durante Martinez, Andy Morrison. Are you here Mr. Morrison?

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 245 2 Is that you? Okay. Emily Goldstein, Paula Crespo 3 (sp?). Matt. No last name, Matt. Melissa Iacan 4 (sp?) Are you here Melissa? Derek Miles. Judith 5 Lustgarten. You're here, Judith. [background comments] Is Julian Durante Martinez here? Okay. 6 7 Andy Morrison is here. Emily Goldstein is here, Paula Crespo. 8 PAULA CRESPO: Here. CHAIRPERSON BENJAMIN: And Judith 10 11 Lustgarten. We have one more seat and the lucky 12 winner is Grace Ramsey. [background comments, pause] Michelle Campo. Martha Calber. Martha from the 13 14 YWCA. Howard Katzman. Great. [background comments, 15 pause] And we will start with Ms. Durante Martinez 16 JULIA DURANTE-MARTINEZ: Good evening 17 Chair Benjamin, and Commissioners and thank you for 18 the opportunity to testify. My is-19 CHAIRPERSON BENJAMIN: [interposing] 20 need to pull the microphone closer. 21 JULIA DURANTE-MARTINEZ: My name is Julia 2.2 Durante-Martinez and I work at New Economy Project. 2.3 I'm here tonight testifying on behalf of the New York

City Community Land Initiative, NYCLI, which is an

alliance of community base building affordable

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 246 housing and economic justice groups as well as longstanding and emerging community land trusts across New York City. Our recommendation for revisions to the City Charter are as follows: first one is to include a right to housing in the City Charter and the second is to prioritize public benefit and community control and disposing of property, which we heard a bit about earlier. first point, New York City's residents urgently need a right to housing provision in the City Charter. The city is currently subject to a right to shelter mandate deriving from the New York State Constitution's mandate for the aid, care and support of the needy are public concerns and shall be provided by the state. In response, the city has created one of the most extensive emergency shelter programs in the nation, which is an essential safety net for thousands of vulnerable New Yorkers. without an accompanying right to housing, the right to shelter mandate has resulted in a shelter system that has grown at an unprecedented rate. As housing costs have risen faster than incomes and as gentrification citywide has led to the displacement of thousand of New York City households. A parallel

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 247 right to housing mandate in the City Charter would help to reverse this dynamic by requiring the city to produce new and preserve existing housing that adequately meets the needs of our existing Universal access to housing quaranteed population. by the city must also include allotting a significant share of new housing on the market for those most at risk of displacement and homelessness. And on a practical level, the current state of affairs has led the city to allocate more than \$1.8 billion to its growing shelter system, with about \$1 billion of that coming directly from the City's Expense Funds. amounts to just over half of the city's total capital spending on housing this year, and many times more than what is invested in housing for those of extremely low income, i.e., those most at risk of displacement and homelessness. So our right to housing framework, would also enable the city to fulfill the New York State Constitution's requirement to provide aid, care and support of the needy. Whether or not someone has housing determines many other issues including house outcome-health outcomes, educational attainment, the ability to secure and maintain employment and the ability to live in safety

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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     and free from violence. By failing to provide a
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     right to housing we ensure the perpetuation of a
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     shelter system that destabilizes families, disrupts
     jobs and education, exacerbates medical and mental
    health issues, and otherwise increases New Yorkers'
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    precarity. And then to the second point of
    prioritizing public benefit and community control in
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     disposing of property, presently this should be-
     [bell] the City Charter requires that the city-owned
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    property be leased or sold to the highest bidder with
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     key exceptions, and NYCLI believes that public
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    benefits should prevail over profit when it comes to
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     disposition of public assets and that the city should
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    be required to consider housing needs and the needs
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     for other public facilities and all property
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     disposition, and I'll end it there since we already
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     heard about that. Thank you again.
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                CHAIRPERSON BENJAMIN:
                                       Thank you very
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    much, Ms. Durante-Martinez. Are there questions?
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                COMMISSIONER NORI: I have a question.
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                CHAIRPERSON BENJAMIN: Yes.
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    question from Mr. Nori.
                COMMISSIONER NORI: I have a six-part
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question.

[laughter]

NEW YORK CITY CHARTER REVISION COMMISSION 2019 249

JULIA DURANTE-MARTINEZ: Okay. I'll see

COMMISSIONER NORI: So, can you describe what a right to housing would look like from a kind of policy perspective. Does that mean more public housing? Does it mean banning evictions as they've done in certain cities around the world? What would it look like?

JULIA DURANTE-MARTINEZ: I think it looks like all of the possible tools that we have to address the housing crisis. NYCLI in particular is especially focused on community land trusts as a promising tool to address the housing crisis, and that are currently underutilized in New York especially given that they do enshrine long-term community control of our housing, and a participatory governance structure. So, I think that is one way to think about our right to housing, but NYCLI has done a lot of work on—work on, but it's definitely a conversation that we look forward to continuing as this charter provision—the revision process advances.

COMMISSIONER NORI: Thank you.

CHAIRPERSON BENJAMIN: Reverend Miller.

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what I can do.

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COMMISSIONER MILLER: Thanks again for

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your testimony. It seems like well factually the

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city has gotten out of the housing business, and it

seems like the city has depended on the developers to

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provide affordable housing, which again is not always

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affordable, and these mixtures: 80% at market rate,

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20% affordable, do you think your proposal submits

the possibility of the city actually getting back in

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the housing business?

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JULIA DURANTE-MARTINEZ: I believe that

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deep-deep affordability is what NYCLI and I think our

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members are looking for, and I think that is hard to

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do without robust public support.

CHAIRPERSON BENJAMIN: Thank you very

The next speaker is Andy Morrison. much.

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ANDY MORRISON: Whoops, uh-oh. Good

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evening, Chair Benjamin and members of the

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Commission. Thanks for holding this hearing.

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Andy Morrison. I'm Campaigns Director also at the

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New Economy Project. We're an organization that

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works with community groups across the city to build

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a just economy based on cooperation, equity, racial

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justice and ecological sustainability, and I'm

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pleased to be here on behalf of Public Bank NYC,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 251 which is a broad based coalition of community, civil rights, racial and economic justice groups that are fighting for the creation of a public bank, chartered to serve the public interest, accountable to New Yorkers and rooted in principles of racial and economic justice. We all know that ten years ago Wall Street banks brought down our economy wiping out trillions in household wealth and millions of jobs and the losses were disproportionately devastating for people in communities of color and those reverberations are still being felt in communities throughout our city and yet today the big banks are bigger than ever and more profitable than every. Meanwhile countless low-income New Yorkers, New Yorkers of color, immigrants, seniors, women across the city are struggling to get by and with the Trump Administration's dangerous gutting of regulations and corporate tax giveaways, we need bold local action to strengthen our local economy and advance truly—a truly progressive New York. Municipal banking, a people's bank for New York City is a way to pursue that together. There's a wave of support for public banking across the country, and New York should lead the way. Now, every year the city moves tens of

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 252 billions of public dollars through Wall Street banks that are routinely extracting wealth from communities and exploiting people in our city. Through the public bank we can divest from those banks, that by the way are also financing fossil fuel extractions, speculative real estate, private prisons and so much more, and we also leverage our own money to support critical needs in communities. We can make equitable investments that support low and extremely low income housing, union and living wage job, democratically controlled clean energy. We can foster community wealth building and neighborhood led development including community land trust, worker co-ops, we can expand high quality affordable financial services by having the bank partner with community development credit unions that are in the business of serving communities at the Wall Street banks are redlining in our-in our city and we can also promote transparency and accountability and municipal finance by providing comprehensive non-extracted banking services to the city and also affordable municipal financing options. So, our coalition urges the Commission to consider amendments to the Charter that will increase the transparency and public accountability we need in our

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 253
2	municipal finance system to strengthen standards for
3	the financial institutions with which the city does
4	business, and to remove any barriers that you find
5	that would prevent the city from creating a bank.
6	[bell] And so, we've identified a lot of those areas
7	within the Charter, which we're happy to discuss with
8	the Commission as the process goes forward, and we
9	really hope we can work together with you to realize
10	this together. Thank you.
11	CHAIRPERSON BENJAMIN: Thank you, Mr.
12	Morrison. Can you tell me what would prevent a
13	public bank from bidding for the city's financial
14	business?
15	ANDY MORRISON: Well, I mean presumably
16	the city would create the bank. So, it would be owned
17	and controlled by the city. So there—there wouldn't
18	be anything to prevent the city from creating a bank
19	that would be like baked into its mission. It would-
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21	CHAIRPERSON BENJAMIN: [interposing]
22	Right, but wouldn't it have to be licensed under the
23	State Banking Law
24	ANDY MORRISON: [interposing] Yes.

CHAIRPERSON BENJAMIN: --et cetera.

