CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

NEW YORK CITY CHARTER REVISION COMMISSION 2019

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September 24, 2018 Start: 6:01 p.m. Recess: 8:03 p.m.

HELD AT: CUNY COLLEGE OF STATEN ISLAND

2800 Victory Boulevard Staten Island, NY 10314

B E F O R E: GAIL BENJAMIN

Chairperson

COMMISSIONERS: Sal Albanese

Dr. Lilliam Barrios-Paoli

Lisette Camilo James Caras

Eduardo Cordero, Sr.

Stephen Fiala Paula Gavin Lindsay Greene Allison Hirsh

Rev. Clinton Miller

Sateesh Nori Dr. Merryl Tish James Vacca

James Vacca Carl Weisbrod

A P P E A R A N C E S (CONTINUED)

Wayne Rosenfeld, Member of Community Board 3, Staten Island

Maria Esposito Appearing for: Minority Leader Steve Matteo & Borough President James Oddo

Ann McDermott, New Yorkers for Human Scale City

Frank Morano Appearing for: Council Member Joe Borelli and for himself

Igor Baborski, Activist, and & Immigrant New Yorker

Debi Rose, New York City Councilwoman, Representing the Progressive Caucus

Diane Signorelli, Animal and Child Advocate

David Eisenbach, History Teacher, Columbia University

James Wright, Member of DC37 & Member of DC37 Political Activist Committee

Valardia Ward

Gloria Esteppa (sic)

Ivan Garcia, Make the Road New York

Mary Bourne, Housing Dignity Coalition Member

Janine Materna, Attorney Pending Bar Admission and President, Pleasant Plains/Princess Bay/Richmond Valley Civic Association

Margarita La Morte, Animal Activist

Deidre Carroll, Animal Activist

Celeste Cosodiero, Attorney

P.J. Parker,

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CHAIRPERSON BENJAMIN: Hello. Now it is. Good evening and welcome to today's hearing of the Charter Revision Commission of the City of New York established pursuant to Local Law 91 of [off mic] 2016. I am Gail Benjamin and I'm honored to lead this committee. It is my pleasure to call the meeting to order. I'd like recognize that we are joined by on my left Commissioner Weisbrod, Commissioner Nori, Commissioner Camilo, Commissioner Gavin, myself and my Counsel David Seitzer to my right, Commissioner Fiala, Commissioner Cordero, Commissioner Albanese and Commissioner Caras. Wait. With those present we have a quorum. This is the fourth public hearing in our ongoing effort to engage the public in the generation of ideas in which the city-about ways in which the City Charter can help the city to work better. The Commission was established by legislation adopted by the City Council and has appointments from each of the borough presidents, the Public Advocate, the Comptroller the City Council and the Mayor. We, the 15 of us represent a crosssection of New Yorkers. We live throughout the five boroughs of New York City. We work in diverse fields. We are of different backgrounds and ages,

NEW YORK CITY CHARTER REVISION COMMISSION 2019 but what we share is a love of our city and desire to help shape our city streets and to meaningfully participate in changing the document that will provide the basis for that task. Given that you're here today, I know that you are already aware of the Charter and how we live our everyday lives. The city provides the manner in which controls public money and provides goods and services to residents throughout the city. It defines the responsibilities of government officials as well as our city agencies and provides the framework for the use and development in the city. We're all here tonight to propose ideas that can strengthen the compact between citizens and their government, ideas that can provide a transition from the city of 1989 to the City of 2050. These ideas may balance the rights and responsibilities of our agencies or our government officials may streamline our budget or may redefine how the city uses its land or purchases its goods and services. We welcome all of your ideas, and thank you for sharing them. If you wish to testify today, please fill a speaker's slip. They look like this, and submit to the staff. Please make your points clearly and succinctly as we want to understand the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 issues you raise. We're happy to accept any written testimony you may have either today or over the course of the coming weeks and months. Our web address and Twitter feed is on the pamphlets which are located throughout the room. All testimony in whatever form you choose to submit it will be included in the record and made available to the Commissioners, to the staff and to the public. will also hold Twitter and telephone town halls in the coming month to provide more opportunities to hear from you. We hope to gather a robust set of proposals, and will be conducting additional hearings in the spring to present the results of our research and analysis and receive further feedback. December of 2019, we will share with you a set of proposed provisions to the Charter, which will be put before all of you on the ballot of November 2019. Again, we thank you for being here, and taking part in this momentous task. As our first order of business, I will entertain a motion to adopt the minutes of the Commission's September 20th public hearing, which have been previously provided to the Commissioners and are available in draft form on the

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 7
Commission's website. [background comments] Is
there any discussion? No. All those in favor.

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CHAIRPERSON BENJAMIN: Aye.

COMMISSIONERS: [in unison] Aye.

The motion carries. We will now start our testimony from the pubic on proposals for revisions to the City Charter. We will limit testimony to three minutes per individual, and you'll be able to see how you're doing on time on that clock, countdown clock located to my left. We will limit the testimony to three minutes in order to ensure that we can hear from everybody who wishes to speak. After you testify, members of the Commission may have questions for you to follow up on your ideas or your proposal. For the first panel, I'm going to call three people at a time and I call Wayne Rosenfeld, Maria Esposito and Ann McDermott. [background noise/pause] Mr. Rosenfeld.

WAYNE ROSENFELD: Good evening. Thank

you for allowing me to speak. I wrote it down to—so

I'd be able to speak coherently. My name is Wayne

Rosenfeld, and I am speaking for myself tonight, but

in the interest of transparency, I am a board member

of Community Board 3 here on Staten Island. My

NEW YORK CITY CHARTER REVISION COMMISSION 2019 opinions tonight are my own, and are not necessarily the opinions of my board. The proposed Civic Engagement Commission while well intentioned will take ultimate control of land use issues away from the communities themselves. This new action by virtue of this new process will take the local voice away from the people. Also, by term limiting land use members on the local community board will in the end siphon off any tribal knowledge that is already there. What will eventually be left behind will people making decisions for a community that has no stake in it. It is up to the local community board to educate its own members on the process, rules and community needs. From this education and experience, a land use board member can then make informed decisions. For me personally, I now have nearly six year on a land use board, and feel that I am prepared to make the appropriate decision that would be right for my community. I ask the Commission to consider strongly not to take the local voice out of the community. Thank you for listening.

CHAIRPERSON BENJAMIN: Thank you, Mr. Rosenfeld. Are there any questions? Mr. Fiala.

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COMMISSIONER FIALA: Thank you, Madam

3 Chair. Mr. Rosenfeld, thank you for your service.

It's my home community board, by the way.

WAYNE ROSENFELD: Thank you.

community. With respect to the term limit issue, obviously, that's out of our hand as you know because a commission sitting previously has placed that on the ballot. So, the voters will decide in November—

CHAIRPERSON BENJAMIN: Yes.

COMMISSIONER FIALA --with the disposition of that. What I wanted to know going forward is are there any elements in the existing Charter language that you think we should look at with respect enhancing and empowering community boards? Anything that in the existing charter that you feel is deficient, and since you're six years has involved land use issues, I would be most interested to hear as to whether or not there's any deficiency in the existing Charter language that prevents the community board from exercising its advisory role to the greatest extent that it can.

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2 WAYNE ROSENFELD: Alright, first off, I do not have the wording in front of me of the 3 existing charter. So, I cannot speak to the exact 4 wording-I do-I have been looking into the proposed 5 6 civic engagement component if that's enacted, and 7 it's from my understand that it will be the commission derived from city appointments as well as 8 local and the Land Use would not-the Land Use 9 Personnel will not be able to have a full opinion 10 because it first will go around us and then come to 11 12 us last minute. Just to give an overall opinion, it will no longer be-right now we give more than an 13 14 opinion. We give-basically what I'm trying to say is 15 right now we give an element of settlement, what we 16 feel is right. Okay, eventually the way this new charter will say is that we'll just be able to give 17 18 you our opinion in writing, and it be able to sit.(sic) And that's it, and you will-will have no 19 20 say in it, and right we have a semi-say on certain levels, and I think that local personnel should be 21 2.2 able to still be involved in the process, and we 23 won't be able to be involved in the process if we're (a) Term limited, which I understand is out of your 24 purview, but (b) if this Commission takes effect we 25

NEW YORK CITY CHARTER REVISION COMMISSION 2019 11 won't be able to have that final say because we won't be able to pick who is gong to be on it for the most part. Other people will pick who make our decisions, and ultimately, people from outside of our community could be those stakeholder, not us.

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COMMISSIONER FIALA: Thank you.

CHAIRPERSON BENJAMIN: Thank you. One quick moment. We are joined I see by Reverend Miller and I would like to ask Reverend Miller if you would like to vote in the affirmative on adopting the minutes from the September 20th meeting of the Commission

COMMISSIONER MILLER: Yes.

CHAIRPERSON BENJAMIN: Thank you very much, and thank you, Mr. Rosenfeld. Ms. Esposito.

MARIA ESPOSITO: Good evening everyone.

CHAIRPERSON BENJAMIN: Hello.

MARIA ESPOSITO: Thank you for the opportunity to testify at this evening hearing. This statement will be read on behalf of Minority Leader Steve Matteo and Borough President James Oddo and represent their joint thoughts on a good government issue that should be a part of the deliberations of this commission. Eight years ago as part of the

NEW YORK CITY CHARTER REVISION COMMISSION 2019 12 infamous Term Limits Charter Revision Commission we led the local control movement. This battle cry was soon adopted by the Staten Island Advance and we fought together to show why purely local decisions should be made by local officials, and not bureaucratic in Manhattan. Unfortunately, as the experience demonstrated and history has proven, that commission was formed for the sole purpose of returning the Term Limits Law back to what it was before the City Council and Mayor legislatively changed it. There was no interest in doing the hard work of truly reforming the City Charter to improve the delivery of services in the boroughs. With that said, admittedly, some of our proposals may have been hard for an executive to stomach. For example, we proposed giving local borough presidents the power to play some formal role in the choosing of agency borough commissioners. While that may be a good government for residents of historically neglected communities like Staten Island, we understand that executives will never willingly accede the power to pick their own team. With that said, we were ready, willing and able to have that discussion, and to talk about different ways we can accomplish greater local

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 13 control without taking power from the Mayor. in charge of the Commission did not want to have that discussion and it was unfortunate. Our proposal before the 2018 version of the commission is more modest, but no less important and if implemented could help us achieve more local control without diminishing the power of the executives. Simply stated, we believe the agencies themselves should be restructured to empower the borough commissioners more on the issues purely affecting his or her borough. We have some good borough commissioners who know Staten Island much better than any Manhattan bureaucrat ever would, could or care to. They attend our community board meetings weekly, get stopped by Staten Island in the Stop and Shop who complain to them about various issues and meet and speak with elected officials daily. They drive our streets to and from work, walk the pavements while shopping and frequent our parks. Their finger is on the proverbial pulse of our community. We should work to implement a mechanism to empower them on matters of purely local concern. To use an example from within the Department of Transportation, the borough commissioner and his local team know better than any