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CHAIRPERSON BENJAMIN: So, it wouldn't be part of the city corporation. It would be a separate corporation that one would have in the city. (sic)

ANDY MORRISON: [interposing] It could be a local development corporation, for example, but the city would through—whether it's through legislation or through the Charter Revision process would—would establish the bank.

CHAIRPERSON BENJAMIN: Carl.

COMMISSIONER WEISBROD: Yes, I have two questions. First, I know that the notion of a public bank, a municipal bank is being explored many places. Is there any major municipalities that's actually established one?

ANDY MORRISON: There this bank of North Dakota, which has actually been around for 99 years, and it's been very successful. In fact, it withstood the financial crash better than the Wall Street banks did. So that's—there is a precedent for it.

COMMISSIONER WEISBROD: But-but the current movement to create municipal public banks, which many cities I know are looking at but no major city has yet established one?

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Charter in any way.

COMMISSIONER WEISBROD:

No, go ahead.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                CHAIRPERSON BENJAMIN: Would it have to
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    be all or nothing?
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                ANDY MORRISON: It does not have to be
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    all or nothing.
                CHAIRPERSON BENJAMIN: Thank you. Back
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    to you Carl.
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                COMMISSIONER WEISBROD: No, I-I thank
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    you--
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                CHAIRPERSON BENJAMIN: [interposing]
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    Anyone else?
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                COMMISSIONER WEISBROD: --answered my
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    question.
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                CHAIRPERSON BENJAMIN: Thank you, Mr.
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    Morrison. Next we have Ms. Goldstein, Emily
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    Goldstein.
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                EMILY GOLDSTEIN: Hi. Thank you. Good
    evening. Thanks for the opportunity to testify
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    tonight. It's really tonight—for the opportunity to
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    testify. My name is Emily Goldstein, and I'm the
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    Director of Organizing and Advocacy at the
    Association for Neighborhood and Housing Development
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    or ANHD. ANHD is a coalition of community
    organizations throughout New York City working to
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    ensure the right to affordable housing and thriving
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NEW YORK CITY CHARTER REVISION COMMISSION 2019 258 equitable neighborhoods for all New Yorkers. our members are excited about the opportunity this commission provides to fundamentally reassess aspects of how our city is operating particularly with regards to both land use and the equitable distribution of resources as well as burdens in neighborhoods throughout the city. I'll be submitting fully longer testimony through your online mechanism. So, I'll just briefly highlight five principles that we hope the Commission will consider as it reviews the various recommendations its hearing. The first is fair distribution of resources and development. One of the dynamics that often plays out in the context of rezoning sites we've seen recently is not actually about zoning itself or about the use of land, but about investment and resources that have in many cases been not seen in low-income neighborhood for decades, actually having a process that required that communities-sorry. Requiring that resources be distributed more equitably and that low-income communities' needs were met outside of any form of the land use process would mean that all communities are bargain from-or are addressing land use needs that are actually about land use, and from a more

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 259 equal playing field. The reality is as it stands now added density is often happening in areas where vulnerable residents are concerned rightfully so about displacement, and they're accepting that density because it seems like the only way to negotiate for other needs that have been left unmet. It's not the dynamic that should be happening in our planning and land use-in our land use processes. I'll go quicker. The second principle is enforceable commitments. This again relates to the fact that a lot of what community residents are thinking about and concerned about with relation to rezoning processes is not actual zoning, but everything else that comes with it. Unfortunately, many of the rest of the package, as it were that often happens in rezoning agreements is not as binding or as enforceable as the land use changes themselves. you change from R6 to R7 it's R7. If a community is promised park upgrades they may or may not get those park upgrades and communities and local community organizations are pouring enormous amounts of effort and resources into trying to make sure that these commitments that were supposed to be part of a package actually get met. So, looking at ways to

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 260 make the entire package genuinely binding, and have it happen sort of upfront and in a fair way, I think would go a long way to changing the dynamics of the [bell] of these arguments. Ten seconds.

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CHAIRPERSON BENJAMIN: Ten seconds.

about the other issues because my co-worker spoke about them, but our three other principles are integration without displacement, really looking at where density is being added, where affordability is being addressed, where residents are at risk of displacement and where additional affordable housing could be created in higher income neighborhoods. Transparency and accountability in the land use process and finally, real community power and ownership. Thank you.

CHAIRPERSON BENJAMIN: Thank you very much Ms. Goldstein. Are there any questions? Thank you. Our next speaker is Paula Crespo from Pratt.

PAULA CRESPO: Good night. Thank you for the opportunity to testify. For decades the Pratt Center for Community Development has worked with community based organizations and low-income communities of color to plan for and realize their

NEW YORK CITY CHARTER REVISION COMMISSION 2019 261 futures. One of the key ways that cities adapt to the array of changes and challenges that they face is through their processes, and that's why this commission's charge is so important. Our currently disconnected planning and land use review systems are not meeting the need to overcome the legacy of racist planning policy and to create affordable housing, quality jobs, equitable access to parks and schools, and infrastructure for sustainability. The land use review process has become one of the few places where unaddressed planning needs can be publicly debated, but if and when communities are equipped to engage, their concerns are often dismissed as out of scope. Other meaningful avenues for addressing these concerns don't currently exist frustrating those trying to make positive neighborhood change and address the underlying causes of inequality. At the same time, more powerful reactionary actors stymie progress towards citywide goals and increase neighborhood inequity. In particular, as Emily just alluded to the city's long-term infrastructure needs cannot be met with neighborhood investments that are tied to new housing density, but not tied to preexisting neighborhood needs many of which are result

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 262 of history disinvestment in low-income communities of color. A comprehensive planning framework can play an essential role to address these challenges and these failings. Lessons that have been critical to other city's successful use of comprehensive planning include merging environmental concerns with land use recommendations, using community plans as building blocks for a larger citywide framework and using the plan to build accountability and transparency into every decision and expend-expenditure made during There are two issues that I'll implementation. provide as examples that comprehensive could help address. The first one is residential displacement, which is rampant, but there's no official measure of risk across the city and the current methods for projecting risk in the context of new development are egregiously flawed. We discussed this and the need for corresponding policies in our recent report called Flawed Findings, and I'm submitting this to the commission as an attachment to this testimony. The other issue that comprehensive planning could make a lot of progress on is Fair Share. The promise of Fair Share is falling far short of protecting disproportionately burdened communities form new

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 263 2 threats to health and safety. Modern data tools and 3 transparent reporting are necessary as are updated criteria. The City Planning Commission should use 4 5 heighted review to prevent unfair siting in over concentrated neighborhoods. These are just two ways 6 7 that comprehensive planning could integrate our systems and set goals towards a more equitable city. 8 Meaningful public participation should be at the heart of any planning process and we need to advance 10 11 the participation of low-income communities of color. Pratt Center looks forward to working with the 12 members and staff of the commission and with 13 14 community members. We're available for follow-up to 15 elaborate and collaborate on the themes I've touched on. Thanks. 16 17 CHAIRPERSON BENJAMIN: Thank you very 18 much, Ms. Crespo. Are there any questions? 19 COMMISSIONER ALBANESE: Yep. 20 CHAIRPERSON BENJAMIN: Sal. 21 COMMISSIONER ALBANESE: It's just that 2.2 you're connected to Pratt Institute I would assume, 2.3 right? PAULA CRESPO: Yeah, we are a non-profit 24

located at Pratt Institute, but we're not the same.

should be an agency for animals. There-why not?

NEW YORK CITY CHARTER REVISION COMMISSION 2019 265 It'-it's a business, an enormous business, but it's a business like every other business. Yet it's never been acknowledged as such with blind eyes and deaf ears to this business as well as to the advocates for decades. The DOH the business needs to be spun out of the DOH, and an animal welfare department created with the proper qualified professionals in place because it's like the wild, wild west. regulations. The DOH is not the property department. They're not qualified to oversee these animals. have not know-how to be involved with the animal care. Here it's run by the Department of Health yet the place is riddled with disease and it's never been dealt with for decades. The only thing the DOH has concerns on is-are human concerns. If an animal catches something that's contagious to humans well then they'll take action, but they're not focused on any real concern for animal welfare. Please let's crated a department that cares about them with the right people. They're just not a disposable commodity. They give us such great pleasure, and yet we just don't think about them and these animals come in looking so wonderful. They're healthy. They get so very sick within-if I could show-I'll show you

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 266 pictures. I'll send them to you. One look will be worth a thousand of my words and the adopters and rescuers, of course, are spending thousands of dollars because the animals are so sick and they don't want to pull any more because they can't afford it. Their-the bills are enormous. You've got the ASPCA whose got a reserve fund of \$225 million. They're doing spay/neuter surgery subsidized with subsidized money. They're ending these poor things back to ACC where their immune system is down, and they're just getting sick and they are killed within days. Sometimes the following day. I know I mentioned that before. DOH does not enforcement. They have a contractual agreement to oversee the health conditions, but they don't enforce it. kill an animal for kennel cough. So, easily treatable with some antibiotics. It goes untreated. It turns into pneumonia and worse. It's bad. very, very bad. [bell] Oh, God. Let's see. There is legislation. I gave that to you. It's passing one by one across the country. It's called the CAPA Bill the Companion Animal Protection Act. It's terrific, and bring in the professionals because they're willing to come and they would like to speak all of us in New

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 267 2 York. You know, there's just no reason in the world 3 that it should continue as it is. It can be great if 4 it's run responsibly and ethically with integrity to these animals. The whole set up here in New York 5 needs to changed, and it's already been proven, and 6 7 if we know it can be better and it's proven it can be better then it must be better. There's just no other 8 correct and moral choice. We can--CHAIRPERSON BENJAMIN: [interposing] Ms. 10 11 Lustgarten. 12 JUDITH LUSTGARTEN: We can implement 13 wonderful systems. I remembered that last time. 14 CHAIRPERSON BENJAMIN: Yeah, sorry. 15 JUDITH LUSTGARTEN: Implement wonderful 16 systems and programs and eliminate those that are 17 working there now. It's going to be the biggest 18 social movement of our times. I have absolutely no 19 doubt, and it's growing in droves and it's time for a 20 new regime of wisdom, moral and ethical integrity, 21 responsibility, humanity, compassion and justice for 2.2 every animal who is unfortunate enough to have to 2.3 walk shelter doors.

CHAIRPERSON BENJAMIN: Thank you very

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much.

3 CHAIRPERSON BENJAMIN: Are there any

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JUDITH LUSTGARTEN: You know I could say a whole bunch more. [laughs]

CHAIRPERSON BENJAMIN: Thank you very much, and the last speaker in this panel is Howards Katzman.

HOWARD KATZMAN: Good evening. I wish to-it's almost morning I quess, but I wish to thank the distinguished Chair and Commissioners for overseeing a process that allows citizens and residents of New York City to have a say in the governance of our city and for the appreciated persistence. My name is Howard Katzman. I represent Policy and Strategy on the Steering Committee for New York City for CEDAW Act. New York City For CEDAW Act is a grassroots coalition of over 300 organizations working for Women's Bill of Rights in New York City. I'm here to speak about our effort to embed a human rights approach to gender and to New York City's charter. I've spend the day riveted to the drama coming out of Washington, and I can only conclude that we did not listen or consider the needs of women

NEW YORK CITY CHARTER REVISION COMMISSION 2019 269 in the same ways we consider the needs of men. January 2017, over 400,000 people marched in New York City protesting for women's rights. The next year over 200,000 marched again. There's the Me, Too Movement and then there's---there are the convictions of prominent men. The ongoing theme is that women also need to be considered. New York City for CEDAW Act's proposal is that the New York City government must consider the effects of women when seed programs are formulated and assessed, when city funding is appropriated and disbursed. With the New York City as an employer treats women equally as men, we often assume the impacts on women unconsciously playing on our biases as to the roles of women. The name of our coalition incorporated CEDAW. CEDAW is the Convention on the Elimination of All Forms of Discrimination Against Women, and international human rights treaty ratified by 189 countries. CEDAW is an international consensus on discrimination against Its 16 articles and optional protocols offer a means of creating a comprehensive framework to assess discrimination against women. CEDAW is a document negotiated in the 1970s when there was understanding of gender as a binary of men and women.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 270 We now have a fuller understanding of gender, and wish to ensure that a CEDAW framework incorporates gender as defined in New York City law. Women and girls, transgender and non-conforming gender individuals. We have been asked how this relates to racial and other forms of discrimination. Gender discrimination is different from other forms of discrimination. Women represent over half the New York City population, but even more importantly, women are represented in virtually every household of New York City. Discrimination against women affects each of us New Yorkers. The most important people in my life are my wife, my daughter and my mother. actively rebel against anything that stands in the way of my daughter [bell] fulfilling her completed potential. Race discrimination is different from gender discrimination. Identifying it is different, the solutions are different but race is recognized in this proposal. We recognize that gender discrimination does not occur alone. Other forms of discrimination layer upon gender discrimination. Members of our coalition can better explore this issue. I wish to thank the commissioners for considering this proposal and incorporating a human

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 271 rights framework in New York City's Charter guided by 2 3 the principles of CEDAW to identify gender 4 discrimination and correct the structural problems that are identified. Thank you. 5 CHAIRPERSON BENJAMIN: Thank you very 6 much, Mr. Katzman. Are there questions? Thank you 7 very much, panel. The next panel Yung Bal Gao, 8 Darlene Jackson. Darlene are you here? DARLENE JACKSON: [off mic] Yes. 10 11 CHAIRPERSON BENJAMIN: Okay. Terry Kuday 12 or Kude. [background comment] Okay, Paul Epstein. Anirudh Dinesh, and David Eisenbach. You won the 13 lottery Mr. Eisenbach. [background comments, pause] 14 15 Sir, you were first. 16 YUNG GAO: Thank you for the [coughs] for 17 the opportunity--18 CHAIRPERSON BENJAMIN: [interposing] 19 Somebody do the clock. 20 YUNG GAO: --Chairman and all the 21 commissioners. I just learned of this meeting 2.2 yesterday--2.3 CHAIRPERSON BENJAMIN: [interposing]

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Could you speak up, please?

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2 YUNG GAO: --and I said, oh, well this is 3 a public hearing. So, I can probably participate, 4 and I attend the meeting and then I thought I learned that I could speak, too. So, I-I'm here, and 5 [coughs] I also hear that, you know, a lot of people 6 7 here talk about the-the abuses. For example, these abuses, and I think abuses of power exists in all 8 those different branches. For example in-in the court [coughs] and also in the Executive Branch. 10 11 best way to prevent such abuse occur I think is to 12 hold those leaders, the head of those agencies of the 13 agencies accountable. The best way to hold them 14 accountable is to lock the power into the island cage 15 of data. When I say island cage, it means really 16 need to be sorted. [coughs] That data should not be-17 cannot be deleted except. It definitely needs an 18 island. (sic) All those-for example if the court of 19 if the Police Department or police officer, those 20 data should be permanent especially with those 21 important document information. If you can keep 2.2 those documents permanent, then you hold them 2.3 accountable. Another one is transparency. Those documents should be transparent, people could see it. 24 When people make decisions that will affect other 25

NEW YORK CITY CHARTER REVISION COMMISSION 2019 273 people's lives, those decisions should be transparent and should be permanent, and then we can keep people accountable. [coughs] And nowadays, technology, you know, really can empower, you know, other people. just make some simple example. For example, I had my parting words and my Fair Share for those exposed to those abuses. "The position to such gross abuses, for example, a position that was a written position made on-last year on March 14-March 14, that we have a snowstorm. The court was closed. How could there be a written position made on March 14? Well, that was certainly made before the hearing. Without a hearing, the decision was already made. How could that happen, a more than that? Then there's that the courts, you know, the judge changed the date of theof the order-lieu in order four times. That's crazy, [bell] and [coughs] I think those things—those things should be put up permanently and those judges that made such decisions willfully make those wrong-wrong decisions should be put up permanent, and the people can see it, and they should be punished.

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CHAIRPERSON BENJAMIN: Thank you very much. Are there any questions? Thank you, Mr. Gao. Ms. Jackson.

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to guarantee a living wage; professional development,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 275 training and workshops. One thing I added was an employee handbook, organizational structure, and evaluations with-so there's mission statements and goals; procedures for grievances, and to hold them with integrity and urgency and to hold the Equal Employment Opportunity Unit at the borough president's offices accountable. This basic improvement would create accountability, transparency, and serve as non-partisan liaison between community boards and the borough president's offices with agreements through the idea of term limits. During an interview with the New York City Council for the Outreach Liaison position for the 2019-2019 Charter Revision, I was asked about my thoughts on term limits as a staff member working at a local community board, and my response was that there are pros and cons. Not all 59 community boards' vacancies are filled, but with adequate investments towards robust outreach efforts for recruitment and advertisement can resolve that. board members attendance is not audited not only at the full board meetings, but not at the community level as well. In addition, it has not affected anydoing re-appointment process, and not all staff

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 276 members need-which is liaisons committees are included. Nor does it provide an in-depth analysis for board members active participation and our contributions to the Community Board. All community board meetings are open to the pubic and should encourage community members from all levels of expertise to have a voice and seat at the table, and part of the decision making process, and board membership should not be determined or dictate participation. Our borough president's extreme (sic) offer should be mandatory for all board members, and offered in the-in the fall and in the spring. Attendance needs to be tracked via a database. [bell] Board members should be required to take a refresher every six months to provide them with the necessary tools and skills to advocate on the behalf of the communities regarding land use, districting, and budget priorities. I'm almost done. Term limits would eliminate a conflict or interest, corruption and biased politics. For example, I have yet to receive feedback and/or decision regarding my application for my-at my local Community Board 9 in the Bronx from the BP's office and my Council Member Representative in District 18 and not all these-all