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 14 2 one else in DOT leadership what roads are in most need of wear and tear. While the Mayor has the right 3 as the Chief Executive to set policies for the 4 Administration, local borough commissioners should have the ability to implement that policy in their 6 7 boroughs based on the experiences [bell] within their communities. Agencies should be restructured in such 8 a way that chain of command within the agency is 9 clear and that one individual on local levels not 10 only responsible and accountable, but specifically 11 12 empowered within the agency. We thank you for the 13 opportunity to offer our thoughts. 14 CHAIRPERSON BENJAMIN: Do you have 15 additional ideas there? I'm interested in that--16 MARIA ESPOSITO: You know, just that is 17 prepared. 18 CHAIRPERSON BENJAMIN: Okay. Are there any questions? Commissioner Gavin. 19 COMMISSIONER GAVIN: Are there any-thank 20 you very much for being here. Are there any 21 2.2 functions that you think need borough commissioners 23 that do not have them today? MARIA ESPOSITO: At this time I'm not at 24

the ability to answer that question. This was

1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 15
2	written on behalf of the borough president and the
3	Councilman. So, I don't want to answer on their
4	behalf.
5	COMMISSIONER GAVIN: Thank you.
6	CHAIRPERSON BENJAMIN: Thank you. I
7	would also like to add that Commissioner Lindsay
8	Greene has joined us. Commissioner Greene, would you
9	like to vote on the adoption of the minutes from
10	September 20th?
11	COMMISSIONER GREENE: Yes.
12	CHAIRPERSON BENJAMIN: Thank you very
13	much. Sal, did you have a question?
14	COMMISSIONER ALBANESE: Yeah, will
15	Borough President Oddo and the Council Member Matteo
16	submit a proposal with more specifics around—around
17	your
18	MARIA ESPOSITO: [interposing] Again, I
19	can't answer that question. I'm here to submit the
20	testimony today in writing. I will give it to you,
21	but I will get that information back to them, and see
22	if they can put something together in writing.
23	COMMISSIONER ALBANESE: I think it will
24	be helpful.
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MARIA ESPOSITO: Absolutely.

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COMMISSIONER ALBANESE: I like the idea,

but it would be helpful to provide some specifics and

give some examples of how local input can make a real

difference given real Staten Island example specifics

6 about transportation, parks and what have you.

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MARIA ESPOSITO: Correct. Absolutely-
COMMISSIONER ALBANESE: [interposing] It
will be helpful.

MARIA ESPOSITO: --and I will pass it onto them. Thank you very much.

CHAIRPERSON BENJAMIN: Commissioner Fiala has another comment.

COMMISSIONER FIALA: Ms. Esposito, thank you for your attendance. It's always nice to see you and I appreciate the Borough President and the Minority Leader's position. I share it. I'm embarrassed that I was part of that Commission in this sense. We weren't able to deliver on borough empowerment. I want to assure those public officials and those present here that many of us still believe that this is an issue worthy of a time. I went back and pulled literally my notebook from then, and just calculated Madam Chair updating the map because it's been eight years. But, you know, it's 120 years we've

NEW YORK CITY CHARTER REVISION COMMISSION 2019 17 been living with this city, right? Since we consolidated, and interestingly enough we've had about every 25 or 30 years there's and ebb and flow. Centralization, decentralization, centralization, decentralization. I just want you to take back to the principals that you're here representing that, you know, I am certainly, and I won't speak for any of my colleagues, but I think this is an issue that we hope to look at in a manner that past commissions have not been able to because it doesn't get much more complex than the distribution of the municipal power, right. Power is finite. In order to make you more powerful in the municipal corporation, you've got to take it from somebody else within that box, and that's where we've always found ourselves reaching that brick wall. Oh, I agree you should have the power. Oh, but I don't agree that you should take it from me. So, I've got a number of ideas and, you know, the Chair I can attest we're trying very hard to wrestle with meeting the needs of as many constituencies as we possible can, but this one I know is near and dear. I'm a Staten Islander. I have spent 30 years on this issue. I've testified in your place, and I've sat here three times. So, I

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     share the frustration of us not having in the past
    being able to get to a point where we can get to
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    meaningful reform. Maybe this year or over the
     course of this and next year we'll be able to achieve
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     some of those measures and I hope a few more, but
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     thank you for bringing that topic to the table
    because it is a theme that ultimately is addressed in
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     just about every borough in some form or fashion. So,
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     thank you.
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                MARIA ESPOSITO: Well, thank you very
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    much for addressing it and I will bring that
     information back to the borough president and the
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     councilman.
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                CHAIRPERSON BENJAMIN:
                                       Thank you, Ms.
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     Esposito.
               Ms. McDermott.
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                ANN MCDERMOTT: Hi everybody.
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                CHAIRPERSON VAN BRAMER:
                                         Hello.
                ANN MCDERMOTT: My name is Ann McDermott.
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     I was born in Park Slope. I live in Bay Ridge and
     now I reside on t he Upper East Side of Manhattan.
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    My brother lives here, which is why I'm in Staten
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             I'm 59 years old, and I've spent my whole
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life in New York City. I'm also a member of the New

York City-of New York City New Yorkers for Human

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 19 Scale City, a group representing over 100 groups across the city working towards a more livable city and I'm here to talk about campaign finance reform, which I believe is at crisis-crisis level in our city and is really destroying the fabric of our city. York City's Campaign Finance Act was a great innovation at the time it was passed in 1988, and many sections of it are still in good shape especially those pertaining to the creation of the Campaign Finance Board, but the world has changed since the act's original passage. Many loopholes have been-have since been discovered. New fundraising tactics have surfaced, but other cities have found better systems such as Seattle's Democracy Vouchers. The purpose of tinkering with the Act would be to eliminate obvious loopholes, tighten up rules that have become subject to abuse, open up campaigning to non-corporate and non-machine candidates, and democratize the political process with lower thresholds for access to public funds. The key point of the reform is this: Middle-class citizens cannot afford to participate in the campaign finance system. For them, the current maximum donation of \$4,950 or even the oft discussed lower maximum of \$1,000 still

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politics as a game for the upper middle-class. The	
maximum donations need to be dramatically reduced so	
as to ensure that the middle-class dominates the	
donor pool, and I have five recommendations. The	
proposed revisions to the act are: (1) dramatically	
lower, simplify, standardize the maximum contribution	
limits so that the broader space of middle class is	
the group that candidates have to seek out-seek out	
in order to finance their campaigns, not wealth,	
upper middle-class New Yorkers or Silicon Valley	
millionaires who I know personally contributed to	
Bill de Blasio's campaign because I did an analysis	
of his donors. Thank you for the Tech Hub on 14th	
Street. Eliminate multiple-(2) Eliminate multiple	
loopholes, such as the ones that allows developers	
and lobbyists to evade the doing business with the	
city donation limits through poor definitions of	
ULURP, and the one that allows city agencies to	
invent their own rules on what constitutes doing	
business with the city, and to define an entire real	
estate donor class as free to go around doing	
business with the city with no limits. [bell] (3)	
Lower-oh. Lower-can I finish?	

25 CHAIRPERSON BENJAMIN: Yeah, just-

ANN MCDERMOTT: Okay, lower thresholds for signatures and matching funds to make it easier for non-machine candidates to run on a more level playing field. (4) Increase the matching ratio of 6 to 1 to 12 to 1 or more to compensate the lower donations. (5) Set up limits of spending to reduce the real and perceived wasted resource-resources during campaigns. While these fixes would greatly improve our city Campaign Finance Act, there are more satisfying improvements to be made to 100% public financing such as the Democracy Vouchers Program in Seattle, and since the Seattle program is in beta-is still in beta testing, a product approach isimplements the changes suggested above. They are a good second alternative and have the advantage of being easily implemented through City Council legislation. This-they would not actually require Charter reform.

CHAIRPERSON BENJAMIN: Thank you very much, Ms. McDermott. May I ask you a question?

ANN MCDERMOTT: Sure.

CHAIRPERSON BENJAMIN: Are you suggesting that—right now, as you know Campaign Finance is

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 22 voluntary. You can opt in or not as you choose when you're--

ANN MCDERMOTT: Uh-hm.

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CHAIRPERSON BENJAMIN: Are you suggesting that it should be mandatory to be part of Campaign Financing or just that for those who opt in there should be a different set of matching rules and a different set of campaign Finance?

ANN MCDERMOTT: Well right now, it just—
it just needs to be blown up and changed because the real estate industry basically controls this town and you cannot walk down a street in Manhattan without seen an orange and yellow thing that you have to walk around because they basically are tearing down—they are tearing down Midtown. They're tearing down
Downtown and Staten Island, too. They're all over the place, and I'm not against development. I'm not against the real estate industry per se, but I am seeing the city that I've been born and raised in basically leveled recreated as glass towers. It's turning into Dubai on the Hudson.

CHAIRPERSON BENJAMIN: Right but in terms of whether the system—the campaign finance system should still continue to be an opt in--

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2 MALE SPEAKER: [interposing] It has to

3 be.

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CHAIRPERSON BENJAMIN: --are you saying you think it should not—that the person who is running should not have a choice about whether to opt in or out of the system?

ANN MCDERMOTT: I think it should be a level playing field, and everybody should do it the same way, but you shouldn't be able to have your friends come and—and give you money that—like in the UK, in the UK everybody gets six weeks to campaign. They get a certain amount of money and that's what they get to spend. I think the fact whoever wants to can just continue giving, giving, giving to candidates and it's—and it's not equitably distributed is not the way to go.

CHAIRPERSON BENJAMIN: And in terms of lowering the number of signatures required to qualify, do you have a suggestion or do you just think that it should be a lower number or a lower distribution. I—are you suggesting that you should have to—you should not have to get signatures from as many EDs or just that the total number should be low.

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 24 2 ANN MCDERMOTT: I haven't really thought 3 that point through to be hones with you, but just the number should be a little bit lower than it is now 4 5 because it makes it really hard and you have to have-6 you have a lot of people go out and-and--7 CHAIRPERSON BENJAMIN: [interposing] Collect. 8 ANN MCDERMOTT: -- and stay with you to 9 10 get the signatures on the corners and whatever. CHAIRPERSON BENJAMIN: Okay, thank you 11 12 very much. Questions? Council-Commissioner Miller. 13 COMMISSIONER MILLER: Thank you, Ms. 14 McDermott. You had five proposals, can you repeat 15 the fourth one, please? 16 CHAIRPERSON BENJAMIN: The fourth one. 17 ANN MCDERMOTT: Increase that matching 18 ratio of 6 to 1 to 13 to 1 or more to compensate for the lower maximum donations. In other words, the 19 20 maximum donation goes from \$49.50 to \$1,000. So, that will be lower. So, in other words the amount-21 2.2 the total amount of money that people would be

getting would be less. So, increase-increase that

fund--the city matched funding.