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 277 2 these seats are filled. Elected officials of gender 3 need to solely operate around constituents' needs, 4 and establish a working coalition task force that meets regularly, and holds public meetings. It needs to be mandatory that all the Council members have 6 7 participatory budgeting in their community district, and work collaboratively with local community boards. 8 CHAIRPERSON BENJAMIN: Thank you. ARLENE JACKSON: 10 Thank you. 11 CHAIRPERSON BENJAMIN: [laughs] 12 there any questions of Ms. Jackson? Thank you, Ms. 13 Jackson. The next speaker is Terri Cude. TERRI CUDE: It's still today. Thank you 14 15 for the opportunity-16 CHAIRPERSON BENJAMIN: [interposing] You 17 need to move the mic closer than you think you want 18 it. 19 Thank you for the TERRI CUDE: 20 opportunity to testify today. I am Terri Cude. 21 Chair of Community Board 2, Manhattan. The testimony 2.2 I'm presenting today was not voted on at our full 2.3 board. Since these are initial suggestions, they were determined during our Charter Revision Task 24

Force meeting. So, they are preliminary to any

NEW YORK CITY CHARTER REVISION COMMISSION 2019 278 official position. I'm going to just go through the overarching concepts that—that relate to community boards that we felt were very important. Community Board written resolution shall be-should be respected as the official voice of the community and should be given full weight and consideration as Community Board recommendation should be presumed as authoritative and shift the burden of proof to the opponent rather than always being on us. All agencies should include community boards in the review processes and should be mandated to seek input from any and all affected boards. Agencies should be required to improve coordination between and amongst themselves as well. We believe term limits for board members should be opposed as they are contrary to the best interests of the community. We have a lot very complicated issues that we deal with, and it and it takes years for us to learn our jobs, and then do it well, and then onto more specifics, land use review. Community board input is advisory, but it should be recognized as an official voice of the neighborhood in which the land use action is contemplated. have the meetings that happen in the community.

People can access us. People can reach us. They

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 279 can't always get down here. They can't-I'm-once the train is—is leaving the station, right, once—once at every step, the process becomes harder to change or So, what happens early on in the community board process is very important to get and to be-to be utilized as not just oh, well, it's going to be, yeah, they don't want a building, they don't want a school outside their door. That's actually not the case. We are very thoughtful and very careful. addition and for the Charter City Environment Quality Review. CEQR is flawed. Each of the defined categories should be considered in the context of the aggregation of buildings and structures in the impacted area, and not just in isolation each one. Categories most often cited by communities that were discussed in our deliberations are schools. The C calculations are just-they're just not accurate for the city. People are staying. Park requirements, sewer, waste, infrastructure, emergency preparedness and [bell] and public transportation. There's more I'll email.

CHAIRPERSON BENJAMIN: Okay, thank you very much. Are there questions?

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COMMISSIONER: Just Terri, are you going

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3 to submit that? It's—I know you spoke a little
4 extemporaneously, but can you submit that as well.

5 CHAIRPERSON BENJAMIN: Yes, she said she 6 was going to email.

COMMISSIONER: Good. Okay.

TERRI CUDE: Or-or-or use the website.

COMMISSIONER: Thank you.

CHAIRPERSON BENJAMIN: Are there other questions. Thank you, Ms. Cude. Our next speaker is Paul Epstein.

PAUL EPSTEIN: Thank you. I've worked for two mayors offices and consulted around the world. Well, you see my printed testimony with more of my bio, and additional topics that I have addressed after the one I will talk about now. The city's land use process is broken, heavily tilted in favor of whatever City Hall wants, and against local community interests. When a Mayoral agency wants towants a project for neighborhood rezoning they fully control the process and content. Once ULURP starts, mayoral agencies run out the clock, and leave community drive alternatives sidelined to activists who try to get Council Members to negotiate bits of

NEW YORK CITY CHARTER REVISION COMMISSION 2019 281 their plan into the final plan, and even when Council or really the local Council Member wants to include part of a community alternative, another barrier can Some or all of the changes maybe ruled out of arise. scope and not allowed. Just one example: Last year the City Council produced an excellent report: Planning for Retail Diversity. With recommendations include store size restrictions to preserve space for small businesses. Forget about that during the de Blasio Administration, which hates the idea because if in the rezoning process the lead agency doesn't include those restrictions, any attempt to add them through City Planning or Council changes will be ruled out of scope. No matter how much there is community support, those restrictions will always be out of scope if the lead agency does not proposed them first. That's just one example. The land use process needs many fixes. I offer one to help level the playing field for the community. This would apply to any city proposed land use action, and any privately proposed plan that covers more than say a minimum area of a square block perhaps. The Charter should enable alternative plans that garner enough community signatures to be recognized in the land use

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 282 process for consideration by City Planning in the Council. A signature deadline before the borough president's hearing will allow interested parties enough opportunity to review and comment on alternatives in the rest of the process. A number of signatures, and I'll suggest 200, it could be higher, should be set high enough to require significant volunteer effort, but not so high as to be very difficult without paying petitioners. Signatures should be acceptable from voting age people who reside in owned businesses and/or employed within a half a mile of the initially proposed action. at City Planning and Council say these modifications to the agency are the sponsors' plan to include any component from a recognized alternative plan and not be considered out of scope due to being more restrictive in existing zoning for our initial proposal. I have more things that I will be addressing in written comments and in some comments that I submitted in the written testimony that I've given you now. If you want to ask questions about any of them I'm here. [coughs]

CHAIRPERSON BENJAMIN: Thank you for

condensing your testimony [bell] and we appreciate

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 283 that you'll be sending it to us either by email, which would be the best or on our website. Are there any questions? Of Mr. Epstein? Seeing none, I think you and look forward to seeing the rest of your testimony. Mr. Dinesh.

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ANIRUDH DINESH: Thank you Chair Benjamin, and thank you to everyone on this commission for your service and for giving me the opportunity to testify tonight. My name is Anirudh Dinesh and I'm an Associate Research Fellow at that Governance Lab. We're an action research organization based at NYU and we focus our work on studying hard to leverage new technologies as well as the collective wisdom of our communities to improve governance and make people's lives better. I'm here to testify in support of participating law and policy making that we call Crowd Law, and urge this commission to include such innovative and participation practices for law making in its Charter recommendations. Crowd Law is a simple, but powerful idea that parliaments, governments and public institutions work better when they boost-boast a citizen engagement levering new technologies to tap into the diverse sources of information, judgement

NEW YORK CITY CHARTER REVISION COMMISSION 2019 284 and expertise at each stage of the law and policy making cycle. Doing so improves the quality of as well as the legitimacy of the resulting laws and policies. The Gov Lab's current Crowd Law documents over 100 examples of initiatives from around the world across the various stages of lawmaking starting from identifying problems and suggesting solutions to co-drafting laws and evaluating policy outcomes. city in Barcelona, for example, is a platform that allows city residents to make proposals and comment and vote on other proposals for Barcelona's Municipal Action Plan. Another example is Promise Tracker, a platform that will update NYC's media lab, which is being used by the Comptroller General of the State of Pari in Brazil to engage school students in the process of tracking the outcomes of the school lunch policy. To further promote the value of participating law and policy making, the Gov Lab has led the movement to drat the Crowd Lab Manifesto, a statement of 12 principals, which articulates the importance of developing new ways to include more diverse opinions and expertise at every stage of the decision making process, at the local, regional, national and international level. The manifesto has

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- 2 been signed by 136 individuals and with 16
- 3 institutions since its public launch just a week ago.
- 4 On a final note, I also want to take a brief a brief
- 5 moment to thank Council Member Ben Kallos for his
- 6 advocacy for the advancement of Crowd Law and giving
- 7 New York City residents more voice in the legislative
- 8 process. Thank you again for this opportunity.
- 9 CHAIRPERSON BENJAMIN: Thank you, Mr.
- 10 Dinesh. I know you have that. Would you be sending
- 11 | what you're reading to us?
- 12 ANIRUDH DINESH: Yes, I can send it to
- 13 you by email. I also have copies of the Manifesto
- 14 for you all.
- 15 CHAIRPERSON BENJAMIN: Oh, that would be
- 16 great. Are there any questions of Mr. Dinesh?
- 17 | Thank you very much. We will certainly read that.
- 18 | Last but not least, I have David Eisenbach.
- 19 DAVID EISENBACH: I appreciate that.
- 20 David Eisenbach. I teach history at Columbia and I
- 21 | ran for Public Advocate in the-last year's Democratic
- 22 | Primary. It struck me tonight that so many of our
- 23 problems as a city get back to the fact that our
- 24 democracy is broken. The founding fathers never
- 25 | intended for there to be a professional class of

NEW YORK CITY CHARTER REVISION COMMISSION 2019 286 politicians whose main focus is keeping their job or moving up the chain. Not defending their districts from bad rezoning plans and the boroughs from the same, right, but perpetuating their political power. And so, I'm urging you to make reforms that open up the process and enable citizens to enter into the political process in New York City. Now, the-the mayor's plans to-to reform the Campaign Finance Charter Revision actually will inhibit nonpoliticians rom entering the process. Lowering the campaign donations actually when you're collecting money from friends and family, you need those \$4,000 checks just to get started. My campaign spent \$57,000. Half of the money I raised came literally from my father, my mother, my sister, my wife, my brother-in-law. You know, that's how you have to get started in this process. You also need to lower the threshold for the matching funds. The Mayor's Plan doesn't lower those thresholds, but it increases the amount of money you get if you hit the-the threshold. So that will actually make the rich politicians even So, if you really want to reform the process, also require that any candidate that's on the ballot be included in the debate. We can't have

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 287
the situation, which we have right now where New York
One gets to decide who gets to debate and who
doesn't, and it's often based on how much money
they've raised, right? When you have a system where
it's all about the money, how can you expect that
they won't sell out the communities or that they
won't allow towers to be built that cast shadows over
gardens, and that you won't communities like Inwood
that are being rezoned and are losing their
character. We're losing our city because we've lost
our democracy, and so please in your reforms figure
out a way to take our democracy back, open it up and
take it away from the money. Thank you.

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CHAIRPERSON BENJAMIN: Thank you very much. Are there questions? Thank you very much. And the next panel [background comments] Susan Lerner, Jerry Goldfedder.

FEMALE SPEAKER: Is Jerry here.

CHAIRPERSON BENJAMIN: I didn't see

Jerry. Okay, whoops, I dropped Susan. Mr. Poppa.

Thomas Burton, Guy Guider, Mr. Guider. Liz Barry.

Step right up into the winners' circle. Liandra

Requena, Liandra. Yeah, I think she's right there.

[background comments, pause] One, two, three, four,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 288 five. Do we have five people? And Lowell Van Der Valk [background comments, pause] Okay, Ms. Lerner.

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SUSAN LERNER: Yes, thank you and thanks to the Commission for your patience, and I want to commend you on doing something unusual, which is that you are taking people in the order in which they signed up. Normally, I would have been on the first panel as, you know, and advocate, and I think it's absolutely appropriate that the public is intermixed. So, thank you for that. I'd like to summarize and get right to the chase. I'm going to say something, which I think a lot of the Good Government community would disagree with. I urge you to be ruthless in committing triage, and to focus on a very few essential issues primarily land use because I believe, and at Common Cause we believe that a charter revision commission especially one that has a limited time and actually a year is frankly not a huge amount of time when you are dealing with a document as complicated as the Charter, but you need to make some choices. There have been some intriguing ideas, which have been suggested just here in Manhattan, and I'm sure many other-others in the other boroughs. But I would suggest to you that the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 289 most pressing issue that is facing the city that is the thorniest, the most difficult, which needs the most concern, hard work and consent to this building is land use. And I would suggest to you that that should be the primary charge of this commission. think it's going to take all of your energy, all of your patience and all of your wisdom, and through a difficult process in the year to come up with a workable reform for our land use process. So, that is my primary suggestion to you and another area which really we've heard testimony about, which I think also is one that would be appropriate for the Charter Commission is dealing with the problem of the Civilian Review Board. It's not in my written testimony, but I have been impressed with the testimony. We make some suggestions along the lines of voting issues, which might be appropriate for the Charter, and lastly, in my written comments I talk about two areas, which the earlier Mayor's Charter Revision Commission identified as unfinished business. I frankly believe that those issues could be dealt with by the Council, but we did draft proposed revisions to the Charter, actual language for setting up an independent districting process,

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 290 and we drafted proposed changes to the Charter that would set up a rank choice voting system, and I will file those with you through the website so that you see what we have suggested previously. But on the other good ideas that have been introduced by other organizations, and members of the public, I suggest you identify the ones that you think are intriguing and send them down to the Council. Thank you.

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CHAIRPERSON BENJAMIN: Thank you very much. Are there any questions? Council Member—no, you're not a Council Member any more. Commissioner Fiala.

Lerner, thank you for your submission. I—I think—there are two things. One, I'd appreciate it if
Common Cause could provide in supplemental material
their thoughts on how to improve service delivery in
the Outer Boroughs and whether or not there is an
opportunity to strengthen the borough voice through
the Office of the borough president, right, without
greatly diminishing the checks and balances of that
system that we have in place. I think that is
probably one of the most important things that could
come out of this body's work is to address we're

NEW YORK CITY CHARTER REVISION COMMISSION 2019 291 going on 30 years almost. Next year it will be 30 years, and quite frankly, there's a disconnect between the ability of the city to deliver adequate services to the people of this city, and what the Charter suggests the city should be able to do through its office holders. So, any insight that you could provide this Charter Revision Commission in that area would be greatly appreciate because this is at the heart of what local government does: Delivering municipal services. So, I realize you want us to focus on those kind of big three areas, but it's kind of a-I've been dealing with this, too, now. I started this in the late '80s. I voted against the '89 Charter precisely because we would be fearful as were the Board of Alderman in 1901 from Brooklyn fearful that in a consolidated city you would have a centralized government that over time would lose sight of the localities outside of the central area. So, any quidance you all can provide because I know you've all done great work in the past, and have lots of thoughts on detailed proposals. That would be welcomed.

SUSAN LERNER:

suggestion, and we will-we will do our best to

Thank you for that

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 292 provide you with some suggestions. It may take a little time, but we will take it up.

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CHAIRPERSON BENJAMIN: Thank you very much, Ms. Lerner. Are there any other questions. Now, we'll hear from Nikolai Popa.

NIKOLAI POPA: Good evening, ladies and gentlemen. My name is Nikolai Popa, and I want to apologize to you guys for my terrible accent and possible grammatical mistakes in my testimony. I'm a civic activist and immigrant New Yorker. I am speaking here to support the proposal made in previous hearings, and not only from myself, but from—on behalf of the civic organizations and groups that are organizing and advocating for at least 20,000 people from future for certain counties according to the census. As an immigrant who escaped a terrorist regime in my own country, I want to focus my testimony on one of the most important elements of democrat's representation. Recommend to amend Section 18 of Chapter 1 of the Charter by replacing the bureaucratic Office of Immigrant Affairs with representative commissions of immigrant community leaders under the Mayor. This concerns immigrants of every ethnicity, race, sex and background. Our city

NEW YORK CITY CHARTER REVISION COMMISSION 2019 293 is nowadays 37% foreign born. It's in official numbers, and I'm sure everyone who is in the city can say those numbers are much higher. Let's not forget about those who was born here, and by all-by officially an American by other mans or still immigrant. We need to have a voice in the city government. The current Office of Immigrant Affairs does not provide you with representation and social or police prospects, or new economic opportunities and it's not rare or responsive what's happening through and among communities. Immigrant organizers and leaders are excluded from participation in the government, and it's bad for the city, for such city as New York is. The city which has always been known for its diversity and liberal spirit, many communities possess important information the city needs. For example, immigrants for Russia know quite a bit about some of the super rich as a sage-as safest of the currently regime. But they speakspreading their inclusion in the city buy up real estate, lending money, and trying to bribe some position as well. Our community and our organization know and understand a lot about those people, and can provide some insights and useful information to the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 294 city for such commission we propose. Especially, it's important in our-in our days. Such commission already exists in San Francisco, Portland and Houston and they include immigrants. For example, San Francisco has an immigrant rights commission, which by law must ensure and provide that half of its members are immigrants. We urge you to make sure that our city follows best practice. A member of such commission should be appointed from among the candidates submitted by immigrant and enforcement organization. Its composition should be approximately proportional to the size of major immigrant communities, but no less than the community of 200 or 300 people or more. To be effective and independent, and fully committed these commissioners must be a set of public employers. Also, we recommend they should have a local office in every borough [bell] going by their own immigrant leadership councils. Thank you very much for your attention, and it's an honor for me to speak here to you this night. Thank you.

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CHAIRPERSON BENJAMIN: Thank you very much for speaking. We've had other representatives who are from other borough hearings that we've had

NEW YORK CITY CHARTER REVISION COMMISSION 2019 295
who have spoken about the same issue about the Office
of Immigrant Affairs, and particularly the
proportionality. So, that is something we'll be
looking at, and if you can send us a copy of your
notes, we would appreciate it. Are there any
questions form Mr. Poppa.

COMMISSIONER FIALA: I'd just say your

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COMMISSIONER FIALA: I'd just say your English is perfect.

NIKOLAI POPA: [Laughs] Thank you.

CHAIRPERSON BENJAMIN: Okay, hearing no questions, the next speaker is Thomas Burton.