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 26 2 help teachers increase the teacher's pay. That's a whole other topic. I could go off on that. 3 4 COMMISSIONER ALBANESE: Have you done an analysis of where most of the contributions to 5 citywide candidates come from by zip code? 6 7 COMMISSIONER ALBANESE: Yes, I have done that analysis. I downloaded the Excel spreadsheet 8 for Bill de Blasio and 67% of his donations came from 9 real estate, and a lot of those real estate people 10 were people out of New York City. They were people 11 12 who live in Silicon Valley. 13 COMMISSIONER ALBANESE: What about in New 14 York City proper, do we know how many contributions 15 are done? Do those come from some other poorer areas of the city from some of the working class areas of 16 17 the city versus some of the rich-18 ANN MCDERMOTT: [interposing] It was 19 pretty low. 20 COMMISSIONER ALBANESE: -- richest? ANN MCDERMOTT: It was pretty low. 21 2.2 was, and then most of his donations were, you know, 23 between \$1,000 and \$4,900. COMMISSIONER ALBANESE: Well, you know, 24

besides de Blasio, all the citywide candidates, do

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    we-do we have an idea of what zip codes are the major
     donors and are people in working class communities or
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    poor communities are they--
                ANN MCDERMOTT: When I down-when I
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     downloaded the spreadsheet there was 67,000 records.
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     I haven't don't that kind of analysis, but certainly
     it could re-I'm computers. I'm in technology. That's
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     what I do for a living. It could be rejiggered to
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     figure out which—which zip codes give the most money
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    without doubt. Yeah.
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                COMMISSIONER ALBANESE: That would be
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     great if we can get that information.
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                ANN MCDERMOTT: Yes.
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                COMMISSIONER ALBANESE:
                                        Thank you.
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                CHAIRPERSON BENJAMIN: Okay, thank you
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     and thank you very much for your testimony.
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                ANN MCDERMOTT: [interposing] Thank you
     for your time.
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                CHAIRPERSON BENJAMIN: We appreciate it.
     The next speakers will be Frank Morano, and then his
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     cousin Frank Morano, Alice De Valle, and Igor
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    Debushkin is what-I'm sorry if I'm mispronouncing it.
     He is from the Russian-American Council of Staten
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Island.

2 FRANK MORANO: Good evening

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Commissioners. I appreciate the opportunity to come before you tonight. I'm actually not here along with my cousin even though the Chairman of Community Board 3 is also named Frank Morano. Although he's no relation, he has been a stalwart advocate of some of the issues that I'm going to be talking today. actually here in two capacities. First, representing Council Member Joe Borelli who can't be here today, and then I have a couple of thoughts just as a-as a private citizen. In terms of representing Councilman Borelli's remarks, we agree with everything that Maria Esposito said remark-remarking on behalf of borough President Oddo and Councilman Matteo with respect to enhanced local control, greater decentralization and allow borough presidents to have a role in borough commissioners. The Councilman wanted to focus on two primary issues, including decentralization and one other, but the three-the two most important things that he asked me to stress today were that among his proudest moments in public life is beginning as an intern in former City Councilman Steve Fiala's office, and he wanted to give special recognition as well to Sal Albanese one

NEW YORK CITY CHARTER REVISION COMMISSION 2019 29 of his constituents, and he hopes even if you ignore all his recommendations, you'll at least consider voting for him for re-election. That being said, in addition to the role of the Borough Commissioners, I-I think the—the aspect of local control because everything you say, Commissioner Fiala is, of course, correct that control is finite. If you take it away from someone, you have to give it to someone else, but I think when we talk about local control, we're not talking about giving five borough presidents or 51 members of the City Council the ability to make policy. We simply want to allow Staten Islanders greater administrative control over policies that are already being implemented, and there are number of aspects beyond the borough commissioners that can be done to do that. The 311 system, for instance, could easily be decentralized to a greater extent. There are a number of complaints that when people call 311 the operators are not familiar with local issues. Ideally, a 311 call should go to within the borough that the complaint is being made. The councilman can tell you, and I've been with him when this has occurred about we'll meet, and the angry constituent who is upset that we haven't addressed their repeated

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 30 calls for a pothole or a stop sign or their street to be paved or any other number of issues, only to find they never called Joe Borelli's office. They called There are some issues that are—that are handled by the Council member's office, which is why perhaps you may also consider having those calls be, or at least a summary of those calls be shared with the local council member as well. Also, there's been a lot of focus on your commission and the previous, the Mayor's Commission on the role of community boards. Currently, as you know the borough president gets to a point all of the members of the community board half of which are recommended by the local council member. We would suggest that rather than the Council Members' role be advisory, it should be binding. Allow the local Council members who know their communities best to have a binding appointment to the community board not simply-not simply just an advisory appointment to the community board. spelled out a number of other proposals in our written testimony, and I'm happy to answer questions on any of them, but beyond decentralization, the one aspect that the Council member wanted to stress was the role of matching funds system in New York.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    Currently 6 to 1. If New York-if New Yorkers vote to
    make it more generous, it will be 8 to 1.
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                                                Having
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    served in both the State Assembly, and the City
    Council, Councilman Borelli is in a unique position
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    to see some of his colleagues in both legislative
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    bodies having been arrested. In the Assembly there
    is no matching funds. In the City Council it—there
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    are. It has done nothing to reduce corruption.
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     only thing it has done is to be a boon industry to
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     election attorney, political operatives and campaign
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    consultants. It has—at the end of the day, if
     dishonest people are going to seek to exploit the
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     system for their own personal gain, they're going to
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     do it whether there's matching funds or not. So, we
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    would urge the Commission to hold a hearing to
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     explore alternatives to the 6 to 1 or 8 to 1 Matching
    Funds Program.
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                      Thank you.
                CHAIRPERSON BENJAMIN:
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                                       Thank you very
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    much. Now, would you like to speak on your own
    behalf?
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                FRANK MORANO: Sure, I-I-yes,
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    Commissioner, if it's okay.
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                COMMISSIONER WEISBROD: [interposing]
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Madam Chair.

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CHAIRPERSON BENJAMIN: Oh, do you want to wait until he's speaking on his own behalf or do you want to ask your question now?

COMMISSIONER WEISBROD: I'd just as soon as my question now since he raised it.

FRANK MORANO: Yes.

commissioner weisbrod: Is it your experience or Council Member Borelli's experience that the borough presidents—or borough presidents reject the advice of Council Members with respect to appointments to community boards? Does that happen—

FRANK MORANO: [interposing] It-it-itCOMMISSIONER WEISBROD: --rarely,
frequently, ever?

FRANK MORANO: It has—it has happened on multiple occasions. The areas where there are the greatest conflict is when certain borough presidents try to implement policies that he local Council member may not be on board with respect to community board. The previous Manhattan Borough President Scott Stringer and the previous Staten Island Borough President Jim Molinaro, for instance, they instituted a policy prohibiting executive members of political parties from serving community boards, and staff

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 33 2 members of elected officials from serving on community boards. Now, in a place like Staten 3 Island, which has a population a fraction of the size 4 5 of Manhattan, that essentially penalizes citizens that are the most civically engaged, know the most 6 7 about the local communities and the local Council members were powerless to do anything about it. 8 even though the local Council members were 9 recommending folks that were on the Executive 10 Committee of political parties, the former borough 11 12 president would not appoint them. So, it has 13 happened. I don't know the precise number of times 14 that it has occurred, but it has occurred, yes. Thank 15 you. 16 COMMISSIONER WEISBROD: Okay, thank you. 17 CHAIRPERSON BENJAMIN: Okay, now Mr. 18 Morano, on your own behalf. FRANK MORANO: I wanted to speak briefly 19 20 about the need for non-partisan elections, and my hope as to why you should put on the ballot next year 21 2.2 and what form it should go on the ballot in. 23 York City currently, there are 51 members of the City

Council. In 47 of those districts I can tell you

with certitude what political party the Council

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 34 Member will be 4 years, 5 years, 20 years, 30 years from now there is a one-party district in about 46 districts that is Democrat, and there's a one-party district in one, maybe two districts that is In those districts that makes the Republican. totality of what's an important election the primary election. That means if you're not a Democrat in 46 districts or if you're not a Republican in one or two districts, you have no meaningful say at all in who the Council member is. It's an absolute ludicrous system, and when I've raised it before the, the response that I get from people is a shrug and say well, you should be a Democrat if you live in a democratic area. Well, you should be a Republican if you live in a Republican area. To say that to someone whose values and whose beliefs are so at odds with the ideology of either party is beyond insulting. Now, you take into account the fact that independents in this city, people that aren't enrolled in any party are taxpayers, and they're paying for those primary elections that they have no way to participate in, it makes absolutely no sense. So, I would encourage the Commission to look at nonpartisan elections for everything because we already

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 35 have non-partisan elections. We have a lot of good council members including Joe Borelli, Eric Ulrich, formerly Christine Quinn, Councilman Matteo, Eugene, a lot of good council members that were elected in non-partisan elections. Those Council Members are just as qualified as everyone else, and I don't really understand the opposition to them. I don't really think it's a realistic fear that in a district that always elects Democrats or always elects Republicans, somehow a Republican is going to sneak in and fool everyone into voting for them. Currently, there is no ideological litmus test that comes with registering in a political party. Certainly Dov Hikind or Sam Cataldo, they're a registered democrat just as much as Alexandria Ocasio Cortez or Charles Barron, but the-there is a gulf a mile wide between their ideologies. To call them both Democrats gives no meaningful hint to the voter as to their ideology. Now, if you do choose to put on the ballot, I would hope that rather than what the Commission did in 2003, the former Charter Revision Commission, that you not use a top 2 approach because all that does is exclude minority voices. We've seen it in California. We've seen it in France, we've

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 36 seen it in Louisiana. I would encourage you instead if you do explore non-partisan elections to utilize something like instant runoff voting or single transferable vote where voters would rank their choices and get to vote on everybody. Thank you. [bell]

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CHAIRPERSON BENJAMIN: Thank you, Mr. Morano. Are there any questions of Mr. Morano? Mr. Fiala and then Mr. Albanese.

COMMISSIONER FIALA: So, Mr. Morano, let's-first two questions. The first is in your capacity here representing Councilman Borelli, I-I threw out 120 years ago we became a city, right, we consolidate. As soon as we consolidated, Aldermen from Brooklyn were furious that Manhattan seemed to be running anything, and the Aldermen from Brooklyn said the outer boroughs aren't getting the service deliveries they deserve. So, 1898 we become the City of New York. In 1901, the State Legislature already amends the Charter because early on we weren't getting services in the outer boroughs. There was a time when Borough Presidents ran executive agencies in their boroughs, particularly streets construction and whatnot. That happened in 1901 through state

NEW YORK CITY CHARTER REVISION COMMISSION 2019 37 legislative action. You get to 1936 and the pendulum swings in the other way and they're thrown off the Board or Alderman and they wind up having some of their power usurped and taken away, and then we go down the road, another road and we wind up in '89-1989, which is what got us here today. particularly interested in following up with the Councilman's office on the 311 issue. Because 311 was an innovative idea leveraging technology trying to bring the concerns of eight million people at that time into City Hall, but it did take out of the equation borough presidents once again in an area where they had their ear to the ground and constituent services was for all of them a central piece of what they do. If the borough-if-if the Councilman and your office could provide some ideas on how we could created a better nexus between the City Council offices and the 311 system--I'd be asking the same thing of the borough presidents, by the way—we might be able to find those tweaks here and there where we could empower, you know, borough presidents and City Council members without substantially crossing the line where a mayor or a City Council or an institution says oh, no, no,

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 38

you're taking power away. I think we could make

modest changes that could have a pretty powerful

punch there. So, on the 311 issues, if you could ask

Councilman Borelli to provide some details on that, I

would love to be able to push for that. I brought my

notebook from 2010 because it's—it's like a cheat

sheet. You know, you don't—you what—

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FRANK MORANO: [interposing] You know what's coming. Sure

elections, let me ask you. Here are—he's an argument that was offered, and at that time, we didn't get far with non-partisan elections. The 2003 Commission pretty much took care of that, and the voters, 70% of New York voters that showed up on election day say said no, it's a non-partisan election, right. That was in 2003, but we're in 2018. Yet, I have found that arguments pretty much stay the same. So, here's an argument that I'd like you to offer your personal thoughts on: Isn't the party [bell] system that filtering process, the best means to advance worthy candidates for these reasons: The electorate will neve be able to deeply study enough every candidate who runs for office particularly down ballot

NEW YORK CITY CHARTER REVISION COMMISSION 2019 39 candidates, and that parties provide a necessary filter, a proxy, a surrogate, if you will, that offers cues on a candidate's position and ideology. That's an argument against non-partisan elections. What would you come back with?

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FRANK MORANO: Well, so there are two different aspects to what you just brought. first in terms of whether parties are the best filter to boil down this, you know, Chinese menu worth of candidates down to one or two that the voters could focus on, I think has not held water. If you look at the cities in this country that have non-partisan elections, they haven't found in those cities that they're unable to focus on electing a candidate and just gone into a voting booth and been bowled over They know who they want to vote for. with confusion. Many of them make the decision before they even get Now, in terms of the role the parties play, there. parties play an incredibly important role in vetting candidates, in communicating to the public why they're qualified or unqualified. In terms of communicating what these folks are all about, and they should continue to play that role. There's nothing that stops the Richmond County Republican

NEW YORK CITY CHARTER REVISION COMMISSION 2019 40 Party [bell] the Democratic Party of the Reform Party from endorsing a certain candidate. You can be the Democratic endorsed candidate just as easily in a non-partisan system as you could in a Republican system—a partisan system. The only thing it does is allow voters to participate in a meaningful way at every stage of the process, something they have currently denied. Now, in terms of in non-partisan elections would we be deluged with a California recall election style of candidates, 135 candidates running for everything. Joe Borelli was elected in an non-partisan election. You know how many candidates ran in that election, one. He ran unopposed. His predecessor, your successor Vinny Ignizio was elected in the non-partisan election. Do you know how many candidates ran in that election? Two. Voters in both of those races, probably would have enjoyed a few more choices. The—the reason there aren't more choices and more voices participating in the political debate has nothing to do with whether the elections are partisan or nonpartisan. There are structural problems in politics, which we can talk about and look at alternatives to. One of them, I think is people are just sick of

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 41 2 partisanship. They're sick of needing to change their parties 13 months in advance in order to vote 3 for a candidate that they might like. They're sick 4 of needing to make sure that the local party leader 5 6 that has crossed the right T on their petition 7 signature. There are too many obstacles to participation. There-there are not too few, and just 8 the last thing you said about whether the voters get 9 a beneficial cue from folks. You see-we saw in 10 Staten Island we were represented by John Marke for a 11 12 half century. He was endorsed by Republican, Democrat and Conservative Party. I'm not sure what 13 14 meaningful cue that gave to the voters about where he 15 stood on issues. We see this frequently in all sorts 16 of judicial and legislative races, candidates 17 endorsed by both major political parties. I would 18 argue that there is almost no value in seeing someone on the ballot with any political party. We see 19 20 conservative parties --CHAIRPERSON BENJAMIN: [interposing] 21 2.2 Thank you. 23 FRANK MORANO: --endorsing Democratic

candidates even though they're very similar --very

dissimilar ideology in many instances.

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COMMISSIONER ALBANESE: Yeah, kind of quick. The—I wonder if you read the article in the New York Times about a year ago written by McGurney about California since they implemented non-partisan elections, and—and he made the point in the article that the governors in that state had improved since non-partisan elections went into effect. I was wondering your opinion of the article, if you read it?

FRANK MORANO: I did read the article at the time. I don't recall all the details. I wouldn't argue that maybe a better elected official has emerged from time to time in California, but we've also seen--

COMMISSIONER ALBANESE: [interposing] I'm talking about the governance. Forget about the individuals.

FRANK MORANO: Well, so I-ultimately I think in-in systems that have elected officials, that's what determines effective governance or not.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019
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But, so, I-I don't live in California. I don't pay
taxes there.
              I don't vote there, but I can look at
numbers, and what we have seen in California is voter
participation decline since they implement this top
two approach, and if you think about it, it makes
sense. If I'm a Republican that lives in a
Democratic district. Why would I care if it's a
Democrat running against a Democrat in a
Congressional race or as is the case in California
this year for U.S. Senate, a U.S. Senate Race?
mean why would you have any incentive to even show up
forgetting about the fact that if you live in a
competitive district and you're a member of a
minority party like the Green Party or the
Libertarian Party, you really don't care which one of
these guys gets elected. In the Governor's race in
California, we saw both candidates trying to game the
system. One of the Democratic challengers actually
getting a shadow group to run ads for a Republican
just so that Republican would make the runoff.
mean it makes no sense. Why not let everybody vote
for everybody?
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COMMISSIONER ALBANESE:

Well, just a

I know we're pressed for time. One of

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final point.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 44 the things that has come out of non-partisan elections is that it forces candidates, whether they're Democrats or Republicans not to focus on the extreme left or the extreme right with their party. Ideology wise, it forces them to-to-to talk to the mainstream, the constituents that the average voter in those states rather than a narrow block a narrow block of voters, which makes-makes it a little bit more reasonable in terms of governance if you're governing in that way. One of the problems that we see is that we have extreme partisanship on both sides of the aisle, and-and California according to McGurney's article, that has been reduced dramatically where Republicans and Democrats have to appeal to a broad base of voters.

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FRANK MORANO: Well, you know, we have seen in New York City in races that have been partisan and non-partisan we haven't necessarily seen that enough for my taste. So, here in Staten Island for instance I believe Council Member Rose is here. She ran in the non-partisan election in the winter of 2009, lost that election and then ran in a partisan election in the fall of 2009, that same year. The leading candidates in both of those cases, Ken

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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    Mitchell and Debi Rose, they treated almost both
    races as if they were a Democratic Primary because in
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    essence they were. In a Democratic district, it's
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     the Democrat that's going to win and they're going to
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    appeal the Democratic voters. So, I would certain
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    welcome what has happened in California as a positive
    step because people could actually participate in
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    elections that they're paying for, but I think
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     instant runoff voting or single rank choice voting,
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    whatever you want to call it, is a far better
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    alternative than competition.
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                CHAIRPERSON BENJAMIN: Okay.
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                COMMISSIONER ALBANESE: So, you would
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    like to see it vote non-partisan and regular?
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                FRANK MORANO: Yes, please.
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                CHAIRPERSON BENJAMIN: Thank you very
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    much. Alice Dovali.
                ALICE DOVALI: Good evening.
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                                              Thank you,
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    ladies and gentlemen for letting me-giving me the
     opportunity to speak tonight. My name is Alice
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    Dovali. I'm a born and raised New Yorker born in
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    Brooklyn, New York, have been a resident of Staten
    Island here for about six years now. My concerns I'm
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addressing tonight specifically the problems

NEW YORK CITY CHARTER REVISION COMMISSION 2019 46 regarding the Department of Health and how it relates to the ACCs of New York City, and the boroughs, but I've spoken on a wide range of topics with our Council people here in Richmond County. Specifically, last year with one of my fellow advocates here Diane Signorelli we attended a town hall meeting with Mayor de Blasio. My specific concerns at that time were addressing in my community in Duncan Hills, the problem we were having regarding the deer population, and how it pertains to incidents regarding accidents to the pedestrians, and me being a survivor of an accident a hit and run and surviving, three years ago, I took very seriously, but tonight I'm concentrating specifically regarding the-as I said, the Department of Health. I represent a small group of animal advocates that are very passion a bit-passionate about the shelter animals in the New York City shelter system. So, let me talk about that tonight, okay? The Department of Health I feel needs to be released as soon as possible and replaced by an independent animal welfare agency. There are a wide range of issues of the many failings of the New York City government for animal welfare as

it pertains to the Department of Health, and there

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 47 are too many for me to address tonight, but I-I wanted to address the specific ones that are of my immediate concern. And, some of the reasons I'm going to address tonight are first the deplorable conditions of the shelters. Okay, the healthy dogs are being cross-contaminated in the ACC in New York City and Brooklyn, the sick dogs being crosscontaminated with healthy dogs that have very bad strains of kennel cough, which is quickly turning in pneumonia, place a very heavy financial burden on both the rescues that are trying to rescue these animals to adoptable families, and also the public. I'm going to talk a little bit about Scott Stringer because I attended one of his meetings, Council meetings. We had talked about this. He-we put pressure, the animal advocates have been putting pressure on him to do another audit. Scott Stringer did an audit in 2015 addressing—he did a scathing audit of the conditions, the deplorable conditions there, and that was three years ago. So, from what I understand, he's-we-we just got notification that he's actually going to conduct another audit. this is what I'd like to talk about tonight regarding [bell] I know it's-I-I eat up the time here.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 48 Basically, as I said, the dogs are being crosscontaminated. They're given expired medications to animals there. They're treating animals with expired medication. Dogs that are being brought in with treatable ailments are left to languish in pain and misery instead of being treated by a vet. This is unconscionable, and totally unacceptable. Okay, the Department of Health consistently shows no regard for The Department of Health we animals in its care. feel never had an interest in the care for the animals in the New York City ACC Shelter system. This is the time now for form. Okay. [coughs] This is not-this is not hearsay. We have what we call an at-risk list. Us advocates watch every night the dogs that are put on the Tot Be Destroyed list. It's called and At-Risk List, and the proof, as I said, is in this. This is not hearsay. All of this has been documented by Scott Stringer in the Audit of 2015. As a matter of fact, one of my fellow advocates just went yesterday to the Brooklyn ACC and did a video tape of what a mess it is in there. It's filthy. The conditions are horrific. The dog crates are left with feces and urine not even being cleaned. Water bowls, water bowls have feces inside. This has all

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NEW YORK CITY CHARTER REVISION COMMISSION 2019
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be videotaped. This has been videotaped by concerned
advocates. My final comment here is we are
considered the greatest city in the world. We really
are and yet we're looked upon by other countries in
total disgrace. My other half lives in Rome, Italy.
He came here. He just left last night. I cry.
show him what I do every night, which is cross-post
and try to help the rescues to get animals adopted
out. He sits there and he just shakes his heat. He
said, Why? Why, Alice? Why is New York City like
      They have money to fix this problem.
don't the do it? Again, we need the Department of
Health released. They were an agency. I'm going to
stress this again: I spoke with Scott Stringer's
         I speak to Brian Shapiro of the Human
office.
Society. The Department of Health was never set up
as an agency to oversee animals. They were set up
for humans. Now, it's time for us to put, as I said,
we need to get-let me get back to my original paper-
we need to get an agency in there, an independent
agency that is concerned about the animals here in
New York.
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CHAIRPERSON BENJAMIN: Thank you, Ms.