THOMAS BURTON: Good morning. My name is
Thomas Burton and I am—I'm here as—I'm both a
community board member of Community Board 1, but I'm
speaking personally, individually, but I will talk a
little bit about my experiences as community board
member. But I'd like to first start with letting you
know that I'm a small businessman. I've had a
sailing business for the last 18 years in Lower
Manhattan. I operate large iconic and historic
sailboats and I'm her to tell you that I've had a lot
of problems, and I'm 18 years going, and I still
don't have a dock, and I think I'm still season to
season. I employ over 50 people. I have a payroll

NEW YORK CITY CHARTER REVISION COMMISSION 2019 296 of over million dollars, and I don't have a dock, and I think the reason for that is-is something that I was told is a charter reform issue years ago, and-and so I'm-I'm here, and it's-one is the RFP process. It penalizes small businesses because there's a financial task on every RFP that I've responded to, and where your balance sheet determines you could be perfectly a viable candidate. You could have-you could be able or competent at the-for the task or in your-in your response in every category. But if you have a balance sheet of \$1 million dollars or \$3 million, you know you can afford the contract or whatever you're going for, is somebody who shows up with a \$30 million balance sheet or a \$50 million balance sheet, you lose and that's that, and I've been told that. So, if you would in your review of the City Charter look at how to maybe not advantage, but at least not disadvantage smaller businesses that provide local unique services that I would say my first recommendation would be a financial task, which isn't a yes or no, not how big. And I, it sounded like the highest and best use of public lands. fact, you know, you have to take the highest bid. Those seem like two-two absolute and-and that

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 297 adhering to those really disadvantages a lot of the local flavor and color of it could, you know, make New York or keep New York as very diverse, you know, exciting place for small little pop-up, you know, I have other-I think I'm about to run businesses. out of time. So-oh, so, as a small business on the waterfront you have 500 miles of coastline. Perhaps there's some way to [bell] have an ombudsman where a waterfront district or something like this could-has been proposed, and because they're unifying all the jurisdictions there's EDC. There's the Port Authority, there's Select Bus Service, HRPT, the EPCA, and New York City Parks, which all have waterfront properties. And on top of that, insurance. The city self-insures, but a lot of businesses have trouble with certain insurance plans especially when they run into city and-and other, you know, property, and/or public properties, and so if there are an insurance-if-if you would consider a-a way for the city to consider New York City Bank a municipal bank, consider New York City municipal insurance company that would look at that. There are commodified things now that could certainly be taken up by a city like ours, banking and insurance.

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 298
2	it's-it's just extractive and very hard for small
3	businesses. As a Community Board member
4	CHAIRPERSON BENJAMIN: [interposing] Um
5	THOMAS BURTON:I-I will waive. I
6	can't do anything more, but I'm support of a lot of
7	what all these really smart people have said on land
8	use, and the ULURP has been awful for a community
9	board member [bell] to be able to respond. [bell] I
10	suggest-I'll put it in writing, but that
11	CHAIRPERSON BENJAMIN: [interposing] Yes,
12	that would be good.
13	THOMAS BURTON:that the community
14	boards come up with the ability to advocate with a
15	budget for climate change and other forward looking
16	things that are—may be global and national, but
17	really are local, and could have a lot of
18	CHAIRPERSON BENJAMIN: [interposing]
19	Thank you.
20	THOMAS BURTON:moments
21	CHAIRPERSON BENJAMIN: [interposing]
22	Thank you.
23	THOMAS BURTON:of course, from
24	smaller.

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 29
2	CHAIRPERSON BENJAMIN: Thank you. I just
3	want to make sure I understood what you were saying.
4	Are you saying that in the process the RFP process
5	for lease of use of city piers, docks and other
6	things that you're suggesting this reform?
7	THOMAS BURTON: I've responded to EDC
8	RFPs. I've responded to Parks.
9	CHAIRPERSON BENJAMIN: [interposing] But
10	the RFP was like lease or other use of city
11	THOMAS BURTON: [interposing]
12	[interposing] Yes.
13	CHAIRPERSON BENJAMIN:or other uses of
14	city
15	THOMAS BURTON: [interposing] Yes. In
16	response to—as a respondent, I have lost each time
17	I'-occasionally, I've been pulled aside and said,
18	"Your balance sheet. You had every other category
19	perfect."
20	CHAIRPERSON BENJAMIN: Just-just wanted
21	to make sure, and are they saying your balance sheet
22	or the amount you can offer to the city for the
23	lease?
24	THOMAS BURTON: They were both actually.

CHAIRPERSON BENJAMIN: Okay.

relationship with a city agency or a state agency.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    am a sub-I'm a-I'm a month or a season to season
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    tenant or sublicensee of somebody who had more money
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    than me and a bigger balance sheet.
                COUNCIL MEMBER FIALA: Okay, thank you.
                CHAIRPERSON BENJAMIN: Are there other
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     questions. Thank you Mr. Burton.
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                THOMAS BURTON: Thank you.
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                CHAIRPERSON BENJAMIN: The next speaker
     is Ms. Barry.
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                LIZ BARRY: [off mic] Hello.
                CHAIRPERSON BENJAMIN: You're not on the
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    mic. It should be red.
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                LIZ BARRY: [on mic] Okay. Hi, I really
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     appreciate this opportunity to listen and speak, and
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     I'm actually interested in how we speak and listen at
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     scale. My name is Liz Barry. I'm nobody in
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    particular, but I collaborate on collaboration.
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     [coughs] I got really interested in Chapter 47 the
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     Public Access to Meetings and Information.
                                                 There's a
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     real opportunity there for supporting our public
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    conversation. When we talk to each other in settings
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    like this, our word come out in a mix. There's
     gripes, there's questions, there's data. There is
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perspectives, demands, visions and the crowd sits.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 302 We go one at a time. No way to signal except jazz hands, and [coughs] generally and in a democracy people get apathetic and people get turned off. When they're not being heard. So, I suggest that by using some well known facilitation methods that are used in settings locally and at larger scales around the world, we could better organize our public conversations. We separate out, facts, feelings, There are fancier names for those but ideas, action. I'll email them, and some tools to help those phases scale we can as a public send clearer signals to These steps can happen in an ordered government. series or they can happen simultaneously with someone who can dynamically facilitate and organize a public conversation. Documenting this participation at each step with the sophisticated surveillance we all have in our pockets, much less on the tripods will make it easier to track if the ultimate decision points match what people said. So, facts include data, studies and identifying what's not known. Feelings also includes perspectives, conflicts, attitudes, and only after we go through those do we put some ideas out. Thank you different this is from the way city agencies land a proposal in the public, and all the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 303 feedback comes out at once in cacophony. With some adjustments, what's described in Chapter 47 might actually be able to help other city agencies align their public engagement processes, and make it clearer how participation relates to power thank you. [bell]

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CHAIRPERSON BENJAMIN: Could you give us a little more? You don't have to stop right, at the second.

LIZ BARRY: Well, it's 12:15.

CHAIRPERSON BENJAMIN: I know that.

this: On another island an island that happens to be its own country, 23 million people in Taiwan there's a working model. They've taken what we describe in our Chapter 47 and turn it into a public digital innovation space. That space supports each agency in doing public engagement, because each agency is busy doing its agency mandates. [coughs] They may not also be very good a public facilitation. They may not be good at working with each other as we've heard this evening. [background comments, pause]

COMMISSIONER HIRSH: What is the change exactly that you think is necessary I Chapter 47 to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 304 make sort of better facilitation of public discourse occur.

LIZ BARRY: The chapter could specify a facilitation mode called ORID. If you want to look it up, that's-it's most well named-well known technical name for objective reflective interpretive and decisional phase, but I prefer the emojis for facts, feelings, ideals and actions. So, by recommending this structured conversation technique or it's called focused conversation technique for Any time a complex issue is being talked about in well the way that people talk, when ideas and complaints are coming all at once, these facilitation practices are very well tested and not too hard to train, but they've been locked up in a profession called-a profession of professional facilitators. And, I'm active in the civic tech world I suppose generally that's fair to say, and one of the spaces where we're breaking out techniques that have been locked in professional silos is in facilitation and building open source technology to help it scale. I'm happy to write this up and explain it. actually doable, and it's helping an island nation

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 305
make Crowd Law with tens of thousands of people
participating in the time.

CHAIRPERSON BENJAMIN: We would appreciate it if you wrote it out and sent it to us. I'm-I'm interested.

Thanks for having me.

CHAIRPERSON BENJAMIN: Thank you.

Leandra Requena.

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LEANDRA REQUENA: Good morning.

CHAIRPERSON BENJAMIN: Good morning.

LEANDRA REQUENA : Good morning, Mr.