25 Dovali.

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1	NEW YORK CITY CHARTER REVISION COMMISSION 2019 50
2	ALICE DOVALI: Thank you, and just so you
3	can see, I took a couple of pictures with me of just
4	some animals, okay, that were perfectly healthy, came
5	into the shelter as healthy, and then people go into
6	get them, and they bring sick dogs—sick dogs and cats
7	out, and then they get stuck with a hefty bill.
8	This is very unfair. Let's change now. Let's be a
9	leader. Let's show Austin, Texas implemented a no-
10	kill shelter. They did it successfully. We can
11	follow their model. We shouldn't follow. We should
12	be a leader.
13	CHAIRPERSON BENJAMIN: Thank you, Ms.
14	Dovali.
15	ALICE DOVALI: Thank you.
16	CHAIRPERSON BENJAMIN: Any questions?
17	[applause] [background comments] Thank you. Igor
18	Bab-can you tell me your last name, please?
19	IGOR BABORSKI: Igor Baborski.
20	CHAIRPERSON BENJAMIN: What's that?
21	IGOR BABORSKI: Baborski:
22	CHAIRPERSON BENJAMIN: Barborski.
23	IGOR BABORSKI: Igor Baborski.
24	CHAIRPERSON BENJAMIN: Okay, got it.

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    NEW YORK CITY CHARTER REVISION COMMISSION 2019
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                IGOR BABORSKI: Okay, so I'm also with
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    who is speaking like Mr. Morana. [laughs]
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    reading--
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                MALE SPEAKER: He's a tough act to
     follow.
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                IGOR BABORSKI: -- just this morning.
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                FRANK MORANO: [off mic] A better way.
                IGOR BABORSKI: Invisible.
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                                            [laughs]
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     Okay. I am Igor Baborski and I am an activist, and I
     am an immigrant New Yorker, and I am speaking on
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    behalf of several organizations and groups who are
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     organizing and advocating for at least 700,000
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     immigrant New Yorkers from 15 former Soviet Union
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     countries. This number is from an interview
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    yesterday according to Brooklyn Borough President Mr.
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    Adams. I am here to support and expand on the
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    proposal made at previous hearing. That means it's
    not new for you. Amendment Section 18, Chapter 1 of
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     the Charter by the Police and the bureaucratic office
     of Immigrant Affairs with the representative
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     Commission of immigrant community leaders under the
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    Mayor. Our city is currently 37% foreign born.
     immigrants need to have a voice in city government at
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least on immigrant affairs. This concerns immigrants

NEW YORK CITY CHARTER REVISION COMMISSION 2019 52 of every ethnicity and race, black, white, Hispanic, Asian and others. The current Office of Immigrant Affairs doesn't provide them representation for real economic opportunities, and it is not responsive to what is happening within and among communities. Immigrants, organizers and leaders are excluded from participation in government. It is bad for our city. Many of them poses important information that city government needs. In other sites such as San Francisco, Portland and others, governments have already set up such representation-representative commissions. San Francisco has an Immigrant Rights Commission, which by law must ensure that more than half of its members are immigrants, and must hold an public hearing. In Portland, the new Portland Policy Commission must by law provide representation from a reasonable broad sector from the refugees and immigrants community. With a similar immigrant council in the state of Massachusetts, and in Nashville and in Houston. Their arrangement and clearly more democratic and more representative that the current Office of Immigrant Affairs in New York. We were here to make-show what our city can promote this best practice. Members of such commission

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 53 should be appointed from the candidates submitted by the immigrant left not-for-profit organizations. composition should be approximately proportional to the size of major immigrant communities in the city, but no less than one for any community of 20,000 people or more as determined by the U.S. Centus-I'm sorry. To be fair, different to-to to Census. Margaril (sic) who has prepared this commission this must be a salaried public in place because very often our community leaders [bell] and some even quality large communities like ours are forced to do their work for many years on the volunteer wages, like myself. Our organization was organized in the year 2003, and we never get anyone-anyone grant. As a result, some communities end with nothing to pay their organize-organizers and other case stuff while other much smaller communities are getting hundreds of thousands of dollars from city and private funds. The decision that we proposed will respectfully this glaring inequity. And they should have local offices in every borough, government by their own immigrant leadership councils. Thank you for your attention. It is an honor for me and our organizations to be

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CHAIRPERSON BENJAMIN: Thank you very much Mr. Bebushkin—I've gotten it wrong again.

IGOR BABORSKI: Yes, okay. Forget it.

CHAIRPERSON BENJAMIN: Any questions?

IGOR BABORSKI: No questions.

IGOR BABORSKI: Thank you.

CHAIRPERSON BENJAMIN: Okay, and now we are joined by the Councilwoman from the North Shore, Councilwoman Debi Rose. Please come up. Diane Signorelli and David Eisenbach. Are they here?

[pause] Councilwoman Rose, the floor is yours for the next three minutes.

COUNCIL MEMBER ROSE: Thank you. Thank you and it's good to see all of you. I'm really excited about this commission and its work and the work that you are going to do. I'm here as a representative of the Progressive Caucus. So, good evening Chair Benjamin and members of the Charter Revision Commission. My name is Council Member Debi Rose and I represent the Northern part of Staten

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 55 2 Island, and a member of the City Council's Progressive Caucus, and I will be testifying on 3 4 their behalf. In this testimony I will be focused on 5 the city's land use powers and process. 6 Specifically, on why the city needs a comprehensive 7 plan with a real fair share analysis, an independent City Planning Commission, and a better more 8 transparent and accountable way to engage 9 communities. This issue is a priority for the 22 10 members of our caucus who represent districts across 11 12 the five boroughs in New York City. Opposition to recent rezonings have made it clear New Yorkers are 13 unhappy about the city's current land use process. 14 15 The current system frustrates community members, 16 grassroots organizers, elected officials and planners 17 This is because the city's approach to alike. 18 planning is basically reactive. Without a larger citywide plan in place, we react to private 19 20 developments, natural disasters, school seats, homelessness and other important infrastructure needs 21 2.2 randomly. As an elected official from Staten Island, 23 I can tell you from my experience the status quo of ad hoc planning is just not working. Communities 24

like mine have born the brunt of lack of fair share

NEW YORK CITY CHARTER REVISION COMMISSION 2019 56 in our city planning. We need a larger vision, one based on our short and long-term needs. We need a larger vision based on equity, a vision in which lowincome communities do not have to solely bear the brunt of the city's every housing or infrastructure need. We need to envision a land use process where communities are empowered, and the equitable distribution of city resources, facilities and new development is prioritized. As the first step, I will share five guiding principles that reflect the Caucus' values, and will drive the development of our recommendations that we will share with you in the future. Equity and fairness: To ensure that all communities are doing their fair share, and they have access to affordable housing services and amenities and healthy environment, proactive and responsive plans that account for the housing needs of this growing city as well as existing conditions and infrastructure needs. Inclusive Engagement: ensure all New Yorkers have a voice in land use decisions regardless of language, age, income, ability, gender, religion, race and ethnicity and resiliency and sustainability that guard against [bell] the future impacts of natural disasters and

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 57 climate change, transparency and accountability—I'll wrap up.

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CHAIRPERSON BENJAMIN: Okay.

COUNCIL MEMBER ROSE: -- and to ensure that New Yorkers understand how and why decisions are made, and now to participate in how these decisions affect them? Recommendations are guided by these principles. The Progressive Caucus is working with our community partners to develop specific recommendations to create a comprehensive planning framework that includes a fair share analysis. Make the Progressive Caucus independent and create a longterm planning office, empower communities to engage in decisions before, during and after land use processes through community board reform and changing the way the city interacts. It supports and implements community plans and land use decision. Our current system does not provide an avenue in which to have honest conversations about our city's needs. Much of it is done out of the public eye, and with the outcome revealed and often negotiated just moments before a final vote. This method is not working. We need to engage in proactive planning that is not guided by the latest real estate

COUNCIL MEMBER ROSE: Thank you.

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CHAIRPERSON BENJAMIN: Are there any

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questions? Thank you, Councilwoman.

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COUNCIL MEMBER ROSE: Thank you.

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CHAIRPERSON BENJAMIN: Diane.

Signorelli. I'm from New Brighton originally. I'd

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DIANE SIGNORELLI: Hi. My name is Diane

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just like to go over a little bit about how Animal

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Care and Control-Staten Island is being run. I-I would think as someone like me who has been German

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Charband day for 10 mans I should not have an issue

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Shepherd dog for 40 years I should not have an issue

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going to the local shelter. I was going to Puerto

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and my nails were still wet, and because as Alice

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Dovali was telling you, people like us we're

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advocates. So, we're always checking out animals.

Everybody knew I was looking for a German Shepherd

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dog. I was looking for rescue, something to make my-

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my service dog. Well, one of the girls said, "Diane,

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an 8-month-old dog is there. Hurry up." My nails

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were still wet from-from the salon. I ran there.

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This woman—and everybody knows I tell the truth—I'm

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telling you, her eyes were pupil dilated black, and I

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was looking at this woman. I just, you know, worry whatever her condition was and I said I just want

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this dog. I'm going to Puerto Rico. I'll take it.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 60 I'll give you cash, and check or whatever you want. I'll take it to my vet and neuter it if the dog is deemed healthy enough, I'll get it spayed, and then I'll get my money back because that was the deal they were making. It was like 200 something dollars, and then they would refund you the money once you got the dog spayed. Simple, you would think. No. This poor dog lavished and died suffering for six weeks, and I felt its soul. I went there. I called up every elected official because everybody knows I know everyone. I cried my eyes out. The rain that was coming outside that day. They let the dog suffer and die. Send it to a German Shepherd rescue, but it had mange, and it had kennel cough, and the condition, as it says here, because I went to get the dog April 2015 before I went to Puerto Rico. All the advocates were telling me, Diane, don't worry. The dog will be There's a rescue that's going to take the dog. As German shepherd dog rescue told me Monday the 25th. Juno was another German Shepherd they took that was their New Hope rescue. Juno so far is doing Bella is deathly ill with pneumonia and is on two antibiotics IV fluids. I spoke to the vet awhile Her temp is down to 102.7 down from 105.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 61 were culturing the drainage, snot from her-her nostrils and hope to get to the bottom of this. immune system is so suppressed she just cannot fight off the infection or the mange mites. We're giving her every chance we can. So, she has a long way to go before we can either release her from veterinary care or prayers. This dog I was like a campaign. ran animal-I ran Paws Across America. [bell] I did Staten Island. I'm the one who did the protest at Animal Care and Control with the 123 Precinct. I did everything in power. Then they had another dog Tesla, a German shepherd. So, I says well let me-let me get this dog. Department of Health put a hold on the dog and sent it back to the rescue that they sent the sick dog that I wanted to save. There's no reason why animals should have to suffer like this. Well, to make it go quicker than that, I ended up going to 110th Street in Harlem June 21, 2015 with my friend Alice Dovali, and I found a three-month-old Rhodesian Ridgeback puppy that I adopted and that's my service dog. So, never, ever stop a woman from trying to adopt a dog, Animal Care and Control, because we will get a dog, and-and that's what God He is sending us here to adopt these animals.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 62 Now, I spoke to the Mayor and the Mayor knows about the work that I've done, and because I have eight years under my belt that I'd like to forget about what has been going on here in Staten Island, I would like the keys to Animal Care and Control now because I think it's time I start to play with the puppies and the kitties because I have enough of what I've been going through for eight years, and I think it's time and I think Sal Albanese knows a little bit about my story. So, can someone help me, and please tell the Mayor I gave him the proposal. My team is ready and it's always the same people that you all meet. So, all the same rescuers. We want our voice We don't want any more to do with Animal Care and Control because they are disgusting what they have been going-what they have been putting us through, but what they've been putting the animals through. Nothing has changed since 2015. advocate that helped Helmetta Regional Animal Shelter. The reformers shut that place down in 2014, and then I had to face this in 2015, and you all know my integrity of how I shut down Saint Christopher Ottilie in 2001 for abusing autistic disabled children. I'm the whistle blower, and it's time that

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 63 we all start helping people like me that are the advocates. Please help us.

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CHAIRPERSON BENJAMIN: Thank you very much, Ms. Signorelli.

DIANE SIGNORELLI: Thank you.

CHAIRPERSON BENJAMIN: Questions? Thank you very much. David.

DAVID EISENBACH: Yes. My name is David Eisenbach. I teach history at Columbia, and last year I ran for Public Advocate in the Democratic Primary against Tish James. I raised \$59,000 but I got 92,000 votes and from my experience the CFE does not work to encourage non-politicians to get involved in the Democratic process at all. If you want to improve things, you've to lower the thresholds. Alright, so right now you have to raise \$125,000 from 500 New Yorkers in order to get matching funds for the Public Advocate's race. That should come down to about 200 and about \$75,000 to make it an entry level point for somebody to run who is not a politician. Also, you should require every single candidate who is officially on the ballot to be in a debate. You should not have a circumstance where television stations -- where Spectrum can dictated who gets to

NEW YORK CITY CHARTER REVISION COMMISSION 2019 64 debate the Mayor, the Public Advocate based on how much money they've raised. Alright, that's not what a healthy democracy does. Alright, now there have been discussions, and this is also in the Mayor's proposal to lower the contribution limits. Well, here's the problem with that. So, I had a 174 contributions. Okay. Half of my total came from eight people, the people who gave over \$1,000. a friend from high school, a thousand bucks. My wife, myself, my sister, my brother-in-law, my mother, my father and my Uncle Mike all maxed out. The campaign could not have happened without the people I love maxing out in their contributions of So, it's kind of counterintuitive, because of the way it is right now, unless you have ties in with the real estate or you've got a lot of rich friends, which I do not have as an academic, the system right now is not working for somebody who wants to do the right thing, wants to get involved, wants to do good by the city. And I'll be happy to answer any of your questions from my experience as somebody who has tried to participate.

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CHAIRPERSON BENJAMIN: Okay. Thank you very much, Mr. Eisenbach. First question: Would you

NEW YORK CITY CHARTER REVISION COMMISSION 2019 65 require everyone to be in the Campaign Finance system or are you just saying for those people who opt in, you would require, these lower amounts to be matched and they would be required to participate in in candidate debate?

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DAVID EISENBACH: Yes, I think everybody who is on the ballot--

CHAIRPERSON BENJAMIN: Option.

DAVID EISENBACH: --right and everybody who gets the petitions, you know, filed and-and everybody is on the ballot should be required to debate, right. You shouldn't have it an optional thing for a mayor or a public advocate to just decide whether they're going to debate or not and you shouldn't definitely have to have it so that New Your One decides who gets to debate based on how much money they raised, right? So, everybody who's on the ballot should be forced to engage in a debate, and then secondly, if you lower the thresholds, that will allow a lot more opportunity for first time candidates to actually be able to compete. Mayor's proposal to increase the ratio of money that you get from 6 to 1 to 8 to 8 will actually hurt candidates like me especially if you don't lower

1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 66 2 those thresholds, okay. It would be great if you lowered the threshold and then you lowered the amount 3 of the matching funds. That if you want to just 4 balance it out so that it's the same amount of money, 5 but if you lower those thresholds and then instead of 6 7 it being a 6 to 1 match, it's a 4 to 1 match, that certainly would be mana from heaven for first time 8 candidate. 9 10 CHAIRPERSON BENJAMIN: Thank you. there any other questions? Thank you very much. 11 12 DAVID EISENBACH: Sure. CHAIRPERSON BENJAMIN: We really 13 14 appreciate your coming. [background comments] 15 [laughter] James Wright, Gabriella Valardi Ward and 16 Gloria Visica. [pause] Mr. Wright. [pause] 17 JAMES WRIGHT: Good afternoon. I'm a 18 member of DC37, and I'm part of the Political Activist Committee of that union. I'm here to 19 20 advocate for the Elected Civilian Review Board because the Civilian Complaint Review Board does not 21 2.2 represent the community. Its members are appointed 23 by those in power, the Mayor, the Police, the

Commissioner, and the City Council. There is no

community representation on this board or

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 67 2 accountability to the people in the community. is why we need an Elected Civilian Review Board made 3 up of community people, everyday working people from 4 the neighborhood, parents, students, seniors, LGBT, 5 and the people of color especially. The people on 6 7 the board would be elected civilians from the community and accountable to the community. 8 brief, this is what we that are involved in this 9 10 endeavor feel. If there are any questions, I'll take 11 them. 12 CHAIRPERSON BENJAMIN: Are there any questions of Mr. Wright? Thank you, Mr. Wright. 13 have heard about this in each of the boroughs we've 14 15 been to. We appreciate your testimony. 16 JAMES WRIGHT: Thank you. 17 CHAIRPERSON BENJAMIN: Thank you, Mr. 18 We have heard about this in each of the boroughs we've been to. We appreciate your 19 20 testimony. 21 JAMES WRIGHT: Thank you. 2.2 CHAIRPERSON BENJAMIN: Ms. Valardi Ward. 23 VALARDI WARD: Yes. Ladies and gentlemen, 24 thank you for the opportunity to address you, and I'd

like to continue on the wonderful testimony of our

NEW YORK CITY CHARTER REVISION COMMISSION 2019 68 Council Member Debi Rose about land use, and in this case I'd like to talk about as-of-right. I'd like to bring up the issue and of tighter restrictions on development in wetlands, forests and waterfront areas. These projects may comply with all applicable zoning regulations, and don't require any discretion or action or special permits, but I do believe that as-of-right development needs very serious reconsideration especially in light of-especially since it doesn't need site review, it's not required to have a site review even in wetlands, even in forests, even in coastal areas, site review is not required. In this age of climate change that's crazy. Sea level rise, storm surge, flooding, coastal areas cannot be subject to lack of review. Staten Island has lost much of its wetland, and many of the areas that lost wetland were flooded, and we all know what happened in Hurricane Sandy. four people died, and-and homes were destroyed, and I know many of them who went to the mobile home park. On the northwest corner of Staten Island, you have Goethals Bridge. After they lost their homes and all their money on the south shore, they went to a mobile home park, and now the mobile home park is-is in

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 69 danger. It's so close to Arthur Kill and with sea level rise, it's going to be flooded. Department of City Planning has issued a Flood Risk Map, and it's an interactive map so you can see on that map, you can see the different levels of it, the street names, et cetera, and you can also see on it the years, and it's projected in the year 2020, which is little more than a year away, you can see that the mobile home park is completely covered with water. You can see that water is penetrating into the mobile, into the condominium communities of City West and Rego-Rego Walk. You can see that it's penetrating into the homes of the people on Lisk Avenue and Avago (sic) Place. So, to not review any of this, to not review site plans, to not review—to approve a project without any consideration of climate change is also extremely damaging, extremely destructive. The whole island is vulnerable, but especially the north shore, the north shore--[bell] It--alright and the northwest shore, the-the wetlands that we have left on the northwest corner of Staten Island are at risk, and we cannot continue to approve projects without considering climate change. Thank you.

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3 much, Ms. Ward. Are there any questions? Thank you

4 very much. Ms. Esteppa.

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GLORIA ESTEPPA: Hello, I'm Gloria Esteppa (sic) and I live next to land that was called Mount Manresa right near the Verrazano Bridge. There are many ancient trees there. It's probably one of the oldest forests left standing in New York City and it was all destroyed by a developer, and many people had wanted to live in that area because of the beautiful forest, the fact that were near a highway, but yet there was a buffer zone for all the species to live, and that the beautiful trees would-would be a part of our public health system, but we keep seeing this constantly being destroyed by development and by this as-of-right concept that the default button is always for the developer. It's not for the community. It's not for public health. It's not for animals and species, and it's certainly not for the planet when everything is being destroyed all the So, we came here to talk this as-of-right, and Gabrielle and I are part of several environmental organizations on the North Shore, and the North Shore has a lot of environmental justice communities of

NEW YORK CITY CHARTER REVISION COMMISSION 2019 71 color. And strangely, in the special districts, there are no special districts on the northwest or the northeast shores to protect land, to protect the population. You have public health problems. have many toxic sites. Children have asthma, people have poor health outcomes. These are communities of Why is nothing ever protected? Gabriel was color. talking about South Ave. the development. They want to take down thousands of trees to put a BJ's there. What about the community? What about the children who live there and the elderly? How are they going to breathe? What will happen in flooding and the same in the neighborhood where I live on the East Shore, the Northeast. Why were those trees never protected? Why is there not a law to protect them, and we have in touch with someone named Beryl Thurman. She's part of the North Shore Waterfront Conservancy, and she was saying that—suggest that there be an abolishment of as-of-right development. We must protect the privately owned properties such as Mount Manresa that may contain a mature forest or a wetland such as where is Gabriella is living on South Avenue in order to combat climate change, flooding, noise, quality of life for all. How can we

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 72 2 restrict the development of environmentally sensitive areas such as Mount Manresa and the ancient forest? 3 Can we create a city fund to buy endangered wetlands 4 and woodlands and forests? If not, why not. What 5 kind of a planet have we created? What are we 6 7 leaving as our legacy? I studied all these issues as a student here at the College of Staten Island, Urban 8 Anthropology, environmental sociology. I studied 9 them for years because I was raised in New Jersey, 10 and the zoning there allowed properties to have 11 12 trees, and developers couldn't just destroy 13 neighborhoods. [bell] They knew it was about how 14 children are being raised. Everything 15 interconnected. It's not too late to make some 16 changes that might improve our environment. [applause] 17 18 CHAIRPERSON BENJAMIN: Thank you very 19

much, Ms. Steppa-Ms. Steepa. Are there any questions?