Chairman and Commissioners. My name is Leandra
Requena. I'm an activist and also a junior member of
SEIU 32 BJ, and leader of Committee Orasca of Make
the Road New York. I would like you to consider a
proposal of suggestions of petitions that I'm calling
because it's something that was concerning for a long
time. It's we are pet lovers, and—and I'm asking for
why the pet lovers we don't have that tax deductions
because it's so important. Pets are an important
just for the human people. I man for humans for
everybody, and it's important because they are
companions. They are therapy for kids, for seniors,

for senior citizens. They are our bodyguards in our

NEW YORK CITY CHARTER REVISION COMMISSION 2019 306 They can-they are so significant in our lives, and based on that, we have the right to ask for tax deductions. First of all, pet lovers we have supported that commercial industry: Clothes, food, and also the-the college and when the high school or junior high-I mean the high school young people is starting a new career, most of them there is a high percentage they-they-they have that goes for-to be better in areas. And that does cost a lot of money, and if we are-if we won't-we-we create jobs with We create jobs, we create economy. That's increased in the city the taxes for taxpayer. people who was invested, but those taxes doesn't affect us. The pet lovers instead that they heard the

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CHAIRPERSON BENJAMIN: Yes.

people who was saying about the animal cruelty.

LEANDRA REQUENA? We can't have it. I

believe that—I have—just have one—one week to know

about this Charter of the City, but I'm going to

submit because I am going to get the signatures

because I talk with them people. I can give

testimony for people who saved their lives just

because they adopt a cat, but they—they care [bell]

and they safe their lives. There's—a friend told me,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 307 you know, I was ten years with this cat, but some day she never did. She was in—she would approach me, she was as—I mean meowing over her when she said, What did you bother me? And it was the kitten almost save her life. Just this one. I can give many testimony. I can submit on all those things, but please we need—we pet—as pet lovers we need a tax deduction.

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CHAIRPERSON BENJAMIN: Okay, thank you very much, Ms. Requena. Are there any questions? Thank you and now Mr. Van Der Valk.

LOWELL VAN DER VALK: Thank you. My name is Lowell Van Der Valk. I'm President of Carnegie Hill Neighbors. We're located in the Upper East Side on the north end towards Central Park. I would like to speak to the issues of land use. My colleague is sitting right next to me mentioned that you might apply triage because change a charter is so huge. can't even imagine what you are coping with, but I will speak to the issues of land use and-and let you make the decisions. We think that-that some of the loopholes should be changed in he zoning laws, those loopholes are gerrymandered lots, which can-which can be used to avoid certain requirements of zoning or they can be used to increase the amount of floor area

NEW YORK CITY CHARTER REVISION COMMISSION 2019 308 that you have available. Also, we-we hope that the idea of voids and stilts to increase the height of a building can eliminated, and third the-the height of floors should be regulated. I know in the old day they didn't. A floor was a floor, and that's because churches and schools needed bigger floors and there was-I think there was a sympathy to those organizations, but it's being abused now in tall buildings. The second thing is I very much am sympathetic to the broader approach that was outlined by Borough President Gale Brewer, and-and Council Member Keith Powers early on this evening that we cannot just limit our view of zoning to just the districts. The block becomes the basic ingredient for assessing what a zoning district is, and we have to look more broadly and this-this will affect how we might view tall-taller buildings in different areas of the city so it's not just one size for one roof fits all. Third, just as a practical thing, whenwhen we have a 45-day period in which we can comment on a new building, it's on the Internet. The plans are on the Internet. However, it's very hard to know when that 45-day period starts and when it ends.

It's hard to know when it starts because there might

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 309 2 be certain things happening in the lot, and you look 3 at the website and then, you know, you have to track it every week, but not everybody is capable. It 4 would be nice if there was a bigger warning like if 5 there was some kind of a sign with a certain color 6 7 and a certain size that had to go up and the 45-day period starts. Also--8 9 [interposing] Are CHAIRPERSON BENJAMIN: you talking about the Building Department 45 days? 10 11 LOWELL VAN DER VALK: 12 CHAIRPERSON BENJAMIN: Okay. 13 LOWELL VAN DER VALK: Yes, for new buildings, and-and-it's the comment period. It's 14 15 when you're allowed to make comments. 16 CHAIRPERSON BENJAMIN: Right. 17 LOWELL VAN DER VALK: And the ending of 18 that 45-day period is also tricky because they often 19 don't put up the real plans. It's-it's a-it's a-it's 20 a provisional plan, which then is revised during the 21 45-day period and you really should be extending the 2.2 45-day period and then also [bell] Holy cow, I-I-I 2.3 hope you'll let me go a little further. CHAIRPERSON BENJAMIN: Just a little 24

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because I others-

LOWELL VAN DER VALK: [interposing] Also the-the need for-for a timely response for challenges to the Building Department because if they drag it out three or four months then the-the building goes up and the issue is moot. Also in ULURP I just want to say I think what's in ULURP that is so important is the scoping period. Again, if the scoping period cold be stretched or if it could be done in a way that alternatives have to be presented, that there's more community feedback that the experts and the developers have to appear before-before a public body so that before this—the clock starts ticking, you have a chance to influence matters. Then, finally on-and the Environmental Impact Statement needs to be made accessible to the public. You must take into account a greater allowance for neighborhood character and not-on the LPC I just want to say don't place it under the City Planning Commission. Keep it an independent agency, and give the LPC staff a break. Let the August period be one where there is no hearing. They can keep that apparently. REBNY wants--

CHAIRPERSON BENJAMIN: [interposing]

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                LOWELL VAN DER VALK: --a hearing in
    August. Okay.
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                CHAIRPERSON BENJAMIN: Thank you.
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                LOWELL VAN DER VALK:
                                      Thank you.
                CHAIRPERSON BENJAMIN: Yes, could you
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    send us your testimony?
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                LOWELL VAN DER VALK: Yes, I will. Thank
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    you.
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                CHAIRPERSON BENJAMIN: Thank you.
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                LOWELL VAN DER VALK: I will. Yes.
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                CHAIRPERSON BENJAMIN: Are there any
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    other questions of Mr. Van Der Valk? I thank this
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    panel very much.
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                LOWELL VAN DER VALK: Thank you.
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                CHAIRPERSON BENJAMIN: And for those of
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    you who are sending us your testimony--
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                LOWELL VAN DER VALK: [interposing] I
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    appreciate it.
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                CHAIRPERSON BENJAMIN: -- We appreciate
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    it very much. Our last panel Kelly Grace Price,
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    Michelle Boyson, James Trecus, Scott Kaplan, and
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    those are all the slips I have. Is there anyone here
    who submitted a slip, and whose name has not been
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    called? Okay then.
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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                SERGEANT-AT-ARMS: [off mic] Folks, if
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    your name was called, please come to the table, and
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    the folks who have patient, we appreciate your
    introduction. (sic) [background comments, pause]
    If anybody has copies of statements please leave them
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    here.
                CHAIRPERSON BENJAMIN: Ms. Price. Is Ms.
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    Price—are you Ms. Price?
                KELLY GRACE PRICE: I am Ms. Price.
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    Thank you.
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CHAIRPERSON BENJAMIN: Okay.

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KELLY GRACE PRICE: Thank you Chair
Benjamin and the members of this distinguished
Council for listening and continuing to move on late
into this new day. But, you think you know what I'm
going to talk about today, [laughter] but I'm not
going to talk about a citywide pet production agency.
Ms. Benjamin, I believe that you have the only
physical copy of my testimony. One was printed out
for you specifically and—and it was emailed to the
rest of you. I'm Kelly Grace Price from the Jails
Action Coalition/Close Rosie's. I'm a member of the
ID and the Four Freedoms. I'm really just nobody.
Everyone else here, Susan Lerner, and everyone has an

NEW YORK CITY CHARTER REVISION COMMISSION 2019 313 important title. I'm just someone that really shows up at hearings [coughs] specifically around women's rights issues and Department of Correction issues. I've been rallying at the Board of Correction specifically to end the rape crisis for the last five or six years, and my comments today specifically are around three different periods, three different areas in the Charter that I believe could significantly increase safety for girls and women in New York City. I've emailed them and I don't want to bore you by reading off, but I'll just sort of give the highlights of my ideas. And I am a member of the Downstate Coalition Against Sexual Violence, which you may or may not know includes everyone that works in this area. People from the DA's offices, people that work in advocacy groups. Everyone sort of gets together, and really what we're having right now is a crisis of investigatory management in all of our city agencies and all of our departments. In the NYPD, in the CCRB in the Department of Correction, the City Council and the Department of Education and NYCHA. We have a crisis of great proportions regarding sexual assault, rape and sexual harassment. As someone who has lobbied carefully and meticulously,