GLORIA ESTEPPA: Would anyone like to comment about the as-of-right? Is it something that you're all discussing, and it's part of the charter review?

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evening.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 74 currently work for Make the Road New York, and the project that I'm currently work on is the North Shore Rezoning, and there are some concerns that I heard from community members. We recently had a town hall along with Deacon Bourne here. We're part of a coalition called the Housing Big Media (sic) Coalition, and in that town hall there were concerns what the city is targeting manufacturing zones for development-I mean for housing, and then they wanted to know why the Drasco (sic) came out in 2016, but then again there hasn't been anything that has happened, and now they're hearing a certification is happening soon. So, they're asking why there's no clear pre-ULURP timeline. We know what happens once the certification happens. Everybody knows that it's going to the community board and the borough president and, you know, so on, but they don't know what happens before that, which leads me to the next point. They also said that there was no real community outreach by the city between that time. So, they came out with the drafts in 2016, and now they're hearing about a certification happening this year. So, it's been two years and they said the city really hasn't done much to come out to them, which

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 75 2 leaves the burden on coalitions like ours to talk to the community about what's happening with the 3 4 rezoning. And then the last one would be to reopen 5 Mandatory Inclusionary Housing to capture more, and require all developments to have affordable housing 6 because currently it doesn't serve the neediest New 7 Yorkers. That's all. 8 CHAIRPERSON BENJAMIN: Okay. 9 Thank you, 10 Mr. Garcia. Are there any questions? Thank you. IVAN GARCIA: Thank you. 11 12 CHAIRPERSON BENJAMIN: Ms. Bourne. MARY BOURNE: Yes, good evening everyone. 13 14 Along with Ivan I am a member of the Housing Dignity 15 Coalition. I am Deacon at my church, and the 16 coalition is comprise of faith based members. 17

Coalition. I am Deacon at my church, and the coalition is comprise of faith based members. We have pastors. We have pastors, we have deacons, and what we did was meet with a lot of our memberships. We've met with people in the community, and discussing the proposed rezoning on Bay Street. We received a lot of concerns from the membership and from the community that these—these—the system that has been set up to do this rezoning is not inclusive and it does not really include the entire community. As Mr. Garcia mentioned, there's not enough outreach.

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 76 I'm concerned that these rezonings will increase When we met with some of the families displacement. they expressed a fear of being displaced, and also some expressed the fact that the rents are getting s high. One family said that we've combined our family group, too, and there's one to two generations living in the household because of the fact that they can't afford to. You know, as the rents are going up, but with the rezoning that's going on now, you know, and there's no plan for really deep affordability for the new proposed buildings that are going up. So, what we're concerned is that why is there is no plan for a deeper affordability. That's one of the plans, but also another question that they asked were what kind of protections are going to be in place with-for tenants that are being harassed, tenants that are getting rent increases for just no reasons because of the fact landlords are really trying to jump in on this bandwagon. You know, if they're going to-we already have URBY, and they're charging \$3,000 for a 2-bedroom apartment, and \$1,900 for a one-bedroom. So, landlords are looking at this as a way to say, listen, we can get in on this. If the man across the street is charging \$3,000 for a 2-bedroom, why can't

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 77 2 I? So, we need protections in place. We need a better system to be more inclusive and most 3 4 importantly, we feel that public land should be not-5 should not be given to private developers for a 6 [applause] for-profit use. You know, we need public 7 land, the decisions on what happens with public land to be in the community hands. Thank you. 8 9 CHAIRPERSON BENJAMIN: Thank you very 10 much, Ms. Bourne. [applause] Are there questions? COMMISSIONER ALBANESE: I have one. 11 12 CHAIRPERSON BENJAMIN: Sal. COMMISSIONER ALBANESE: [background 13 14 comments] Thank you for your testimony, and you've 15 hit on one of the most important issues facing the 16 city: How do we make the city affordable for all New Yorkers, and it's-and it's not getting better. 17 18 you have a specific proposal that you can submit to us that would mitigate some of these issues? 19 20 MARY BOURNE: Yes, we do and if we can send them to you, we've discussed it at these 21 2.2 meetings some of the proposals, the type of deeper

affordability, and the type of protections that

should be available, and that can be made available

to the community, and the way to communicate to the

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     community that all of these things are available. You
     know, especially with this faith based organization.
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     We can do it through the churches, which you can
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     really reach out to a majority of the community.
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                COMMISSIONER ALBANESE: Please get them
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     to us.
                MARY BOURNE: Okay, thank you.
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                COMMISSIONER ALBANESE:
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                                        Thank you.
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                CHAIRPERSON BENJAMIN:
                                       Thank you, Mr.
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     Bourne. Miss Materna.
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                JANINE MATERNA:
                                 Yes.
                                       Hello.
                                                My name is
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     Janine Materna. I'm an attorney pending bar admission
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     as well as the President Pleasant Plains/Princess
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     Bay/Richmond Valley Civic Association one of the
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     largest on the South Shore of Staten Island. I'd
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     like to thank the Charter Revision Commission for the
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     opportunity to offer my thoughts about city
     government. A special hello to County Clerk Fiala,
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     and Mr. Albanese who have the utmost respect for.
     I'm very happy to see that you're on this Commission.
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     Two issues that I would like to address this evening
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     are (1) The need to give more local authority and
     control to borough-borough officials-excuse me-to
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make decisions that affect individual boroughs and

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(2) the selection and employment of community board members. As many of you know, Staten Island is a 3 very different place. We are very much a small town 5 within the greatest city in the World. However, with that small town feeling also comes a set of 6 7 challenges that are quite different from the rest of the city. Many times decisions are made for us that 8 just don't make sense for us here in Staten Island. 9 So my request that—that more decisions regarding our 10 borough be made by our local elected officials who 11 12 know our day-to-day challenges, and not by the 13 decision makers in Manhattan who may mean well, but 14 may not necessarily know the challenges we face here 15 in Staten Island. My sentiment on this issue is very 16 similar to what Councilman Borelli's representative 17 indicated earlier on his testimony. On local issues, 18 for example, when to close schools because of inclement weather, where to put speed bumps or when 19 20 streets should be paved. Our Staten Island elected officials know better, and should be able to make 21 2.2 those decisions and not those in Manhattan who are 23 unfamiliar with the challenges that we face. second issue I'd like to also address is the 24 selection, appointment and term limits of the 25

you very much for this opportunity.

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JANINE MATERNA:

[interposing] Yes.

COMMISSIONER ALBANESE: Yes.

CHAIRPERSON BENJAMIN: Okay, Sal.

COMMISSIONER ALBANESE: On the Chair's point that—I mean that point, she reiterated what we heard in I believe Queens or even the Bronx about—tremendous, but I think your point is well taken.

23 | Are we doing enough outreach--

JANINE MATERNA: [interposing] No.

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citizen as Deirdre Carroll is. We've been friends

Together I think we've adopted maybe 20 pets together in our lifetime.

DEIRDRE CARROLL: Yes.

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MARGARITA LA MORTE: So, clearly we-we love animals, and we're very concerned about what's happening with the ACC and the Department of Health. As the saying goes. As the saying goes, the Internet was created basically so we could watch cat and dog games, right. That's what they say, and so while this is funny, there's actually a compelling reason why people want to watch these videos. Companion animals like cats and dogs make us feel better. There is a lot of evidence to suggest that animals lower blood pressure, they reduce anxiety and stress, they provide emotional support for children and animals and in adults. When you weight the benefits of what companion animals do for us, it's clear that we have a duty and responsibility to protect and care for them. And right now, New York is failing the or rather the organization that New York hires, the ACC is failing them. So, let's take a look at some numbers, if you will. According to the ACC's 2017, a similar report, which basically reports on the agency NEW YORK CITY CHARTER REVISION COMMISSION 2019 85 activity, the ACC took in about 23,500 animals in 2017. Of these, they transferred out 11,700 to community shelters. So, why did they do that? Because community shelters know that if they don't step up, these animals will absolutely be killed and destroyed. So, now community shelters find themselves in a position of rescuing animals not from the streets as they should, but from New York's own approved agency. So, the eight bullet continues with so, ACC returns about 2,000 animals back to their So, that's wonderful, and that's what they owners. should be doing. So, when you look at what's left, the ACC has less than 10,000 animals to adopt out. So, to put it into perspective, you all know New York City has about 8.5 million residents. So, when you look at that, the idea that we couldn't find loving homes for 10,000 animals out of a pool of 8.5 million people, seems absolutely ludicrous and unrealistic to think that that couldn't happen. And yet, do you know how many of those 10,000 they killed in 2017? 4,796 roughly half of the animals that were under their care that were adoptable, healthy animals that could have gotten loving homes got killed. Fifty percent of the animals that come into the ACC

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 86 facilities that aren't transferred or given back to their owners are killed. [bell] It's a grim statistic. I'm sorry. Can I have a few more minutes?

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MARGARITA LA MORTE: This is like the Oscars.

CHAIRPERSON BENJAMIN: Sure.

MARGARITA LA MORTE: Just like the Oscars. Oh, this isn't. Okay. So Dierdra was actually a volunteer at the ACC, and I'm going to turn it over to her to kind of discuss the process.

DEIRDRE CARROLL: Right. So thank you. I am a lifetime animal owner, and I was—I have adopted pets from the ACC and I have also been a volunteer at the ACC, and it was a few years ago, but often—and I've also been back many times to—to potentially adopt several times. So, I've been there. When I was volunteering there, there were many times that the cages were—in Staten Island were empty. Now, they can't all be filled all the time because they have to take every pet that comes in, but in the adoptable area okay, there are often cages empty when Manhattan and Brooklyn were overcrowded. So, instead of transporting pets to Staten Island for—so they could

NEW YORK CITY CHARTER REVISION COMMISSION 2019 87 be up for adoption, those pets that were in Manhattan and Brooklyn were euthanized. In addition to that, when-when pets would get sick, as was testified earlier, they-they-they get very sick, and a simple case of kennel cough, which is treatable, okay is treatable, can be resolved, but instead I've witnessed perfectly healthy dogs that all-but being at the ACC, we've got kennel cough, and then were put down. And they were, you know, young adoptable dogs. Okay, so this is, you know a problem that's not new. This—the audit in 2015, the one before that that was done by New York City is not-was even worse. Okay, they-they didn't meet their, you know, if a pet comes in, it's supposed to be 48 hours if a stray comes in before they euthanize them. They weren't following those rules. Okay, so they don't follow their own rules, and in addition to that, they also if therethey have to be a maximum capacity before they euthanize cats and dogs. They-if they're there for a couple of weeks, and the woman who was here earlier who testified she does the-she has the list of all the dogs that are on the kill list. They euthanize them even though there is still more room available.

So, there are empty cages, but yet they're still

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 88 euthanizing, you know, pets that are available—that—that are adoptable. So, thank you.

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MARGARITA LA MORTE: [off mic] So, in summary, New York just needs to do better when it comes to our animals. [on mic] We can be successful with the right structure and oversight. So, right now, Animal Care is under the umbrella of the DOH, as you all know. So, this is presumably set up in this way because the focus is on public safety and not necessarily on the welfare of the animal, but there's been a huge shift in the way that people view their relationships wit their pets. They're now a very critical and important part of the family structure in the United States. [bell] So the agency that ensures our food supply is safe shouldn't being overseeing animal welfare. Companion animals are not food, and they should not be lumped in this group. It's time for New York City to make a shift in their thinking and in their policies on this. taking the first step towards creating a dedicated animal welfare department with the resources to do the job right, and effectively oversee and manage any chosen third-party organization, we can be a proud city that values all life and takes care of its

NEW YORK CITY CHARTER REVISION COMMISSION 2019 90 consistent from year to year that if you wanted to say over a five-yea period roughly 50% of those—those animals that wind up in the—in the facility wind up being—

6 MARGARITA LA MORTE: [interposing]
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COMMISSIONER FIALA: They're doing better?

MARGARITA LA MORTE: -- and I thin they're doing better because there is so much effort and focus as to women that you heard before. There's so much advocacy that is happening now that I think it's forcing the ACC to do better. The ACC is now putting out the kill list at 6:00 every night so that shelters can look at it, and before it used to be that by 6:00 or 9:00 a.m. they would put the animal to death. Now, they're waiting 'til noon. So, it allows those groups to come in at least and, you know, and scramble, and get those animals out of the ACC and it allows them some time. So, they have put some of those measures into place, but when you look at those numbers, they—they will have you believe that euthanasia rate is based on the 20-the 23,500 animals, but that's just not reality. The reality is

very effective at illuminating that for me. A final question. You know, not everything, as a matter of fact, most things that in my view, and I only speak for myself, most things that come before a body like this aren't charter related or ripe at that particular moment or appropriate for a charter. A charter is essentially a constitution for the city, right. I'm just curious. Are there any legislative fixes that have been or are being looked at now where this could be—you know, the results could be achieve through legislative avenues as opposed to in effect s constitution or a charter? Any—anything on the legislative front?

MARGARITA LA MORTE: I don't have the answer to that question. I don't.

COMMISSIONER FIALA: Okay, no that's right. I didn't me to put you on the spot, but thank you. It was very, very illuminating for me.

MARGARITA LA MORTE: Thank you. Thank you very much.

COMMISSIONER FIALA: Ms. Casodiero.

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question for both of you.

2 MARGARITA LA MORTE: Oh, certainly.

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end of the process. Do you think it should be more difficult for people to be able to adopt an animal to start with because some of these animals—and we've seen them—are animals that people have purchased or adopted, and let go. Should we have more stringent standards up front so that people understand that an animal is not a toy? That—

DEIRDRE CARROLL: Well, you know in

Chicago they have a shelter that when—when people
adopt, they have to either—they have to—they get—they
get a credit back when they—they take their—their dog
to dog training. So, there are ways that you can,
you know, you can put in place that people have to,
you know, learn—acknowledge to be more responsible.

So that—that is, you know, some—some of the ways, and
like for example, the dog has to be spayed or
neutered. So, that's something else, but you can
absolutely have orientation classes or, you know,
home visits, you know, such as the—the rescue
agencies do.

MARGARITA LA MORTE: I work—I work with SICAW, Staten Island Council for Animal Welfare, and

NEW YORK CITY CHARTER REVISION COMMISSION 2019 94 they are very rigorous about doing home visits, and I think that is definitely one of the keys. I think that with the ACC they are so concerned about getting their numbers up for adoption that they will basically just adopt anyone that walks through the door, and that's not the answer either, and I think the problem with that is because fundamentally they are being managed and overseen by the Department of Unfortunately, those goals just don't align, Health. you know, with what those two agencies should be doing. So, I think with the right oversight and management, those goals and those processes just become much better.

COMMISSIONER ALBANESE: Just one more question. If we spend—if we endorse spending animal welfare out of the Department of Health and creating a separate agency, would mandatory spaying and neutering also be part of that? It cold be part of that? Should it be part of that?

MARGARITA LA MORTE: It should be. It should be or rescue agencies, and the ACC itself currently do require mandatory spaying and neutering.

COMMISSIONER ALBANESE: Citywide?

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MARGARITA LA MORTE: Thank you very much.

NEW YORK CITY CHARTER REVISION COMMISSION 2019

2 CHAIRPERSON BENJAMIN: Ms. Casodiero.

Lear hear you.

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CELESTE CASODIERO: Thank you. never seen these women before in my life, but I am here for the same exact reason. I'm asking you to take animal welfare out of the Department of Health. If there was an easier way to do this, if we could just talk to the Department of Health or the committee in front of it, we would have done that. This won't even get on the ballot until 2019. wouldn't be here unless we were out of all other options. So, I have never been to a New York City hearing before, but I am here today because of what is happening in these shelters is unconscionable, and I have to live with myself. One of the most common reasons animals are surrendered into ACC is because of housing issues. And so with human foster care, the federal government has recently changed its policies to prioritize intervention, which is keeping children in their home, and so the most common reason cited for surrendering an animal to ACC is that the landlords are not allowing them. As it is, this is one of one of my specialties. I'm an attorney, and I volunteer for a tenant union. I used to work at a

NEW YORK CITY CHARTER REVISION COMMISSION 2019 97 non-profit, but now I do private practice, and so a lot of the cases I see are keeping renters in their housing with their pets, and I pray for cases like these because they are some of the easiest. So, to see something so easily addressable be the number one reason that they're getting these animals, and they haven't done anything about it. They know that's why the animals are coming. They don't have an attorney on staff. They're not letting us volunteer. don't want to stop these animals from in. So, the idea that any company would get a 34-year contract is insane. My ideal solution would be splitting up the contracts. Many of these dogs are already de facto handled by private rescues making ACC the fattest middle man you could possible imagine. money from the city to collect these dogs, immediately label them unadoptable, and send them to private rescues for pennies on the dollar or kill The only animals the ACC is adopting out directly are Yorkies, basically the small animals. In my opinion, the city needs to keep multiple separate shelters competing. For instance, you can have two rescues taking in animals include in Queens, and study and compare the results with markers like

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1 NEW YORK CITY CHARTER REVISION COMMISSION 2019 98 2 how many animals were kept in their homes. How many got sick in the shelter, how many are being returned 3 and adopted, how many are being put down, and whoever 4 does better, keep them and bring in another rescue. 5 6 The next year take out the ones that are doing bad. 7 We're already dong that. We're handing these animals to like hundreds of different rescues, but we are 8 just doing it in the worst most expensive way you can 9 possibly imagine, and by giving ACC an exclusive 10 contract we have created a shelter that is too big to 11

CHAIRPERSON BENJAMIN: Thank you. Are there any questions? Than you, ladies, and the last slip I have is P.J. Parker. [background nose/pause]

P.J. PARKER: [off mic] Hi.

fail, but desperately needs to.

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CHAIRPERSON BENJAMIN: Hello.

P.J. PARKER: I should have been up here at this table with these three women because I'm here for the same reason, and I'm here for the same reason primarily because a year ago I heard Sal Albanese talk very, very strongly about the separation of the Department of Health with the ACC, and for basically simple reasons the Department of Health is not a fully vested organization in the welfare of animals.

NEW YORK CITY CHARTER REVISION COMMISSION 2019 99 It is concerned with human health. It is not their priority to care for animals. The-the creating of a new agency run by people who are of, by, for, experienced and have background perhaps in medical and the wide-the plethora of modalities that are used for animal welfare needs to be under one umbrella, needs to be under one roof. I co-publish a new site and a monthly newspaper, in fact, on Township, New I am a native New Yorker. So, my heart is Jersey. always going to be in New York and as such, in Somerset County we have a shelter, we have a local shelter. The Franklin Township Animal Shelter, which is 99.9% no-kill. There is a law in place that if a serious or fatal injury is incurred by an animal then a kill policy does exist, but other than that, this is shelter, and they are run by the Second Chance for Animals Organization that on the 4th of July where the animal shelter is contained within the municipal structure, and there were fireworks, every volunteer in this shelter takes an animal home so these animals don't have to hear fireworks and be upset. This is a shelter that has spent several thousand dollars in putting television monitors in for the pussy cats to see kitty videos so that they are relaxed and happy

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 100 animals. They have televisions for the dogs who are able to view other dogs playing and having a good time. They're walked three & four times a day. are constantly outreaching to the community for charitable organizations to donate supplies. Animal Control Officer runs the shelter. She will stop day or night and pick up an injured squirrel and nurse that squirrel back to health. This is an example of a shelter who truly defines the name of shelter Austin, Texas is another huge model that I think New York City as the greatest city in the world if we don't have the resources here in New York to emulate something like that for the welfare of innocents who are in our control, in our care, in our hearts and at our mercy, then we should be royally ashamed of ourselves, and that I have the animal shelter in my back yard [bell] who I support, who I sponsor, who I help to fund raise with. If one cad do it, there's no excuse for others to not be able to follow those kinds of models. So, I implore all of you to think of an innocent little dog who's standing before you right now, and looking at every one of you in the face, and you look at that dog, and that dog is not going to know that it was you who made a

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 101 difference in that life, but everyone of you will.

Thank you for listening. [applause]

CHAIRPERSON BENJAMIN: Thank you. there any questions? Is there anyone else from the public who wishes to testify, but whose name has not been called? Hearing one, I would like to thank everyone for attending, and sharing your thoughts and ideas, and I encourage you to continue to do so throughout this process particularly the people, Deborah Rose among, who said that they would forward things to us later on, and has indignity with further ideas and further working out of idea that they've presented today. Remember to visit our website at charter2019.nyc. Follow us on Twitter and Facebook at charter2019.nyc. Our next hearing will be on Thursday, September 27th at 6:00 p.m. at City Hall in Manhattan. Commissioners, while you are more than welcome to take your written materials with you, please remember to leave your folders and name cards behind so that way you may use them again for the next hearing. I will now entertain a motion that the meeting be adjourned.

COMMISSIONERS: [in unison] So moved.

CHAIRPERSON BENJAMIN: Second?

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NEW YORK CITY CHARTER REVISION COMMISSION 2019 102
COMMISSIONER FIALA: Second.
CHAIRPERSON BENJAMIN: Discussion? All
those in favor, aye.
COMMISSIONERS: [in unison] Aye.
CHAIRPERSON BENJAMIN: Opposed? The
motion carries. The meeting is adjourned. Thank you
all so very much.

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 13, 2018