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 314 specifically one of these agencies, the Department of Correction vis-à-vis the Board of Correction, we've hit no small amount of enormous problems just trying to implement a sexual assault prevention and—and investigative plan. The Prison Rape Elimination Act has literally been ignored by the Department of Correction even though it was briefly embraced back in 2016, and the Department's Charter was revised with a PRIA Rule, but you'll see in my testimony I included links. Helen Rosenthal and Keith Powers and Rory Lancman held a hearing a couple of weeks ago about this issue, but really we-we-we-the department doesn't follow direction. The department does its own thing, and I don't want to make my testimony, which is very short at this point, the remainder of it about rallying at the Department of Correction. The most important thing that I believe that you can do for women and girls [bell] is in New York City is to create a new oversight agency for rape and sexual assault and sexual harassment. Specifically, again city agents or employees against the population, I would love to see that agency spread so that it is-it is an oversight board for all sexual assaults and-and rape and sexual harassments. There is a precedence.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 315 The-the federal government the Department of Defense spent a long time creating SAPRA, SAPRO and so there is a precedence for blocking a lot of different agencies together to create such a complex board. Now this particular agency, of course, would step on the feet of a lot of other agencies, and it would be very complicated, but there is a lot of backing that you wouldn't know from the low turnout of-of women here screaming about their-their rape or their sexual assault not being investigated thoroughly, but believe me, there-there are a lot of people working on this issue and thinking about this issue, and-and even though I'm a lone voice, please consider it heartily. I know it wouldn't make one of Susan Lerner's top lists, but please consider it heartily. I also ask you in my testimony to consider revising the Board of Correction Charter because currently the Board of Correction is the only oversight board over the Department of Correction, but they are very unevenly compromised. It would be-I-I made some specific suggestions about how to revise that, and then finally, the one last thing that I have personal experience with that no one is talking about is this money that's flowing into-into different city

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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     agencies from venues outside of the City Council.
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     For instance the NYPD is making tens of millions of
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     dollars a year off of its Royalty Share Agreements
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     with technology corporations such as Microsoft and
     Palantir and the same with the Manhattan District
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    Attorney's Office I believe. These things need to be
    looked at, and I appreciate you letting me go over a
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    little bit, and my testimony is detailed. Thank you
     so much for listening to me, and for your service to
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    the City of New York, and Frank Sinatra thanks you
     for letting him appear at the door as well.
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                CHAIRPERSON BENJAMIN: [laughter]
                                                    Thank
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     you so much.
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                KELLY GRACE PRICE:
                                    Thank you so much.
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                CHAIRPERSON BENJAMIN:
                                       Thank you, Frank.
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     [laughter] Are there any questions? Thank you very
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    much. The next speaker is Michelle Boyson. Is that
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    person here?
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                FEMALE SPEAKER:
                                 Oh, no she isn't.
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                CHAIRPERSON BENJAMIN: James Trecus.
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                JAMES TRECUS: Yes, I am. Yes. I'm a
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    community leader for several decades, and a member of
    both major political parties. I'm very involved in
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the community. I've helped get elected Democrats,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 317 Republicans, third-party candidates. I'm here on several issues and they're valid questions that should be done as a referendum. Regarding campaign for-campaign reform, our City Charter should only allow local donations, and prevent out-of-state and out-of-the country donations to influence our local elections. So, the question should read: Do you want out-of-state and out-of-the-country campaign donations for local New York City elections to be allowed in New York and the surrounding boroughs? Yes or no? In going to gerrymandering districts, redistricting all areas should—the should be made to be fair as possible with a cross-section of all residents not to shift the majority of one nationality into one area that only elects that nationality. So, all districts need to be-be done fairly—as fair as possible. And that question also should-if-it you want me to spell it out as a referendum I can, but I think you're smart enough to The other thing I want to address is understand. low-low voter turnout. It is clear as being involved in the community that I know far more than most of you. I go door-to-door. I speak to people. I'm a member of both parties. A lot of voters are fed up

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 318 with what is going on. It is political bashing of one party against the other, and as long as you have that, you're never going to solve issues. It's always Democrats attacking Republicans, Republicans attacking Democrats. It's the party gain. The real solution, which you probably will not do, but is that there is no major party. The party should be There shouldn't be any association with removed. parties. Let anybody run. Whoever gets the majority of votes should win and that is clear if you watch TV and how bad it's gotten. In Flushing what has happened with our local town hall meeting where the Governor, the Public Advocate and another member, and which I wasn't even allowed in as a community leader. They kept me out, and—and as a registered Democrat I wasn't allowed to attend. They didn't want me to know that they're doing. The whole message, and if you watch TV it's elect me. I will oppose the president. They're not talking about issues. not solving anything. They're not saying what they want to do. They want to be elected to bash the other party. They made that known. As long as you have that, nothing is going to get solved. want local issues to be solved, remove the party from

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    the equation, let anybody run, and you will be able
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    to solve issues because they're forced to deal with
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    the issues and not bash the party. So, I would like
    a referendum on the voting machine and let the voters
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    decide. There's a lot of questions even Sanctuary
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    Cities. It's not up to them, Mayor or the Governor
    or anybody else to decide. Put it on the voting
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    machine. Let the people decide and it's suppose to
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                CHAIRPERSON BENJAMIN: [interposing]
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     Thank you Mr. Trecus.
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                JAMES TRECUS: It's supposed to-it's
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    supposed to work for us.
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                CHAIRPERSON BENJAMIN: Thank you, Mr.
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     Trecus.
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                JAMES TRECUS: If you let the people
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     decide, whatever happens, happens.
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                CHAIRPERSON BENJAMIN: Thank you, Mr.
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     Trecus.
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                               Thank you.
                JAMES TRECUS:
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                CHAIRPERSON BENJAMIN: Are there any
                 Thank you and our last speaker Mr.
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    questions?
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    Kaplan.
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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 320 2 SCOTT KAPLAN: Yes. First of all, thank 3 you for your service. It's an honor to be last I 4 quess. CHAIRPERSON BENJAMIN: [laughs] So, just for--6 SCOTT KAPLAN: 7 CHAIRPERSON BENJAMIN: [interposing] The last shall be first. 8 SCOTT KAPLAN: --identification-thank you. For identification purposes, I'm an Officer in the 10 11 Jim Owles Liberal Democratic Club and Gramercy-12 Stuyvesant Independent Democrats. The last time I 13 did this, Mayor Bloomberg and Speaker Quinn were 14 seeking the extension of term limits. So, tonight I 15 have three-three requests, which I don't think you've heard of it in prior-from prior speaker. (1) Make 16 17 the office of Corporation Counsel independent of the 18 Mayor. Too often the Corporation Counsel, which is 19 supposed to be the attorney for the City of New York 20 acts as if it's the attorney for the Mayor who 21 already has their-his or her own counsel. Particularly in issues of conflicts between the Mayor 2.2 2.3 and the City Council, it's vital that we have

independence and you could do that either by having

fixed terms, which don't have to correspond with the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 321 city officials or make it elective. Just like the Attorney General, City Council Members who have term limits re always looking for other positions. So, let's give them this. Number 2--

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CHAIRPERSON BENJAMIN: [interposing] I think they'd have to go to law school first so[laughs]

Well, I'm talking about SCOTT KAPLAN: the lawyers, but—but Number 2, let's make the Commissioner of the New York City Department of Investigation more independent. Right now, the Mayor has outside counsel trying to come up with reasons to justify terminating the services of the DOI Commissioner, which can only be done if—if reasons are enunciated. I suggest making it stronger. allow the DOI Commissioner to be terminated on cause with consent of the City Council. This is a vital agency that must be independent of whoever is mayor and Number 3, probably the most popular topic tonight was Civilian Control and election of the CCRB. would urge regardless of whether you decide to place that on the ballot that the authority in police discipline cases be taken away from the Commissioner of the NYPD. Commissioner have been unwilling to

CHAIRPERSON BENJAMIN: Thank you very much, Mr. Kaplan. Are there any questions. I thank the panel, and would just say is there anyone here who wishes to speak who has not been heard? being the case, I want to thank everyone for attending and sharing your thoughts and ideas with us, and I encourage you to do so throughout the process, and to the extent you have written comments or you may write them in the future, please send them Remember to visit our website at charter2019.nyc. Follow us on Twitter and Facebook. Commissioners, while you're more than welcome than to take your written materials with you, please remember to leave you folders and name cards behind so that we may use them again, and if everyone would take a minute, it is Commissioner's Nori's birthday today. [laughter] [applause] So we would all like to wish him happy birthday.

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 323
2	[commissioners singing happy birthday/
3	applause]
4	CHAIRPERSON BENJAMIN: Do I hear a motion
5	to adjourn, motion to adjourn?
6	COMMISSIONER: Motion to adjourn.
7	COMMISSIONER: Seconded.
8	CHAIRPERSON BENJAMIN: Seconded. All in
9	favor.
LO	COMMISSIONERS: [in unison] Aye.
L1	CHAIRPERSON BENJAMIN: Any opposed?
L2	[gavel] Thank you so much everyone.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 22, 2018